# City of Calistoga Climate Action Plan



Adopted by the Calistoga City Council
April 1, 2014

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### I. Introduction

The gases that make up the Earth's atmosphere are in a delicate, natural balance. The ability of these gases to trap the sun's heat has long been recognized as a natural "greenhouse effect" that makes the Earth habitable. Recent human activity has put too much of certain greenhouse gases into the atmosphere. This imbalance is enhancing the natural greenhouse effect and causing the planet to heat up — with significant environmental, economic and health consequences as a result.

### **Purpose of the Climate Action Plan**

The City of Calistoga recognizes that local governments have broad influence, and, in some cases, exclusive authority over activities that contribute to greenhouse gas (GHG) emissions.

The Climate Action Plan (CAP):

- Provides a brief summary of the science behind climate change, its potential local impacts, and current climate policy.
- Establishes a baseline inventory of community emissions and sets an emissions reduction target.
- Outlines a set of reduction strategies that will help the City work towards its GHG reduction targets.
- Establishes a plan for implementation of the GHG reduction strategies.

Through actions outlined in this Plan, the City can help mitigate, to the extent feasible at the local level, the potential impacts of climate change. Many of the strategies in the plan – reducing automobile dependence, promoting renewable energy, increasing energy efficiency, conserving water, and eliminating waste – provide co-benefits to the community. They have the potential not only to reduce GHG emissions, but also to improve air quality, lower energy and water bills, reduce dependence on imported oil, and enhance Calistoga's quality of life.

Although the State has not mandated that local governments take independent action to reduce their emissions, developing a plan now will prepare Calistoga for possible future mandates.

Additionally, it will help inform the City's environmental review, since GHG emissions now must be considered under the California Environmental Quality Act (CEQA).

### **Climate Science Basics**

Greenhouse gases such as carbon dioxide (CO<sub>2</sub>) and methane occur naturally in Earth's atmosphere. These gases act like the glass panes of a car's windows or a greenhouse roof, trapping heat in what is termed the "greenhouse effect." This greenhouse effect helps stabilize the Earth's temperature; without it, the surface average temperature of the Earth would be about 60°F cooler<sup>1</sup>.

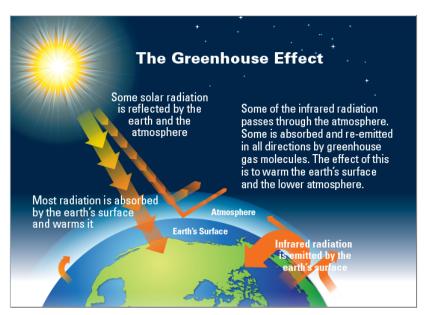


Figure 1 The Greenhouse Effect U.S. Environmental Protection Agency, 2009

For the past 10,000 years, the concentration of carbon dioxide in the atmosphere remained stable at around 280 parts per million  $(ppm)^2$ . Then, with the advent of industrialization, humans began to emit large quantities of carbon dioxide into the atmosphere, and the atmospheric concentration of  $CO_2$  began to increase at an increasing rate, reaching 390 ppm by 2010 and currently rising at approximately 2 ppm per year<sup>3</sup>. Although atmospheric concentrations of  $CO_2$  have been increasing since the beginning of industrialization, the majority of cumulative emissions have occurred in recent decades.

Scientists believe that in order to prevent the most catastrophic effects of climate change, the concentration of GHGs in the atmosphere cannot continue to increase. Even though technology is available to stabilize emissions, evidence suggests that based on current mitigation efforts and development practices, emissions will continue to grow over the next few decades.

