RESOLUTION NO. 2012-02

A RESOLUTION OF THE CITY OF CALISTOGA PLANNING COMMISSION APPROVING CONDITIONAL USE PERMIT (U 2011-05) AND DESIGN REVIEW (DR 2011-05) ALLOWING THE CONSTRUCTION AND OPERATION OF THE LAVA VINE WINERY, INCLUDING ADMINISTRATIVE OFFICES, FULFILLMENT, BARREL STORAGE, RETAIL SALES AND TASTING AND WINE PRODUCTION AT 963 & 965 SILVERADO TRAIL (APN 011-050-043) WITHIN THE "CC-DD", COMMUNITY COMMERCIAL DESIGN DISTRICT.

WHEREAS, Joseph and Jill Cabral are the owners of the subject property for which this application is proposed; and

WHEREAS, on February 13, 2008 the Planning Commission adopted Planning Commission Resolution PC 2008,03 approving Conditional Use Permit (U 2007-08) and Design Review (DR 2007-10) allowing wine related businesses, including administrative offices, fulfillment, barrel storage, retail sales and tasting on the property subject to conditions of approval; and

WHEREAS, on February 21, 2011, Conditional Use Permit (U 2011-05) and Design Review (DR 2011-05) applications were filed requesting a new 30,000 gallon (approximately 12,600 cases) per year winery on the subject parcel with the construction of a new 5,214 square feet winery building and associated infrastructure. In addition, the project proposes to add to the available uses a new bicycle rental business on the property located at 963/965 Foothill Boulevard within the "CC-DD", Community Commercial - Design District (APN 011-050-043); and

 WHEREAS, on February 22, 2012 Mr. Cabral submitted a letter and supporting revised project description. On March 28, 2012 and April 2, 2012 the Planning and Building Department received a Landscaping Plan and colored renderings prepared by Jack Chandler and Associates; and

WHEREAS, the Planning Commission reviewed the project during a public hearing at it's regularly scheduled meeting on February 8, 2012 and April 25, 2012. During its review, the Planning Commission considered the public record, including the staff report, findings, and written materials and testimony presented by the applicant and the public during the hearing; and

WHEREAS, the Planning Commission adopted a Mitigated Negative Declaration (Resolution PC 2012-01) based upon an initial study prepared for this project finding that the proposed project, as amended by mitigation measures agreed to by the applicant, would not have a significant adverse impact on the environment; and

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WHEREAS, the Planning Commission pursuant to Chapter 17.40 has made the following Conditional Use Permit findings for the project:

1. The proposed development, together with any provisions for its design and improvement, is consistent with the General Plan, any applicable specific plan and other applicable provisions of the Zoning Code including the finding that the use as proposed is consistent with the historic, rural, small-town atmosphere of Calistoga.

<u>Finding</u>: General Plan and Zoning District designations for the site are Community Commercial (CC) and Community Commercial / Design District Overlay (CC-DD) respectively. The proposed uses, "winery and tasting facility" and "bicycle rentals and tours" are enumerated as allowed use within the CC Zoning District (with a use permit). The overlay zoning district is intended to address the added design attention required for the Entry Corridor. As discussed in items 7 and 9 below the project design responds to these requirements.

2. The site is physically suitable for the type and density of development.

<u>Finding</u>: The site design is very precisely configured to respond to the projects' functional requirements along with the various zoning code requirements. The desire to develop a rural winery feel in combination with the storm water and waste disposal requirements results in a proposal with a modest density.

3. The proposed development has been reviewed in compliance with the California Environmental Quality Act (CEQA) and the project will not result in detrimental or adverse impacts upon the public resources, wildlife or public health, safety and welfare.

<u>Finding</u>: The Planning Commission has adopted a Mitigated Negative Declaration based upon the initial study prepared for the project, finding that with the incorporation of mitigation measures, the project will not have a significant adverse impact on the environment.

4. Approval of the use permit application will not cause adverse impacts to maintaining an adequate supply of public water and an adequate capacity at the wastewater treatment facility.

