CITY OF CALISTOGA

STAFF REPORT

TO: CHAIRMAN MANFREDI AND MEMBERS OF THE

PLANNING COMMISSION

FROM: ERIK V. LUNDQUIST, SENIOR PLANNER

MEETING DATE: APRIL 24, 2013

SUBJECT: TANK GARAGE WINERY, 1020 FOOTHILL BOULEVARD

DESIGN REVIEW (DR 2013-05)

REQUEST

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Consideration of a Design Review request to allow alterations to a former service station to accommodate expansion of existing wine sales and tasting at 1020 Foothill Boulevard (APN 011-256-012).

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SETTING & BACKGROUND

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The property is on the northeastern corner of the intersection of Foothill Boulevard and Hazel Street. The parcel is roughly 90 feet by 120 feet (±10,800 square feet) and is entirely developed with structures and/or paving. The property is currently occupied/leased by two separate tenants; the rear portion of the site (±5800 square feet) is leased by Porter's Auto Repair and the front portion of the site (±5000 square feet) is leased by J3 Wine Partners, the applicant.

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In January of this year, J3 Wine Partners (dba -Tank Garage Winery) took over the Wine Garage lease and operation of the wine sales and tasting establishment. The Wine Garage was originally granted authorization to operate the wine sales and tasting establishment on June 17, 2003 when the City Council adopted Resolution 2003-066 issuing a Public Convenience and Necessity Determination (see Attachment 3). Since the property is already entitled to operate a wine sales and tasting establishment a use permit is not required¹;

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¹ The existing wine sales and tasting establishment is considered a legal non-conforming use since a use permit has not been granted. Winery tasting rooms and wine shops are conditionally-permitted uses in the Downtown Commercial zoning district. The existing legal non-conforming use may continue provided it does not cease operation for a period of 180 days. When the public hearing notice was distributed a conditional use permit request was advertised. Since distribution of the public notice, it was determined that the existing wine sales and tasting use is a legal non-conforming use and therefore a use permit is not required.

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however, since alterations are proposed to the commercial structure, design review is required.

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PROJECT DESCRIPTION

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Concurrent with assuming the wine sales and tasting operation, J3 Wine Partners will expand the wine sales and tasting use into underutilized portions of the service station building and proposes to renovate the property.

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This design review request proposes to revitalize the structure functionally and architecturally and to play off the nostalgic symbolism of a past era. In order to improve both the visual and functional condition of the property the design proposes two strategies: 1) redirect the focus and functionality back to the original service station entry/sales room and 2) diminish the visibility and presence of the non-descript concrete block building.

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This will be accomplished by implementing the following design elements:

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Revitalization of the 1930's (metal) service station by repairing the dents and repainting it with a traditional color scheme of that era. Specifically this will consist of an off-white body with the fenestration/details painted a contrasting deco-green and gray.

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Reintroduction of the service station sales room as the entry and using the pump canopy as the entry cover, thereby drawing the focus to it and away from the concrete block structure.

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Repainting the concrete block building a dark natural green and introducing a layering of landscaping intended to obscure it. The landscaping will consist of larger trees, a lattice of climbing vines and a low hedge row in front of it. The plant species will be selected to match the existing dense landscaping on the adjacent property, making it read as a large block of landscaping between two structures (the service station and the B&B).

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Additionally the proposal will introduce small landscape elements near the entry and a raised planter hedge row along Hazel Street between the wine business and Porter's Garage in the rear.

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Specific improvements include the following:

Site Improvements

- Minor restriping of existing parking spaces to comply with current accessibility requirements and repair of existing wheel stops
- Addition of minor landscaping areas (all in large pots and/or raised planters on top of the existing paving)

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Exterior Building Improvements

- Removal of the current Wine Garage awning / signage
- New paint scheme using a traditional 1930's color scheme
- Replace the existing sliding door with a glass overhead door
- New signage on the service station canopy (in the original location)
- Clean-up of the existing pole sign at the corner
- Elimination of the current entry; redirecting the entry to the original service station sales room
- Add vintage fuel pumps under canopy

Interior Improvements

- Upgrade and install mechanical equipment and HVAC system(s).
- Upgrade and install electrical: basic distribution and power per code
- Upgrade and install plumbing: accessible unisex bathroom and achieve Health Department requirements
- Upgrade and install new partitions, doors, windows (as applicable), insulation, interior finishes, cabinetry and sales displays

PURPOSE AND SCOPE OF REVIEW

Design review is required for any alteration, addition or site modification to commercial structures (CMC Section 17.06.020) unless no substantial design issues are raised. Given the historic nature of the property and the location of the property within the entry corridor, Staff has scheduled this design review request for Planning Commission consideration.

The purpose of design review is to secure the general purposes of the Zoning Ordinance and General Plan; to promote good design and a harmonious relationship of buildings; to preserve the unique character and ambiance of Calistoga; to promote efficient use of landscape resources; to ensure high quality of design and materials; to ensure compatibility of new development with existing development and to promote the preservation of historic structures of Calistoga. Furthermore, the Planning Commission must determine whether the proposed development is in compliance with the City's Design Review Guidelines (CMC Section 17.06.040).