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<sup>&</sup>lt;sup>1</sup> United States Global Change Research Program, 2009

<sup>&</sup>lt;sup>2</sup> IPCC, 2007

<sup>&</sup>lt;sup>3</sup> Tans, 2012

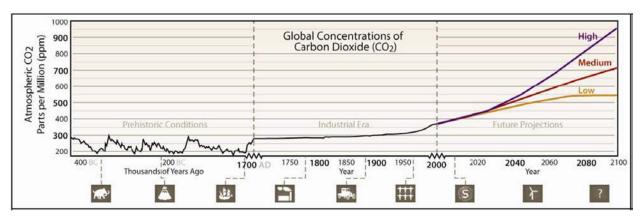


Figure 2 Global Concentrations of CO<sub>2</sub>

Even if emissions can be stabilized at or below current levels, atmospheric concentrations will not instantly stabilize because once in the atmosphere, GHGs can persist for centuries. Due to the time scales associated with climatic processes, past actions will result in some degree of additional climate change<sup>4</sup>. However, actions taken today can dramatically affect the rate of change in the long term. Without action, the impacts of climate change will become increasingly severe and at some point will spiral beyond humans' ability to control or reverse them.

The Earth's climate has a number of potential feedback loops that scientists fear could exacerbate global warming. For instance, melting snow and ice expose darker land surfaces that will in turn absorb more heat from the sun, raising temperatures and accelerating the further loss of snow and ice. There are also potential climatic tipping points that could abruptly and irreversibly change the climate system. For example, currently the oceans are absorbing a significant portion of our carbon dioxide emissions, but at some point scientists anticipate the oceans will reach saturation and will no longer provide the same mitigation.

Experts have identified an increase of  $3.6^{\circ}F$  as the potential threshold beyond which the impacts of climate change are likely to be particularly grave<sup>5.</sup> Unfortunately, scientists cannot predict with certainty the atmospheric concentration of GHGs that will generate this level of warming. The IPCC estimates that an eventual warming of 3.6 to  $4.5^{\circ}F$  will require stabilizing atmospheric concentrations of GHGs at 445 - 490 ppm. In order to achieve this stabilization level, emissions reductions of 50 - 85% from 2000 levels will be required by 2050. However, IPCC's projections may be too conservative because they do not factor in the possibility of

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<sup>&</sup>lt;sup>4</sup> Rechtschaffen et al., 2009.

<sup>&</sup>lt;sup>5</sup> Ibid.

feedback loops and they do not take into account the unexpectedly high growth rate in GHG emissions during the 2000s<sup>6</sup>.

The empirical evidence to date shows that, so far, the climatic effects of man's actions have been drastically underestimated. For instance, arctic sea ice is retreating at a significantly faster rate than predicted by all 18 of the models used by IPCC. The arctic permafrost and the world's largest glaciers are also melting faster than predicted.

Based on this science, it is clear that a precautionary approach should be taken in an attempt to reduce emissions and stabilize greenhouse gas concentrations as quickly as possible.

### **Effects of Climate Change**

### Statewide Climate Change

Climate change is expected to affect different areas of the world disproportionately. The effects on California are well-documented and already underway. Over the past 50 years, California's winter and spring temperatures have been warmer, spring snow levels in lower and midelevation mountains have dropped, snowpack has been melting one to four weeks earlier, and flowers are blooming one to two weeks earlier.

Predictions of future effects of climate change in California are summarized by the California Climate Change Research Center in its 2006 report, "Our Changing Climate." The report describes the following potential changes and resulting risks to California:

- The sea level has risen seven inches along California's coast in the past century and is projected to rise another 4 to 28 inches in the next hundred years.
- Weather is predicted to become more extreme and variable, with higher highs and lower lows and a greater frequency and degree of high intensity storms.

### **Human Health**

Human health is projected to be negatively impacted by climate change in three ways: (1) Higher temperatures will increase the formation of ozone, exacerbating air pollution; (2) Extreme heat events will worsen in both frequency and intensity, putting people at greater risk of death from dehydration, heat stroke, heat exhaustion, heart attack, and respiratory distress; (3) and Infectious diseases will spread, particularly those that thrive in warm areas such as West Nile virus, cholera, and Lyme disease.

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<sup>6</sup> Ibid.