<u>Finding</u>: The additional water demand of 0.161 annual acre feet is summarized in the Water Use and Wastewater Generation Study prepared by Delta Engineering and included with this application. Adequate supply of public water is available to serve the project. Domestic waste will be treated on site and process wastewater generated from

winemaking activities will be off-hauled and therefore not impact the City's wastewater treatment facility.

5. Approval of the use permit application shall not cause the extension of service mains greater than 500 feet.

<u>Finding</u>: Approval of this use permit application shall not cause the extension of service mains greater than 500 feet. In the event

6. An allocation for water and/or wastewater service pursuant to Chapter 13.16 CMC (Resource Management System) shall be made prior to project approval. Said allocation shall be valid for one year and shall not be subject to renewal.

<u>Finding</u>: The Planning and Building Department Manager intends to grant a non-residential Growth Management Allocation (GMA 2011-05) allowing an additional 0.161 acre feet of water per year. The total water demand for this project is 0.94 ac-ft/year of water. The project will involve the use of septic systems so no wastewater allocation is necessary at this time.

7. The proposed development presents a scale and design which are in harmony with the historical and small-town character of Calistoga.

Finding: The site itself is part of a series of parcels that make up the transition from rural country side to 'town' as you enter from the southeast. The immediate surroundings; densely vegetated hill side, vineyards and traditional farmhouses have a character that is more rural the urban. This proposal seeks to develop a small working winery and tasting room that draws from the existing rural character of Calistoga's surrounding areas while beginning to make the transition to town. The proposed development is comprised of two separate structures similar is scale, shape and proportion to the rural farmhouses and barns found along Highway 29. The traditional/contemporary design provides a nice transition from the larger wineries found throughout the County to the unique business/retail uses found in town.

8. The proposed development is consistent with and will enhance Calistoga's history of independent, unique, and single location businesses, thus contributing to the uniqueness of the town, which is necessary to maintain a viable visitor industry in Calistoga and to preserve its economy.

<u>Finding</u>: The mixed-use property it self is clearly "independent, unique and single location" and the viability of the proposed use will be linked to the City's viable visitor industry and economy.

The proposed development complements and enhances the architectural integrity and eclectic combination of architectural styles of Calistoga.

<u>Finding</u>: The existing developments on the property embody Calistoga's heritage. The proposal to add a new winery building on the property will not impede or affect Calistoga's character. The composition and design with the proposed materials and details endeavors to be respectful of the City's architectural past while making a positive addition to the eclectic fabric that is unique to the mixed use neighborhood and the town.

WHEREAS, the Planning Commission pursuant to Chapter 17.06 of the Calistoga Municipal Code has made the following Design Review findings for the project:

1. The extent to which the proposal is compatible with the existing development pattern with regard to massing, scale, setbacks, color, textures, materials, etc.

<u>Finding:</u> The proposed development is sized for a small family winery with the intent to have the structure blend in with the surrounding neighbors using soft and lower roof lines to minimize visual impacts. The proposed structure is set back and situated in an area of the property that will be least visible.

2. Site layout, orientation, location of structures, relationship to one another, open spaces and topography.

<u>Finding:</u> The property is flat and rectangular in shape so the orientation of the structure is limited as a result of the on site waste disposal system. However, the below ground waste disposal system provides amble open space soften the site layout.

3. Harmonious relationship of character and scale with existing and proposed adjoining development, achieving complementary style while avoiding both excessive variety and monotonous repetition.

<u>Finding:</u> The proposed winery will be harmonious and compliant the past and future development in Calistoga and the neighboring parcels. The development will resemble other developments in Calistoga but casual with its own character.

4. Building design, materials, colors and textures that are compatible and appropriate to Calistoga. Whether the architectural design of structures and their materials and colors are appropriate to the function of the project.

Finding: The building design will use materials that are natural in texture and color blending well with the surroundings.

Harmony of materials, colors, and composition of those sides of a structure, which are visible simultaneously.

<u>Finding</u>: Proposed materials, colors and detailing are uniformly applied to corresponding building elements based on design intent and composition, irrespective of the building orientation; there is no "front" elevation with more or different materials.

