City of Calistoga Staff Report

TO:

Honorable Mayor and City Council Members

FROM:

Derek Rayner, Senior Civil Engineer

VIA:

Michael Kirn, Public Works Director/City Engineer

DATE:

September 2, 2014

SUBJECT:

Consideration of a Resolution Finding a Local Emergency Pursuant to Sections 20168 and 22050 of the Public Contract Code and Authorizing the Expenditure of Funds for Emergency Corrective Action to the Dunaweal Wastewater Treatment Plant Wet Pit Effluent Pumps without Competitive

Bidding

APPROVAL FOR FORWARDING:

Richard Spitler, City Manager

ISSUE:

Consideration of a resolution that finds:

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1. The existing conditions associated with the failed effluent pumps at the Dunaweal Wastewater Treatment Plant constitute a local emergency and pose an immediate threat of serious harm to life, health and property without immediate corrective action;

 The permanent repair to the Dunaweal Wastewater Treatment Plant effluent pumps is essential to the City's continued delivery of safe and sanitary operation of the Dunaweal Wastewater Treatment Plant and protection of life, health and public and private property and without permanent repairs to the effluent pumps there is an immediate threat of serious harm to life, health and property;

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3. The condition of the failed effluent pumps described in the staff report provides substantial evidence that immediate expenditure of public funds is necessary in order to preserve and protect life, health and property;

18 19 20 4. The conditions described in the staff report will not allow for any delay resulting from a competitive solicitation for bids for immediate corrective action; and

 Authorizes staff to negotiate purchase orders for the purchase and installation of new Xylem/Flygt effluent pumps, modifications to the sewer utility wet pit, and appurtenant changes to the electrical motor control center.

RECOMMENDATION:

Adopt the recommended resolution.

BACKGROUND / DISCUSSION:

The existing E1 Wet Pit is located at the Dunaweal Wastewater Treatment Plant (WWTP) near the down-valley side of the plant. The purpose of the E1 Wet Pit is to pump 100% of the recycled (tertiary treated effluent) from the 20 MG storage pond to either the Riverside Ponds for discharge to the Napa River or to the 10 MG recycled pond (see E1 Wet Pit photo below).

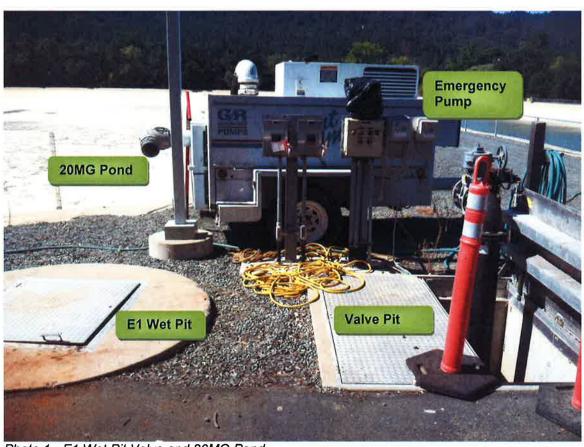


Photo 1 - E1 Wet Pit Valve and 20MG Pond

In 2003 the City upgraded the WWTP to produce tertiary treated recycled water. One component of the upgrade was the construction of the E1 Wet Pit and installation of the E1 Pumps. "PumpEx" submersible pumps were provided by the

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contractor as an "or equal" pump. Over the past 10 years we have had to rebuild these pumps twice due to water intrusion into the motor windings.

Late last winter one of the two "PumpEx" pumps failed and we had to place our emergency trailer mounted pump as a temporary replacement. The trailer mounted emergency pump is a backup pump and not intended for full time use, requiring constant refueling and is not connected to our SCADA system. This emergency pump is also needed throughout the year to assist with other emergency pumping situations that may occur — by dedicating it to this application we risk not being able to address other emergency needs in WWTP operations.

Recently, the second "PumpEx" submersible pump failed and because of this failure two permanent replacement pumps are required.

The next two photos show the corrosion and poor condition that the pump and discharge elbow are in. The other pump and elbow are in similar condition.



Photo 2 - Failed PumpEx Submersible pulled from wet pit

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Photo 3 – Discharge Elbow Corrosion

 The E1 pumps are critical in our ability to pump and dispose of recycled water, either as river discharge or storage for future irrigation. Without permanent replacements there is a threat to public health and safety if the pumps are not in place before significant rains begin this winter. Without these pumps we cannot keep up with inflows, and there is potential for the WWTP to become hydraulically overloaded and discharge partially treated wastewater to the river.

Staff is recommending these pumps be replaced with two Xylem/Flygt (XF) submersible pumps. Staff is recommending XF pumps for several reasons. Our experience has been that XF pumps provide 15 to 20 years' of service life with little mechanical failure, significantly more than has been our experience with the Pumpex pumps.

Most of the of the City's submersible pumps throughout town are XF. These pumps are reliable and staff is familiar with their operation and maintenance. Much of our inventory for motor controllers, SCADA, fuses, switches, and other

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parts is XF. We are also pleased with their operation and customer support service from their Fairfield office.

The XF pumps and discharge elbow will come with an epoxy coating and insulating flanges that will be installed to prevent electrolysis corrosion from occurring. A sacrificial anode may also be installed to further protect these pumps from corrosion.

 Staff is recommending that corrective repairs be made as soon as possible to prevent potential problems associated with hydraulic overloading of the WWTP and associated threat to life, health, property and public safety; and that the City cannot afford the delay that would result from a traditional design and competitive bid process. The lead time just to order the pumps and have them delivered is approximately 9-12 weeks, which puts their installation into November – just before the normal rainy season.