- The amount of precipitation is not expected to change drastically, but a greater percentage is expected to fall as rain instead of snow, with a corresponding decrease in snowpack.
- Demand for water is expected to increase because of rising temperatures and a growing population. Higher demand, coupled with decreased snowpack, could result in water shortages.
- A smaller snowpack increases the potential for winter flooding as water that would normally be reserved as snow until spring could flow into rivers concurrently with winter storm events.
- Energy shortages may result from increases in temperature and possibly reduced hydropower potential from diminished snowmelt flowing through dams.
- A hotter, drier climate could promote up to 90% more northern California fires by the end of the century, negatively affecting the economy and air quality.
- Increased flooding, droughts, and wildfires will test ecosystem resiliency. As the climate changes, species' geographic ranges will shift, and those species who fail to migrate or adapt will go extinct.
- Many crops will increase in productivity with a few degrees of warming as long as water is available and crops are not already at the warm-end of their temperature range. Shifts in the range and abundance of invasive plants and other agricultural pests will likely occur and affect crop yields.

### **Wine Production**

High-quality wines produced throughout the Napa and Sonoma Valleys and along the northern and central coasts generate \$3.2 billion in revenue annually. Temperature increases expected to have only a modest effect on grape quality in most regions over the next few decades. However, toward the end of the century, wine grapes could ripen as much as one to two months earlier, affecting grape quality.

### Local Climate Change

Because of Calistoga's elevation and location in an inland valley, it is not directly threatened by flooding from sea level rise. However, Calistoga has regional, state, national and global connections and will thus be affected. The Bay Area's economy is particularly vulnerable to sea level rise, with large commercial and industrial areas at risk of flooding, especially in San Francisco, Oakland and Silicon Valley. In addition, flooding could impact the delivery of products and services in the Bay Area as important highways, rail lines and airports lie near sea level

around the bay. For instance, approximately 72 percent of each of the San Francisco and Oakland Airports is at risk of inundation from a 16-inch sea level rise<sup>7</sup>.

Calistoga's primary water source is City-owned Kimball Reservoir, which collects runoff from its watershed. Calistoga is therefore not at as great of a risk of water shortage as the many Californian cities that rely solely on the Sierra Nevada snowpack for their water, although water is supplied at times by the State via the North Bay Aqueduct.

Cal-Adapt, a tool developed by Berkeley scientists and sponsored by the California Energy Commission, uses multiple future emissions scenarios to make projections on the effects of climate change at the local level in California. Depending on future emission levels, the average temperature in Calistoga is projected to rise three to five and one-half degrees by the end of the century

# The Regulatory Context

### International Climate Policy

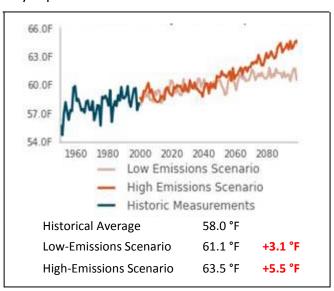


Figure 3 Observed and Projected Temperatures for Calistoga<sup>8</sup>

In 1997, international delegates met in Kyoto, Japan to draft the Kyoto Protocol. Under this agreement, industrialized countries committed to GHG emissions reduction targets for 2012 set to a certain percentage of the countries' 1990 emissions. These targets represent on average an emissions reduction of 5.2% below 1990 levels (the United States' specific target called for a reduction of 7% below 1990 levels by 2012). 191 states have signed on to the treaty, but the United States has not, and the current Congress is not expected to ratify it. In response to the inaction of the federal government, hundreds of U.S. mayors have signed the U.S. Mayors Climate Protection Agreement, pledging to meet or beat the Kyoto Protocol emissions reduction target in their communities.

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<sup>&</sup>lt;sup>7</sup> San Francisco Bay Conservation and Development Commission, 2011

<sup>8</sup> http://cal-adapt.org/tools/factsheet

### Federal Climate Policy

There is no federal legislation requiring comprehensive GHG emissions reductions in the United States. However, the U.S. Environmental Protection Agency (EPA) has used the Clean Air Act to regulate certain mobile and stationary sources of GHG emissions since 2010.