6. Consistency of composition and treatment.

Finding: See items 4 and 5 above.

Location and type of planting with regard to valley conditions. Preservation of specimen and landmark trees upon a site, with proper irrigation to insure water conservation and maintenance of all plant materials.

<u>Finding:</u> The site contains both large elms and sycamore trees that the proposed construction will not affect. The existing olive trees will be relocated on site and the smaller oak trees will remain. All landscaping is irrigated with drip irrigation.

8. Whether exterior lighting, design signs and graphics are compatible with the overall design approach and appropriate for the setting.

<u>Finding:</u> Exterior lighting will be minimal "barn –style" down lights located on the buildings and trellis as necessary to facilitate pedestrian movement to and from the structure.

9. The need for improvement of existing site conditions including but not limited to signage, landscaping, lighting, etc., to achieve closer compliance with current standards.

<u>Finding:</u> The existing site conditions should be adequate for the proposed structure. The proposed structure will be new construction used for wine making, events and wine barrel storage. Most site upgrades have been completed for existing tasting rooms.

10. Whether the design promotes a high design standard and utilizes quality materials compatible with the surrounding development consistent with and appropriate for the nature of the proposed use; and

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<u>Finding:</u> From the outset one of the design objectives for this project has been to creatively utilize high quality materials in innovative ways that are respectful of the historical context while presenting a clean contemporary aesthetic representative of the wine brand it represents.

11. Responsible use of natural and reclaimed resources.

<u>Finding:</u> The project is designed to use solar panels on the south facing roof. Reclaimed water will be used when available and the barrel room will be constructed in a way that will be use minimal energy for cooling.

NOW, THEREFORE, BE IT RESOLVED by the City of Calistoga Planning Commission hereby approves Conditional Use Permit (U 2011-05) and Design Review (DR 2011-05), based on the above Findings and subject to the following Conditions of Approval:

GENERAL CONDITIONS

1. This permit authorizes the construction of the Lava Vine Winery on the site consistent the Architectural Plan Set received December 8, 2011 prepared by John David Rulon, Architect and the Engineered Plan Set prepared by Delta Engineering received December 6, 2011 consistent with all other City Ordinances, rules, regulations, and policies. The project shall also be consistent with the Applicant's letter and supporting revised project description dated February 22, 2012 and the Landscaping Plan and colored renderings prepared by Jack Chandler and Associates received March 28, 2012 and April 2, 2012 by the Planning and Building Department. The conditions listed below are particularly pertinent to this permit and shall not be construed to permit violation of other laws and policies not so listed.

2. This permit authorizes the use of the property consistent with the project description set forth in the Planning Commission Staff Report dated February 8, 2012 and April 25, 2012 and consistent with all other City Ordinances, rules, regulations, and policies. Specifically, this use permit allows bicycle rentals and tours and wine related businesses, including administrative offices, wine production, fulfillment, barrel storage, retail sales and wine tasting.

3. Any and//or all previous land use entitlements existing prior to this approval shall be null and void, including conditional use permit (U 2007-08) and design review (DR 2007-10). Leasable office space within the historic residence may remain until such time that the wine processing facility (i.e. winery and barrel storage) has been built and receives an occupancy permit from the Planning and Building Department. Offices in

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association with the on site winery are permissible. Wine fulfillment is permissible in the basement/ground floor of the historic residence.

4. Development and use of the property shall conform to all required conditions established herein. If the conditions to the granting of this use permit have not been or are not complied with, or the use which is established by this permit have become detrimental to the public health, safety or general welfare, the Planning Commission may consider an amendment to these conditions or possible revocation of this permit to protect the public health, safety and general welfare of the community, as set forth in the City's Zoning Ordinance. The Planning and Building Department may approve minor amendments to this conditional use permit provided that the amendment is still in substantial conformance with the original approval.