Pursuant to sections 20168 and 22050 of the Public Contract Code and emergency provisions in Chapter 3.34 of the Municipal Code it is recommended that the City Council find there is a local emergency pursuant to Sections 20168 and 22050 of the Public Contract Code and authorize corrective repairs without competitive bidding.

ALTERNATIVES:

The City Council could opt not to declare a local state of emergency and direct staff to prepare plans and specifications and bid the pump replacement, installation and wet pit modifications. Under this alternative the wet pit and pumping capacity would not be corrected before this winter creating the potential for the WWTP to become hydraulically overloaded and release of partially treated wastewater into the Napa River. Staff would either rent or purchase temporary portable pumps to minimize this potential as best as possible.

ENVIRONMENTAL ANALYSIS:

The corrective pump replacement and sewer utility wet pit modifications are exempt from the California Environmental Quality Act, pursuant to Section 15269 (b and c) of Title 14, the California Code of Regulations because the repairs are necessary to prevent or mitigate the state of emergency that currently exists, and to repair publicly owned sewer facilities to maintain services that are essential to public health, safety and property.

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131 **CONSISTENCY WITH CITY COUNCIL GOALS AND OBJECTIVES:** 132 This project is consistent with Goal No. 3, Establish, improve and maintain City 133 infrastructure; and Objective No. 1, maintain the high level of service and 134 reliability of the City's infrastructure systems and facilities. 135 136 137 **FISCAL IMPACT**: 138 139 Funding for the recommended project has been included in the FY 14/15 Wastewater Capital Improvement (effluent disposal improvements) budget (13-140 5493) in the amount of \$150,000. The requested authorization is within these 141 budget limits. 142 143 144 **ATTACHMENT** 1. Resolution 145

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RESOLUTION 2014-XXX

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CALISTOGA,
COUNTY OF NAPA STATE OF CALIFORNIA, FINDING A LOCAL EMERGENCY
PURSUANT TO SECTION 20168 AND 22050 OF THE PUBLIC CONTRACT
CODE AND AUTHORIZING THE EXPENDITURE OF FUNDS FOR EMERGENCY
REPAIRS TO THE DUNAWEAL WASTEWATER TREATMENT PLANT WET PIT
EFFLUENT PUMPS WITHOUT COMPETITIVE BIDDING

WHEREAS, the existing wet pit submersible effluent pumps (effluent pumps) installed as part of the 2003 Dunaweal Wastewater Treatment Plant (WWTP) upgrade have recently failed; and

WHEREAS, staff has installed emergency temporary pumping equipment which will not be able to handle peak wet weather flows and the effluent pumps need to be replaced prior to these anticipated flows; and

WHEREAS, the effluent pumps convey all of the tertiary treated recycled water to the disposal facilities and serve all residents and businesses in Calistoga and without them the plant will not be able to properly function during high flow conditions; and

WHEREAS, the effluent pumps are critical and vital in the ability for the WWTP to handle the peak winter inflows and prevent the WWTP from becoming hydraulically overloaded and discharging partially treated wastewater; and

WHEREAS, the Public Works Department has determined that the uncertainty of not taking permanent corrective action, and that a temporary repair or rebuilding the existing effluent pumps is not practical and does not address the potential for threat to public health and safety from the failed effluent pumps; and

WHEREAS, for these reasons the effluent pumps must be repaired as soon as possible to return the WWTP operations to pre-pump failure conditions, and the City cannot wait for the delay that would result from a competitive bid process; and

WHEREAS, the Public Works Department has identified that Xylem/Flygt pumps are the predominate wastewater and sewer pumps used in the City and that Xylem/Flygt has consistently provided quality operation and customer support service from their Fairfield office and that Xylem/Flygt submersible effluent pumps are capable of meeting the WWTP anticipated wet weather flow conditions; and

WHEREAS, the FY 2014/15 Wastewater Capital Improvement budget (13-5493) has sufficient funds to fund this project.

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NOW, THEREFORE, BE IT RESOLVED, the City Council hereby finds:

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1. The existing conditions associated with the failed effluent pumps at the Dunaweal

Wastewater Treatment Plant constitute a local emergency and pose an immediate threat of serious harm to life, health and property without immediate corrective action.

- 2. The permanent repair to the Dunaweal Wastewater Treatment Plant effluent pumps is essential to the City's continued delivery of safe and sanitary operation of the Dunaweal Wastewater Treatment Plant and protection of life, health and public and private property and without permanent repairs to the effluent pumps there is an immediate threat of serious harm to life, health and property.
- 3. The condition of the failed effluent pumps described in the staff report accompanying this resolution provides substantial evidence that immediate expenditure of public funds is necessary in order to preserve and protect life, health and property.
- 4. The conditions described in the staff report accompanying this Resolution will not allow for any delay resulting from a competitive solicitation for bids for immediate corrective action.

BE IT FURTHER RESOLVED, pursuant to sections 20168 and 22050 of the Public Contract Code, and pursuant to emergency provisions in Section 3.2 the City Municipal Code, the City Council of the City of Calistoga hereby authorizes staff to negotiate orders for the purchase and installation of new Xylem/Flygt effluent pumps, modifications to the sewer utility wet pit, and appurtenant changes to the electrical motor control center.

BE IT FURTHER RESOLVED that the City Manager is authorized to execute the Purchase Orders and staff is otherwise directed to replace the effluent pumps and restore the wet operations.

PASSED, APPROVED, AND ADOPTED by the City Council of the City of Calistoga at its regular meeting held this **2**nd **day of September 2014** by the following vote:

76	AYES:	
77	NOES:	
78	ABSTAIN:	
79	ABSENT:	
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81		CHRIS CANNING, Mayor
82	ATTEST:	· ·
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84	KATHY FLAMSON, Deputy City Clerk	