The EPA and the United State Department of Transportation (DOT) have established new fuel efficiency standards for passenger cars, medium-duty passenger vehicles and light trucks for model years 2012 through 2016. These standards raise average fleet-wide fuel efficiency from 27.5 mpg to 35.5 miles per gallon. This translates into an average emissions level of 250 grams of CO<sub>2</sub> per mile.

Stronger standards established for model years 2017-2025 will raise average fleet-wide fuel efficiency to 54.5 mpg for cars and light trucks by model year 2025 and limit the average emissions level to no more than 163 grams of CO<sub>2</sub> per mile in model year 2025.

The first-ever fuel standards for heavy-duty trucks and buses have also been established, for vehicle model years 2014-2018. It is estimated that the standards will reduce carbon pollution from tractor-trailers by 20%, medium-duty trucks and vans by 15%, and vocational vehicles (fire trucks, garbage trucks, etc.) by 10%.

Since July 1, 2011, the EPA has also been regulating the greenhouse gas emissions of major stationary sources such as power plants, industrial manufacturers, and solid waste landfills when facilities are newly constructed or substantially modified. A major stationary source of greenhouse gas is defined as a facility that emits 100,000 tons per year or more of metric tons of carbon dioxide equivalent (MTCO<sub>2</sub>e). No facility in Calistoga has filed a report as a major GHG emitter.

### State Climate Policy

Over the last decade, the State of California has aggressively sought to reduce statewide GHG emissions through legislation and strategies.

### Executive Orders

Signed in 2005 by Governor Arnold Schwarzenegger, Executive Order S-03-05 required a reduction in statewide greenhouse gas (GHG) emissions to 80 percent below 1990 levels by 2050, based on achieving atmospheric stabilization by mid-century. In March 2012, Governor Brown signed Executive Order B-16-2012 establishing zero emission vehicle benchmarks and affirming a long-range climate goal for California to reduce greenhouse gases to 80 percent below 1990 levels by 2050.

### **Assembly Bill 32**

In 2006, the State of California adopted the Global Warming Solutions Act (AB32). AB32 created a comprehensive, multi-year program to reduce GHG emissions in California to 1990 levels by 2020, a reduction of approximately 30 percent, and to maintain and continue reductions beyond 2020. The law directs the California Air Resources Board (ARB) to develop a portfolio of mitigation measures to meet the reduction target, called the AB32 Scoping Plan, which was adopted in December 2008. The Scoping Plan identifies local governments, such as the City of Calistoga, as essential partners in achieving this target, and identifies 15% below 2005–2008 GHG levels as the local government equivalent of 1990 emissions levels, to parallel the State's target.

The ARB has prepared a five-year update to the initial Scoping Plan that is anticipated to be adopted in 2014. It concludes that California is on track to meet the goals of AB 32 through the implementation of a comprehensive suite of strategies across many sectors.

The update cautions that despite the progress California has made, it is clearer than ever that additional action to cut greenhouse gas emissions is needed. Scientific evidence indicates that global emissions must be reduced 80 percent below 1990 levels by 2050 to achieve climate stabilization. Reaching this goal will require California to accelerate the pace of emission reductions that we achieve over the coming decades.

### SB375

Passed in 2008, this law requires ARB to establish regional targets for reductions in GHG emissions from passenger vehicles and small trucks for each of the state's 18 metropolitan planning organizations (MPOs). The MPO of which the City of Calistoga is a part, the Metropolitan Transportation Commission (MTC), has adopted a target of reducing regional per capita vehicle emissions 7 percent below 2005 levels by 2020.

Under SB375, the MTC and other large MPOs are required to develop "Sustainable Communities Strategies" (SCS) to outline how they will meet their GHG reduction targets through actions that integrate land use, housing, and transportation planning. The MPOs must incorporate their SCS into their federally-enforceable regional transportation plans. In addition, funding decisions for regional transportation projects must be consistent with the SCS. Projects that align with the SCS will be given CEQA relief in the form of streamlining and exemptions. The MTC adopted its SCS, called *Plan Bay Area*, last year.