5. This Conditional Use Permit authorizes wine related events up to 25 people. Wine related events in excess of 25 people may be authorized with an Administrative Use Permit provided no more than four events occur within the calendar year and public notices is given to the adjoining properties within a 300 foot radius. Weddings, private parties or other non-wine related events are strictly prohibited.

6. The term of approval of this permit shall expire three years from the permit's effective date, unless an extension and/or building permit has been issued for the project prior to the expiration date.

7. All work performed in conjunction with this approval shall be by individuals who possess a valid business license from the City of Calistoga.

8. This use permit does not abridge or supercede the regulatory powers or permit requirements of any federal, state or local agency, special district or department which may retain regulatory or advisory function as specified by statue or ordinance. The applicant shall obtain permits as may be required from each agency.

PLANNING AND BUILDING CONDITIONS

9. The property owner shall obtain a Building Permit for construction of all buildings or structures located on the site, not otherwise exempt by the Uniform Building Code or any State or local amendment adopted thereto.

10. Prior to issuance of all building permits, the property owner agrees to pay all fees associated with plan check and building inspections, and associated development impact fees rightfully established by City

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Ordinance or Resolution, unless otherwise deferred by the Planning and building Department.

11. Prior to Building Permit issuance, the applicant shall purchase 0.161 acrefeet of water subject to the ordinances in place at the time of Building Permit issuance. A reduced amount of resources, if requested by the Applicant shall only be approved upon the review and approval of the Public Works Department.

In the event that during the life of the project, the water/wastewater use exceeds the established baselines of 0.94 ac/ft of water or is required to connect to the City's wastewater system, the applicant shall obtain additional baseline water/wastewater capacity via application for an additional water and wastewater allocation during the next available Growth Management Allocation process. The applicant shall determine the quantity of additional water and/or wastewater allocation required based upon the submittal of an engineered water study demonstrating/ quantifying the site-specific water usage.

12. Prior to issuance of grading or building permits, the developer shall submit for review and approval by the Planning and Building Department, a soils report that includes appropriate recommendations for the proposed grading and improvements to the site.

13. No signage shall be permitted as a result of this approval. All additional signage shall be subject to the approval of the Planning and Building Director.

14. No outdoor storage of wine barrels, wine cases, pallets, cardboard boxes or miscellaneous products shall be permitted.

15. Prior to occupancy, the applicant shall submit Landscaping Plans and specifications to the Planning and Building Department for review and approval including appropriate natural landscape parking lot screening. The Landscaping Plans shall comply with State or local water efficient landscaping standards in place at the time the Plans are submitted. Landscaping shall be installed prior to occupancy. All landscaping shall be maintained throughout the life of the project, and shall be replaced as necessary.

344 16. Prior to building permit issuance, a Lighting Plan shall be reviewed and approved by the Planning and Building Director. Exterior materials and illumination shall be limited to the extent necessary for safety. Architectural materials and lighting visible from the public right-of-way and adjoining developed parcels shall be prohibited and the light source of

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fixtures shall be limited in wattage or shielded to retain character of the site and surrounding area subject to the review and approval of the Planning and Building Director or Planning Commission.

17. Prior to building permit issuance, all necessary permits shall be obtained with the Napa County Department of Environmental Management. Evidence of these permits shall be provided to the Planning and Building Department

18. During bottling the winery shall be closed to public tasting, tours and events.

FIRE DEPARTMENT CONDITIONS

19. Prior to building permit issuance, an automated fire sprinkler system including any necessary mechanical devises such as booster pumps, hydrants and/or valves shall be reviewed and approved by the Fire, Public Works and Planning and Building Departments. The fire sprinkler design submittal shall be supported by a flow analysis indicating code compliance prepared by a qualified individual or firm acceptable to the City. A deferred fire sprinkler plan submittal is not permitted, unless otherwise acceptable to the Fire Chief.

20. The property shall have illuminated address numbers that are clearly visible to the street day and night.

PUBLIC SERVICES

21. Complete plans and specifications containing equipment layout, finish schedule and plumbing plans for the food and/or beverage facilities and employee restrooms must also be submitted directly to the Department of Environmental Management with the appropriate plan review fee. These plans must be reviewed and approved prior to issuance of any building clearance or building permit for said areas.

