City of Calistoga Staff Report

TO: Honorable Mayor and City Council Members

FROM: Erik V. Lundquist, Senior Planner

DATE: April 17, 2012

SUBJECT: BRIAN ARDEN WINERY – 331 Silverado Trail (APN 011-050-030)

APPROVAL FOR FORWARDING:

Richard Spitler, City Manager

ISSUE: Consideration of a Zoning Text Amendment (ZO 2011-01), Preliminary and Final Development Plan (PD 2011-01), Conditional Use Permit (U 2011-12) and Design Review (DR 2011-10), requested by Burt Harlan, to establish a 10,000 case production winery and wine related uses including limited events, administrative offices, retail sales and tasting located at 331 Silverado Trail (APN 011-050-030) within the "PD", Planned Development District.

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RECOMMENDATIONS:

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- A. Adopt a Resolution approving a Mitigated Negative Declaration based on an Initial Study.
- B. Introduce Ordinance and waive the first reading approving a Zoning Text Amendment establishing the "PD 2011-01", Brian Arden Wines Planned Development District.
- C. Adopt a Resolution approving Preliminary & Final Development Plan, Conditional Use Permit and Design Review

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BACKGROUND: This matter was heard by the Planning Commission at a special meeting held on March 21, 2012. During this meeting the Planning Commission heard presentations from staff and the applicant, and heard testimony from the public. Following discussion and deliberation, the Planning Commission recommended that the City Council take the following actions; 1) adopt a Mitigated Negative Declaration, 2) approve a Zoning Ordinance Text Amendment, and 3) approve a Preliminary/Final Planned Development Plan (PD 2011-01), Conditional Use Permit (U 2011-12) and a Design Review (DR 2011-10). See attached Planning Commission Resolutions and Staff Report for details

10). See attached Planning Commission Resolutions and Staff Report for details regarding the Planning Commission's consideration.

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<u>DISCUSSION</u>: The project includes the development of a 10,000 case winery (approximately 24,000 gallons) consisting of 2 buildings connected by a sky-light covered crush pad. The development proposal requires amendment of the current PD Zoning regulations to allow for the new development in conjunction with the land-use entitlements. The land-use actions required for this application include consideration of a Preliminary & Final Development Plan, Conditional Use Permit and Design Review. A discussion on each of these aspects of this project is as follows:

A. Zoning Ordinance Text Amendment

The first aspect of this application is a request to rezone the property from a "PD" to the "PD 2011-01", Brian Arden Wines Planned Development District in order to accommodate the winery development since the existing "PD" District does not contain specific development regulations. The intent of this "PD" District is not to reduce development standards or increase the density established by the basic zoning district, but to enhance development flexibility and creativity and impose site-specific requirements.

It should be noted that all applications requesting approval of a rezone shall be brought to the City Council for consideration of whether a Development Agreement would be appropriate for this project proposal. At this time the applicant has not indicated a desire for a Development Agreement and staff does not find need for such an agreement.

B. Preliminary/Final Development Plan, Conditional Use Permit and Design Review

The "PD 2011-01", Brian Arden Wines Planned Development District, if adopted, would require a conditional use permit and design review. Additionally, the Planned Development District, Chapter 17.24 of the Calistoga Municipal Code requires the approval of a Preliminary and Final Development Plan using the same procedures set forth in Chapter 17.40 of the Calistoga Municipal Code (Use Permits). Since these multiple land use entitlements involve similar processes and findings, it has been the City's practice to synchronize multiple applications in a single approval. The Planning Commission adopted Resolution PC 2011-08 recommending to the City Council approval of a Preliminary/Final Planned Development Plan (PD 2011-01), Conditional Use Permit (U 2011-12) and a Design Review (DR 2011-10) for the project incorporating findings and subject to conditions of approval.

GENERAL PLAN CONISTENCY: The Planning Commission found that the project is consistent with the General Plan with respect to its architectural design, intensity, and site layout. Please note that this project site is located within the

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Rural Residential land use designation and the "Entry Corridor: 2 Downvalley Silverado Trail" and the "Maxfield/Adams Beverage Company Properties" Planned Development Overlay designations. The Planning Commission found that the project will also satisfy these land use policies.

ENVIRONMENTAL ANALYSIS: In accordance with the California Environmental Quality Act (CEQA), the City of Calistoga, Planning and Building Department prepared an Initial Study/CEQA Checklist for the project. On March 21, 2012, the Planning Commission adopted Resolution PC 2012-06 recommending to the City Council adoption of a Mitigated Negative Declaration based on an Initial Study prepared for the project incorporating the findings and mitigation measures as provided in the resolution. The City Council will be asked to make a determination that the proposed project as amended by mitigation measures, including the construction monitoring indicated below, will not have a significant adverse effect on the environment.