### SB97 & the CA Environmental Quality Act (CEQA)

Enacted in 2007, SB97 directs the Governor's Office of Planning and Research to amend the California Environmental Quality Act (CEQA) to address GHG emissions. In response, the OPR prepared CEQA Guidelines that went into effect March 18, 2010. The City's CEQA checklist has been amended to require an analysis of potential project-related GHG impacts.

In addition, in 2009, the State Attorney General ruled that all land use planning and transportation decisions by local governments, including general plans, must consider GHG emissions reductions in order to comply with CEQA.

City of Calistoga Greenhouse Gas Emissions Policies

The Calistoga General Plan was comprehensively updated in 2003, prior to adoption of the California Global Warming Solutions Act of 2006.

However, the Open Space and Conservation Element includes the following goals, objectives and programs related to minimizing greenhouse gas emissions:

| Goal OSC-6        | Protect and improve Calistoga's existing high standard of air quality.   |
|-------------------|--|
| Objective OSC-6.1 | Minimize air pollution emissions.  |
| Policy 1          | The City should support efforts to reduce vehicular emissions in the Calistoga Planning area by reducing congestion and dependence on automobile related forms of transportation.                        |
| Policy 4          | The use of alternatively fueled vehicles for City operations shall be explored.  |
| Goal OSC-7        | Work to preserve the global environment.   |
| Objective OSC-7.1 | Minimize Calistoga's contribution to impacts on the global environment such as dependence on fossil fuels, consumption of non-renewable resources and discharge of toxins and pollutants.                |
| Policy 1          | The City shall promote the conservation of non-renewable energy resources and encourage the use of solar energy.   |
| Policy 2          | The City's own activities should emphasize minimization of impacts to the environment. Examples include wastewater reclamation, use of passive solar energy and use of alternately-fueled City vehicles. |

Policy 3 The City shall promote decreased reliance on motor vehicle

travel through effective land use policies, improved public transit and facilities to accommodate bicycle and pedestrian

modes of travel.

Policy 4 New building construction to minimize consumption of

energy resources shall be encouraged through adoption of

energy-efficient building codes and regulations.

It is intended that the next General Plan update will integrate and reference this plan, but that it will remain a separate document. This will allow the City to update the CAP as needed to add and amend strategies as new information, policy guidance and regulations regarding greenhouse gases arise and evolve, and new technologies are developed.

In 2009, the Calistoga City Council adopted a greenhouse gas emissions reduction target of 15% below 2005 emission levels by 2020 in order to mitigate the adverse effects of climate change, which parallels the State's target.

The City also supported the Napa Countywide Community Climate Action Plan Framework that was intended to achieve this target. The Framework was adopted by the Napa County Transportation and Planning Agency in 2010.

# II. CALISTOGA'S GREENHOUSE GAS EMISSIONS

### A Profile of Calistoga

Located in Napa County approximately 25 miles north of the City of Napa, Calistoga is a small city of 2.5 square miles and an estimated population of 5,155 (2010 Census). Calistoga is situated in an inland valley with an elevation of 348 feet above sea level. It is surrounded by agricultural lands and mountains.

Calistoga is a walkable small town, made up of a vibrant main street set within pedestrianoriented neighborhoods and surrounded by wineries and vineyards. Important visual features include the tree-lined streets found throughout the City, the Napa River, and historic homes and commercial buildings. Most of the community is located on the Napa Valley floor, nestled between the Palisades to the north and the Southern range.

Calistoga is located within Climate Zone 2<sup>8</sup>, which includes the hilly Coastal Range to the edge of the Northern Central Valley. The zone has a coastal climate influenced by the ocean approximately 85% of the time and by inland air 15% of the time. Heating degree days (HDD)<sup>9</sup> dominate the climate design, although some cooling is necessary in the summer. Calistoga experiences approximately 2,844 HDD (65° F basis) and 456 cooling degree days (CDD) (80° F basis) on an annual basis.

### **Emissions Inventories**

The first step towards reducing emissions is to inventory the GHG emissions for which the community as a whole is responsible for a specific analysis year.