22. Pursuant to Chapter 6.5 & 6.95 of the California Health and Safety Code, businesses that generate hazardous waste and/or store hazardous materials above threshold amounts shall file a Hazardous Waste Generator Application and/or Hazardous Materials Business Plan with the Department of Environmental Management within 30 days of said activities. All businesses must submit the required Business Activities Form which can be obtained from the Department of Environmental Management.

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- Prior to occupancy, a refuse enclosure/area shall be reviewed and approved by the Planning and Building Department. Adequate area must be provided for collection of recyclables. The applicant must contact Upper Valley Disposal in order to determine the area and the access needed for this refuse area.
- During the construction, demolition, or renovation period of the project the applicant should use Upper Valley Disposal for all wastes generated during project development, unless applicant transports their own waste. If the applicant transports their own waste, they must use the appropriate landfill or solid waste transfer station for the service area in which the project is located.
- 405 25. Applicant shall obtain a license from the State Department of Alcoholic Beverage Control prior to operation.

PUBLIC WORKS CONDITIONS

A. General

- Developer shall design and construct all improvements and facilities shown on any site plan, or other documents submitted for permit approval, all representations made by Developer, and with the plans and specifications submitted to and approved by City, to comply with the General Plan, the Calistoga Municipal Code (CMC), and the "Standard Specifications" of the Public Works Department. Approval of a site plan depicting improvements that do not conform to the CMC or City standards does not constitute approval of exception to the CMC or City standards unless explicitly stated herein or in another City resolution.
- 27. The developer shall be responsible for all City plan check and inspection costs. The developer shall deposit funds into a City Developer Deposit Account upon the initiation of plan check services. The amount of the initial deposit shall be determined by the City Engineer. Additional funds may be required based upon actual plan check costs. Prior to approval of the improvement plans the developer shall pay any outstanding balance for plan checking services and shall deposit an additional amount based upon the City's estimate of inspection costs.

B. Improvement Plan Conditions:

The developer shall prepare and submit improvement plans for the construction of all necessary and required improvements including water, sanitary sewer, storm drain facilities, roadway improvements, curbs,

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- gutters and sidewalks, as required. The improvement plans shall include elevations, striping plans, profiles and pavement sections shall as deemed necessary by the City Engineer. All design and construction shall conform to the City of Santa Rosa Standard Specifications for Public Improvements, or other adopted Napa County or City of Calistoga standards as applicable.
- The developer shall prepare a Soils Investigation/Geotechnical Report. The improvement plans shall incorporate all design and construction criteria specified in the report.
- No grading or other construction shall be performed until the improvement plans have been approved and signed by the City Engineer. Building Permits will not be issued prior to the approval of the improvement plans unless otherwise approved by the Public Works and Planning and Building Departments.
- 454 31. Prior to grading and/or building permit issuance, a tree permit shall be removed and approval by the Department of Public Works for the removal of the existing elm tree.
- 458 32. Water and Sanitary Sewer Improvements:

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- a. Any structure in which plumbing is to be installed shall be connected to the City's water unless an exception has been explicitly granted in accordance with the provisions of the CMC.
- b. All private storm drains, water, fire line services and appurtenances, must be located within the private property and clearly identified as private on the design drawings.
- c. A permit for the installation of the engineered septic system must be secured from the Department of Environmental Management prior to issuance of a Building Permit.
- 472 d. Prior to building permit issuance, a will serve letter shall be issued by the 473 City of Calistoga indicating the City will provide sewer service in the 474 future as necessary. In the event of failure of the combined (domestic 475 and winery waste water) septic system, the winery waste will need to be 476 separately hold and hauled off site or pre-treated (i.e. wine waste to 477 facility outside city limits and domestic waste to city waste water plant). 478 Any hold and haul waste water must be hauled to other permitted 479 treatment facilities. Additionally, the owner may not extend public sewer 480 main to the property, but may extend a private sewer lateral to public 481 sewer main. A sewer monitoring hole on the sewer lateral will be

required in the public right-of-way just prior to discharge into public sewer. Sewer line improvements should be considered as part of this project and shown on the conceptual use plans. Sewer connection fees would apply.

e. In the event the Solage local benefit district is in effect at the time of building permit issuance, this property may be subject to reimbursement of proportional sewer and drainage off-site improvement costs.

