City of Calistoga Staff Report

TO Honorable Mayor and City Council

FROM Lynn Goldberg, Planning and Building Director

DATE May 19, 2015

SUBJECT Adoption of In-Lieu Affordable Housing Fee

APPROVAL FOR FORWARDING:

Bond-Bon

Richard D. Spitler, City Manager

- 1 **ISSUE**: Consideration of adopting a fee to be paid in lieu of providing inclusionary
- 2 (affordable) housing
- 3 **RECOMMENDATION**: Adopt resolution.
- 4 **BACKGROUND**: On February 17, 2015, the City Council adopted updated inclusionary
- bousing requirements that apply to residential subdivisions of 5 or more parcels or
- 6 condominiums. Projects with 20 or more dwelling units are required to sell at least 20
- 7 percent of the project's total dwelling units to moderate-income households at prices
- 8 that are affordable to them.
- 9 Development projects of 5 to 19 dwelling units may meet their inclusionary housing
- requirement through payment of an in-lieu fee for each housing unit within the project,
- rather than providing the deed-restricted affordable units. Larger projects may pay in-
- lieu fees under special circumstances, subject to the approval of the City Council. The in-lieu fees are required to be deposited into the City's Affordable Housing Fund to be
- used to construct and preserve housing affordable to very low-, low- and moderate-
- income households.
- Calistoga Municipal Code §17.08.020(D)(4)(a)(ii) requires the amount of this in-lieu fee
- to be set by resolution of the City Council. Economic & Planning Systems, Inc. (EPS)
- was retained by the City to help determine a reasonable in-lieu fee amount.
- 19 **DISCUSSION**: An analysis prepared by EPS (Attachment 2) concluded that there is a
- per-unit funding gap of \$69,213 between the price of a market-rate home and a unit
- 21 affordable to a moderate-income household of four persons. This funding gap serves as
- the basis for the in-lieu fee.

City Council Report In-Lieu Affordable Housing Fee Adoption May 19, 2015 Page 2 of 2

The analysis determined that a maximum in-lieu fee of \$13,843 per unit could be charged. The following shows the in-lieu fee for a 10-unit market-rate project under the maximum fee scenario.

Maximum in-lieu fee scenario

26

27	Inclusionary requirement for 10-unit market-rate project	2 moderate-income units
28	Funding gap for 2 moderate-income units (2 x \$69,213)	\$138,425
29	In-lieu affordable housing fee per project unit	\$13,843

As noted in Table 1 of the EPS analysis, affordable housing in-lieu fees charged by local jurisdictions range from zero to more than \$44,000, with an average of \$12,000.

The selection of the appropriate fee level is a policy decision that depends on a complex set of inter-related development incentive, housing need and public financing considerations. Development feasibility considerations and cost burdens relative to other cities suggest that a fee below the maximum level and at the mid-point of other local cities could be appropriate.

EPS recommends setting the in-lieu fee at \$12,000 per project unit because the maximum fee could negatively affect the financial feasibility of new market rate residential development. In addition, revenue generated through this fee is just one source of potential subsidy funds to help finance affordable housing projects. The total in-lieu fee for a 10-unit project would be \$120,000 under this scenario.

Staff therefore recommends adoption of a \$12,000 in-lieu fee.

ATTACHMENTS

- 1. Resolution
- 2. EPS Analysis dated April 13, 2015

RESOLUTION NO. 2015-XXX

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CALISTOGA, COUNTY OF NAPA, STATE OF CALIFORNIA SETTING AN IN-LIEU AFFORDABLE HOUSING FEE

WHEREAS, Calistoga Municipal Code §§17.08.020(C) and 17.08.020(D) allow the payment of a fee under certain circumstances in-lieu of providing deed-restricted affordable units; and

WHEREAS, Calistoga Municipal Code §17.08.020(D)(4)(a)(ii) requires the amount of this in-lieu fee to be set by resolution of the City Council; and

WHEREAS, the in-lieu affordable housing fee provided for herein is based on the analysis and recommendations contained in the analysis prepared by Economic & Planning Systems, Inc., dated April 13, 2015 ("Affordable Housing In-Lieu Fee Analysis for Residential Development"), consistent with the most recent relevant case law and the principles of AB 1600 (the Mitigation Fee Act), codified at Government Code Section 66000 et seq; and

WHEREAS, while this fee study established the maximum fee that could be charged under relevant City policies and California statutes, it is critical that the fee impose a proportionate burden on new development and be reasonably consistent with those of comparable cities. Furthermore, imposing the maximum fee could negatively affect the financial feasibility of new market-rate residential development. In addition, revenue generated through this fee is just one source of potential subsidy funds to help finance affordable housing projects; and

WHEREAS, at least fourteen (14) days prior to the date this resolution is being heard, notice was provided to any persons or organizations who had requested notice, in accordance with Government Code Section 66019; and

WHEREAS, notice of the hearing of the proposed fee was published twice in the manner set forth in Government Code Section 6062(a) as required by Government Code Section 66018; and

WHEREAS, a duly and properly-noticed public hearing was conducted by the City Council on May 19, 2015;

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Calistoga as follows:

SECTION ONE

Findings.

- A. The above recitals are incorporated herein as if set forth herein in full and each is relied upon independently by the City Council for its adoption of this resolution.
- B. The Council finds and determines this fee is consistent with state law (California Government Code Section 66000 et seq.). Specifically, the EPS Analysis establishes

Resolution No. 2015-XXX In-Lieu Affordable Housing Fee Page 2 of 2

that there is a reasonable relationship between the fee and the cost of meeting a market-rate development project's inclusionary housing requirement.

SECTION TWO

37

38

39

40

41

42

43

44

45

<u>Adjustments</u>. The City Council may periodically update the In-Lieu Affordable Housing Fee to reflect changing housing conditions within the community, including the actual costs of providing affordable housing.

SECTION THREE

<u>Fee Adoption</u>. The City Council hereby adopts an In-Lieu Affordable Housing Fee of \$12,000.

PASSED AND ADOPTED by the City Council at a duly noticed regular meeting held the 19th day of May, 2015, by the following vote:

NOES:	
ABSTAIN:	
ABSENT:	
	CHRIS CANNING, Mayor
ATTEST:	
KATHY FLAMSON, City Clerk	