The primary goals of an emissions inventory are to:

- Determine the major sources of emissions within the city as a basis for effective emissions reduction policy,
- Create a base year to set emissions reduction targets, and
- Enable the demonstration of progress over time through re-inventorying across years.

<sup>8</sup> U.S. Department of Energy

Heating and cooling degree days are a measurement designed to reflect demand for energy needed to heat or cool a facility, and are calculated as the difference between the average daily temperature for a region and a baseline temperature (usually 65° or 80° F). HDD value is the summation of degrees of the average temperature per day below 65° F for the year. CDD is the summation of degrees of the average temperature per day above 80° F for the year.

Each local community has unique characteristics (e.g., population, housing types, transportation networks, industries, electricity fuel mix) that make its GHG inventory different from other cities or counties.

### **Inventory Boundaries**

One of the challenges in tracking local emissions is establishing the boundaries of the inventory. What is included in the inventory will have important implications on the quantity of emissions the city commits to reducing and the types of mitigation strategies the city adopts.

A community-wide inventory assesses emissions resulting from activities taking place within the City's boundary, consisting of the physical area over which it has jurisdictional authority. Activities that occur within this boundary can be controlled or influenced by the City of Calistoga's policies and educational programs, although the City may have limited influence over the level of emissions from certain activities.

The inventory also includes certain emissions that occur elsewhere but are the result of activities within the city, such as those that occur at landfills and power plants as a result of the solid waste generated and electricity consumed by Calistoga's residents and businesses. The decision to calculate emissions in this manner reflects the general philosophy that a community should take full ownership of the impacts associated with its energy consumption, regardless of whether the generation occurs within the geographical limits of the community.

### **Units of Measurement**

GHG inventories measure three primary greenhouse gases – carbon dioxide ( $CO_2$ ), methane ( $CH_4$ ) and nitrous oxide ( $N_2O$ ). These greenhouse gases are converted to carbon dioxide equivalents ( $CO_2e$ ) based on their relative global warming potentials in order to consider all emissions in comparable terms. Following IPCC guidance, this Plan expresses emissions in metric tons of carbon dioxide equivalent ( $MTCO_2e$ ). One metric ton is equal to approximately 2,204.6 pounds.

### **Emission Conversion Factors**

Data that is collected by an inventory – such as the number of kilowatts of energy consumed, tons of waste generated, and vehicle miles traveled – is multiplied by conversion factors to translate it into greenhouse gas emissions. Conversion factors are calculated ratios – they estimate the amount of  $CO_2e$  produced per kilowatt hour, ton of waste, or mile traveled.

### **Understanding Totals**

Inventories allow the City to quantitatively track its efforts to mitigate GHG emissions. However, the inventory totals should be viewed with the understanding that there are limitations to their accuracy and inclusiveness. Firstly, they depend on conversion factors rather than direct measurement of emissions. Small errors in these conversion factors can translate into vast differences in GHG estimations, and conversion factors can change over time. For instance, the electricity conversion factor changes each year with fluctuations in the mix of power purchased by the City. Secondly, as discussed earlier, the inventories have narrow boundaries that do not account for all the GHG emissions for which the city is responsible.

### 2005 Community-wide Emissions

The year 2005 was selected as the base GHG emissions year, since the City's target is to reduce GHG emissions 15% below 2005 levels by 2020. This is also the reference year in both SB 375 and Executive Order S-3-05. Additionally, 2005 is one of the earliest years for which relatively comprehensive data is available.

# Emissions Sectors<sup>10</sup>

The 2005 community-wide GHG emissions analysis included the sectors and data/emission sources listed below.

Table 1 Community-Wide Emissions Sectors - 2005

| Sector         | Data / Emission Source   |
|----------------|--|
| Buildings      | Electricity consumption  Natural gas consumption   |
| Transportation | Vehicles on local roads<br>Vehicles on state highways  |
| Equipment      | Lawn and garden equipment Construction equipment Industrial equipment Light commercial equipment |
| Solid Waste    | Methane emissions from landfills<br>Landfill waste<br>Organic alternative daily cover            |

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 $<sup>^{10}</sup>$  Adapted from Final Napa County Climate Action Plan, March 2012

The inventory omitted some smaller sources of emissions, such as emissions from wood-burning appliances and leaked refrigerants. The inventory also did not include the emissions generated by residents' air travel, the energy required to grow and ship food to Calistoga, local agricultural operations or the embedded energy in products bought for the city's residents, businesses and government.