33. Drainage Improvements:

- a. All project related flooding impacts shall be mitigated by the project developer. Drainage improvements shall be designed by a civil engineer in accordance with the Napa County Design Criteria. Site grading and drainage improvements shall be shown on the improvement plans.
- b. Prior to issuance of grading or building permits, the developer shall submit for review and approval by the Planning and Building Department, a Maintenance Agreement for stromwater quality/detention devices)
- c. Prior to issuance of grading or building permits, the crush pad shall be graded so that all spilled juice goes into the drain and/or the entire crush pad shall drain towards the proposed trench drain. The crush pad area shall be covered to preclude rainwater.
- d. Prior to building permit issuance, a revised Hydrological Report shall be submitted indicating/addressing the following:
 - A watershed map for pre and post conditions
 - Santa Rosa Hydrologic design parameters (i.e. time of concentration of 7 minutes, minimum 10yr. 24 hour storm, run pre/post peak as rational method as well and analyze detention w/SCS).
 - Provide finish grades to accommodate overland release if infiltrator trench overflows
 - Provide rainfall depth reference
 - Need to show in hydrology report that the pre vs. post runoff draining to the south is less
 - State that the project is not in the 100-year floodplain (per appropriately referenced FEMA map)
- e. Prior to building permit issuance, vegetative swale detention time meets the minimum as required by CASQA or water quality can be treated with mechanical inlet (e.g. contech stormfilter catch basin or equivalent).

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527 34. Roadway Improvements 528

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- a. Prior to building permit issuance, an encroachment permit shall be obtained from the Napa County Department of Public Works for "No Parking" signage along Silverado Trail, and the restriping Silverado Trail removing the painted median (two sets of double yellow lines).
- b. Pavement markings and signage shall be provided on all streets as necessary and as required by the City Engineer. Signage restricting parking and red painted curbing shall be installed where appropriate. Speed limit signs shall be installed at locations determined by the City Engineer.
- c. Prior to building permit issuance, an encroachment permit shall be obtained from the Napa County Department of Public Works to install a left-turn lane or lesser improvement, as warranted.

C. Dedications

35. All necessary rights of way and easements shall be dedicated by grant deed. The developer shall prepare all necessary legal descriptions and deeds.

D. Project Final and/or Release of Securities Conditions

- 36. All improvements shown on the Improvement Plans shall be completed and accepted by the City, as appropriate. A certificate of occupancy shall not be issued for any structure until required improvements are completed to the satisfaction of the City Engineer.
- 557 37. A complete set of *As-Built* or Record improvement plans showing all constructive changes from the original plans shall be submitted to the Public Works Department prior to acceptance of the public improvements, as appropriate.
- 562 38. Prior to acceptance of the work, the developer shall provide a written statement signed by his or her engineer certifying that they observed the work during construction and that site grading and all private site improvements have been completed in accordance with the improvement plans approved by the City Engineer, as appropriate.
- 568 39. Prior to acceptance of the work, the developer shall provide a written statement signed by his or her geotechnical engineer certifying that they observed the work and reviewed testing results, and that all of work was performed in accordance with the recommendations included in the Soils

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572 573	Investigation/Geotechnical Report or other recommendations necessitated by field conditions, as appropriate.
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575	PASSED, APPROVED, AND ADOPTED by the Planning Commission of
576	the City of Calistoga at a regular meeting held this 25th day of April 2012, by
577	the following vote:
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579	AYES:
580	NOES:
581	ABSENT:
582	ABSTAIN:
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585	JEFF MANFREDI, Chairman
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587	ATTEST:
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590	KENNETH G. MACNAB, Planning Commission Secretary
J 20	REMINETT G. MACMAD, Flaming Commission Secretary