On March 23, 2012, the City received a letter from the Mishewal-Wappo Tribe of Alexander Valley requesting that a monitor be present on site during construction due to the sensitivity of the area. As such, staff suggests adding the mitigation measure as follows:

Construction Monitoring

Mitigation Measure: During ground disturbing activities, a qualified cultural resource consultant shall be present to monitor the site and activities. If archaeological, historical, paleontological resources or other human remains are encountered, all construction activity in the affected area shall cease and no materials shall be removed until the qualified professional surveys the site and mitigation measures can be proposed by the qualified professional to the satisfaction of the Planning Division for approval and subsequent implementation by the Applicant.

FISCAL IMPACT: Staff time and direct expenses associated with the processing of this project has been offset by the applicant through application processing fees. Long-term economic benefits to the City of Calistoga associated with this project are anticipated in terms of development impact fees and increased property tax and sales tax.

ATTACHMENTS:

- 1. Draft Resolution adopting a Mitigated Negative Declaration
- 2. Draft Ordinance approving a Zoning Ordinance Map Amendment
- 3. Draft Resolution approving Preliminary & Final Development Plan, Conditional Use Permit and Design Review

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- 116 4. Vicinity Map
- 5. Planning Commission Staff Report dated March 21, 2012 (*Abbreviated Version, no attachments*)
- 6. Planning Commission Resolution PC 2012-06, Mitigated Negative Declaration
- 7. Planning Commission Resolution PC 2012-07, Zoning Ordinance Text Amendment
- 8. Planning Commission Resolution PC 2012-08, Preliminary/Final Development Plan, Conditional Use Permit and Design Review
- 9. Mishewal-Wappo Tibe of Alexander Valley letter received March 23, 2012
- 125 10. California Department of Transportation letter dated March 2, 2012
- 11. W-trans, Response to Caltrans Comments dated March 9, 2012
- 12. Don Luvisi letter received February 3, 2012
- 13. City of Calistoga Letter dated February 10, 2012
- 14. Crane Transportation Group memorandum received February 6, 2012
- 130 15. Meibeyer Law Group letter received February 17, 2012
- 131 16. Bartelt Engineering letter dated February 14, 2012
- 132 17. W-trans letter dated February 13, 2012
- 133 18. Delta Consulting & Engineering letter dated February 13, 2012
- 134 19. Green Valley Consulting Engineers email dated February 17, 2012
- 20. Jones Family Vineyard letter dated March 5, 2012
- 21. Kennedy Brooks email received March 7, 2012
- 22. Karen Cakebread email received March 7, 2012
- 23. Piper Cole email received March 7, 2012
- 24. Elaine Sczuke letter received March 7, 2012
- 140 25. Jerry Baker letter received March 8, 2012
- 26. Dave Dexter email received March 10, 2012
- 27. Mitch and Tracey Hawkins received March 10, 2012
- 28. Thomas D. Vence letter received March 12, 2012
- 29. Daphne Araujo letter received March 12, 2012
- 30. David Goodrich letter received March 12, 2012
- 146 31. David Duncan, Twomey letter received March 12, 2012
- 32. Alf Burtleson letter received March 13, 2012
- 148 33. Robert Levenstein letter received March 13, 2012
- 34. Indian Springs Resort and Spa letter received March 14, 2012
- 150 35. Adam McClary email received November 16, 2012
- 36. Meibeyer Law Group letter received March 15, 2012
- 152 37. Joe Briggs letter received March 15, 2012
- 153 38. Douglas Sterk letter received March 15, 2012
- 39. Don Luvisi letter received March 15, 2012
- 40. Kate and Jack Berguist email received March 15, 2012
- 41. Matthew Moye letter received March 16, 2012
- 42. Tom Poggi letter received March 16, 2012
- 43. Clay Myers email received March 16, 2012
- 159 44. Mark Harmon letter received March 16, 2012

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- 45. Merrill Lindquist email received March 16, 2012
- 46. Gary Wooton email received March 16, 2012
- 47. Curtis and Jillian Helmer letter received March 16, 2012
- 48. Kristin Martin letter received March 19, 2012
- 49. Delina Dysart email received March 19, 2012
- 50. Charlotte Williams email received March 16, 2012
- 166 51. Norma Tofanelli email received March 19, 2012
- 52. Multisource, Stan Brody letter received March 20, 2012
- 53. Martie and Larry Frierson email received March 21, 2012
- 54. Shute, Mihaly & Weinberger, LLP letter dated March 21, 2012
- 55. Meibeyer Law Group letter received March 21, 2012
- 56. Architectural Plan Set prepared by Di Fede Design Group
- 57. Engineered Plan set prepared by James Cassayre

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- 174 The Initial Study and Notice of Intent to Adopt Mitigated Negative Declaration is
- 175 Available Upon Request at the Planning and Building Department, 1232
- 176 Washington Street, City of Calistoga or on the City's web site at
- 177 <u>www.ci.calistoga.ca.us</u>. Please be advised that these documents have been
- distributed to the City Council in advance of this meeting.