### Buildings Sector

The use of electricity by residential, commercial and industrial buildings results in the release of GHGs when fossil fuel (either coal or natural gas) is combusted at a power plant servicing Calistoga residents and businesses. Although the combustion of fuel occurs outside of Calistoga, the activities requiring electricity occur within the city's jurisdiction and are thus attributed to it. Natural gas is used in buildings for on-site heating, water heating and household appliances.

Energy used by wastewater treatment facilities was included in electricity and natural gas data provided by PG&E. GHG emissions are the result of two activities in the processing of wastewater: 1) energy use by treatment buildings/facilities, and 2) fugitive emissions associated with the biological and chemical treatment of the waste. The associated GHG emissions are therefore captured in the residential and commercial building energy sector. Similarly, emissions associated with energy used to pump, treat and distribute water (including water transported from water sources outside the city through the State water project) are captured in the buildings sector.

### Transportation Sector

The combustion of gasoline or diesel fuel by **oro**ad vehicles results in the release of GHG emissions. On-road vehicles include passenger vehicles, buses, and medium and heavy duty trucks traveling on roadways within the city limits, whether on local roads or state highways passing through the city.

The transportation inventories were based on vehicle miles traveled (VMT) estimates summarized in the Napa County Climate Action Plan, which were developed using the Napa-Solano Transportation Demand Model and the transportation origin/designation modeling approach, which is consistent with the Regional Targets Advisory Committee (RTAC) and Senate Bill 375. The RTAC method is the current state-of-the-practice and allocates VMT to a specific jurisdiction based on the origin and designation of trips. The RTAC method reports all VMT for trips traveling between origins and destinations within a jurisdiction and 50% of the VMT generated by trips traveling between a jurisdiction and other destinations. Trips where the origin and destination are both outside of a jurisdiction, otherwise known as "through" trips, are excluded from the VMT calculation.

### Equipment Sector

Equipment run by gasoline or diesel fuel includes lawn and garden, construction, and mobile commercial and industrial equipment.

### Solid Waste Sector

When waste decomposes in a landfill under anaerobic conditions, methane is produced. Methane is a potent GHG, with a warming potential 21 times that of carbon dioxide. The City does not own or operate landfills and is therefore not directly responsible for the GHG emissions associated with historical waste deposits (i.e., landfill as a stationary source). However, residents and business contribute waste to the local landfill.

### Water/Wastewater Sector

The Water/Wastewater sector reflects fuel and electricity used in the transport of water and wastewater, as well as the emissions generated during the wastewater treatment process.

### 2005 GHG Inventory Results

Calistoga's 2005 emissions were estimated in 2009 using ICLEI's Clean Air and Climate Protection methodology, which is consistent with national and international inventory standards established by the Intergovernmental Panel on Climate Change. The 2005 inventory represents a best estimate based upon accepted methodology in 2009 and data that was available at that time. The model depends upon numerous assumptions, and is limited by the quantity and quality of available data. Therefore, any specific number generated by the model should be thought of as an approximation rather than an exact value.

The 2005 emissions estimates for the transportation sector were revised in 2013 to align them with the Napa County Climate Action Plan using the Regional Targets Advisory Committee method that allocates vehicle miles traveled to a specific jurisdiction based on the origin and destination of trips <sup>11</sup>. The RTAC method reports all VMT for trips traveling between origins and destinations within a jurisdiction and 50% of the VMT generated by trips traveling between a jurisdiction and other destinations. Trips where the origin and destination are both outside of a jurisdiction, otherwise known as "through" trips, are excluded from the VMT calculation.