STAFF ANALYSIS & DISCUSSION

A. Aesthetics

Currently the Foothill Boulevard frontage is comprised of two contrasting structures painted with the same color; the Art Deco service station and a nondescript concrete block building. The drab situation is further exacerbated by the primary entrance being in the non-descript building while the visually prominent/interesting entrance is locked and vacant.

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Staff finds that the proposed design is generally consistent with the Design Guidelines. To further articulate the design and to achieve code compliance, Staff suggests incorporating the following conditions:

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 The sign pole and light within the existing raised planter bed in the public right-of-way at the corner of Lincoln Avenue and Hazel Street shall be removed. No replacement signage shall be allowed within this raised planter bed in public-right-of-way.

118 119 <u>Rationale:</u> The existing pole sign does not comply with the City's Sign Ordinance since it is located in the public right-of-way.

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 The existing raised planter bed at the corner of Lincoln Avenue and Hazel Street may be maintained in its existing condition. Any new raised planter bed or site improvement within the public right-of-way shall be reviewed and approved by Caltrans and/or the Public Works Department.

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Rationale: The existing raised planter restricts cars from cutting the corner and is low providing adequate visibility. Placing new structures within the public right-of-way requires authorization from the City and Caltrans.

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 No signage shall be permitted as a result of this approval. All signage shall be subject to the approval of the Planning and Building Department.

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<u>Rationale:</u> The Planning and Building Department will review all signage to ensure compliance with the City's Sign Ordinance.

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B. Traffic and Circulation

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<u>Parking:</u> Subsequent to the proposed site improvements, eleven parking spaces will be provided for the use. Seven parking spaces will be provided for the sales and tasting use and three parking spaces will be provided for the supporting office and storage use, which is consistent with Calistoga Municipal Code Section 17.36.140.

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<u>Frontage Improvements:</u> The property frontage along Foothill Boulevard (State Route 29/128) and Hazel Street is developed with a shallow drainage swale that connects to existing downstream curb and gutter. Curb, gutter and sidewalk do not exist along the frontage. Parking is accessed from the roadway shoulder along the entire frontage and portions of the parking stalls extend partially into the right-of-way.

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1020 Foothill Boulevard (viewing east from Hazel Street)

The Lincoln Avenue / Foothill Boulevard Gateway encourages bicycle and pedestrian connectivity in this area and the Calistoga Bicycle Plan calls for a Class II bicycle lane on Lincoln Avenue. Requiring the installation of curb, gutter and sidewalk along the frontage would be an asset to this commercial area and would be consistent with the policy direction of the General Plan. However, the installation of the frontage improvements would potentially eliminate the on-site parking spaces. Additionally, the overhead utilities may be placed underground by PG&E within the next seven years. Given this, Staff believes that a better alternative to the installation of frontage improvements at this time is to require that the property owner enter into a deferred improvement agreement for the installation of curb, gutter and sidewalk improvements in the future when deemed appropriate by the City. A condition of approval has been incorporated into the draft design review resolution.

C. Growth Management

Staff believes that the property's current allocation of water and wastewater should be sufficient to accommodate the proposed uses, based upon the City's standardized use tables (Resolution No. 99-65). However, a condition of approval has been incorporated that will ensure that the property's water and wastewater use does not exceed the established baseline.

D. Health and Safety

The City's Fire Department has reviewed the project and is requiring fire extinguishers, smoke detectors and carbon monoxide detectors. Fire sprinklers are highly recommended but not required. The Fire Department will conduct an

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initial inspection and annual inspections thereafter to ensure continued compliance.

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PUBLIC COMMENTS

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No public comments have been received.

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DESIGN REVIEW

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To reduce repetition, all of the necessary design review findings are contained in the Resolution. See Attachment No. 2.

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ENVIRONMENTAL REVIEW

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Under the provisions of Section 15332, In-Fill Development, of the State Guidelines for Implementation of the California Environmental Quality Act (CEQA) as stated below, this project is found to be exempt from the environmental review requirements of Chapter 19.10 of the Calistoga Municipal Code in that: 1) the proposal is consistent with the General Plan and Zoning District, 2) the subject site is less than five acres and is surrounding by urban uses, 3) approval of the project would not result in any significant effects relating to traffic, noise, air quality or water quality, and 4) the site can be adequately served by all required utilities and public services.

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RECOMMENDATION

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Adopt a Resolution approving Design Review DR 2013-05 allowing alterations to a former service station to accommodate expansion of existing wine sales and tasting at 1020 Foothill Boulevard.

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<u>ATTACHMENTS</u>

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- 1. Vicinity Map
- 2. Draft Design Review Resolution
 - 3. City Council Resolution No. 2003-066
 - 4. Project Plans received March 20, 2013

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NOTE: Calistoga Municipal Code provides for a ten (10) calendar day appeal period. If there is a disagreement with the Planning Commission, an appeal to the City Council may be filed. The appropriate forms and applicable fee must be submitted prior to 5:00 p.m. on or before the tenth calendar day following the Commission's final determination.