In 2005, the Calistoga community emitted a total of approximately 37,457 metric tons of  $CO_2e$  (MTCO<sub>2</sub>e) within five sectors. Table 2 and Figure 4 illustrate the breakdown of 2005 emissions by sector. The transportation sector was the largest source of emissions, generating nearly half

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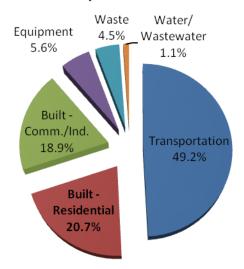
 $<sup>^{11}\</sup>mbox{ Update prepared by ICF International.}$ 

of total emissions. The second largest source of emissions was natural gas and electricity use by the built environment, accounting for nearly 40% of total emissions.

Table 2 GHG Community-wide Emissions by Sector - 2005

| Emission Sector                                       | CO₂e<br>Metric Tons | Share of<br>Total |
|---|---------------------|-------------------|
| Transportation  | 18,425              | 49.2%             |
| Built Environment  Residential  Commercial/Industrial | 7,758<br>7,062      | 20.7%<br>18.9%    |
| Equipment   | 2,100               | 5.6%              |
| Solid Waste   | 1,693               | 4.5%              |
| Water/Wastewater                                      | 1,693               | 1.1%              |
| Total CO₂e Metric Tons                                | 37,457              | 100.0%            |

Figure 4
Distribution of GHG Community-wide
Emissions by Sector - 2005



### 2010 Community-Wide and Local Government Emissions

Estimates of community-wide and local government GHG emissions during 2010 were made in 2012, using the International Local Government GHG Emissions Analysis Protocol (IEAP) to inventory the City's community emissions<sup>12</sup>. The transportation emissions were updated in 2013<sup>13</sup> using the RTAC method described above.

### **Emission Scopes**

In many sectors of a GHG emissions inventory, the science, models, and data infrastructure behind available data are continually evolving. For this reason, available data and emissions factors are continually being refined and made more accurate.

As a refinement of the 2005 estimates, emissions sources were categorized as one of the following three scopes for the 2010 estimates, to prevent double counting prevent double counting of emissions for major categories such as electricity use and waste disposal.

<sup>&</sup>lt;sup>12</sup> City of Calistoga 2010 Community-Wide Greenhouse Gas Emissions Inventory, produced by Zohreh Khodabandelu and Pacific Gas and Electric Company with assistance from Association of Bay Area Governments and Local Governments for Sustainability USA. Sept., 2012.

 $<sup>^{13}</sup>$  Update prepared by ICF International.

- Scope 1: Direct emissions from sources located within the city.
- Scope 2: Indirect emissions associated with the consumption of purchased or acquired electricity, steam, heating, and cooling. Scope 2 emissions occur as a result of activities that take place within the geopolitical boundary of the local government, but that rely upon emissions-producing processes located outside of the city.
- <u>Scope 3</u>: Other indirect or embodied emissions not covered in Scope 2 that occur as a result of activity within the city.

Scope 1 and Scope 2 sources are the most essential components of a community greenhouse gas analysis as these sources are typically the most significant in scale, and are most easily affected by local policy making.

### 2010 GHG Inventory - Community-Wide

Total community emissions for Calistoga in 2010, consisting of all scopes and all sectors, were approximately 33,759 metric tons of  $CO_2e$ . (Because the sources that go into an inventory vary from community to community, this number should not be used for comparison purposes without a careful analysis of the basis of the number.) Table 3 presents the emissions calculations by scope and sector, which are represented in Figure 5.

Table 3 Community-Wide GHG Emissions by Sector and Scope - 2010

|   | Metric tons CO₂e |                   |         |                | Share of       |
|---|------------------|-------------------|---------|----------------|----------------|
| Sector  | Scope 1          | Scope 2           | Scope 3 | Totals         | Total          |
| Transportation  | 18,295           | 0                 | 0       | 18,295         | 54.5%          |
| Built Environment • Residential • Commercial/Industrial | 5,119<br>3,470   | 2,480<br>3,158    | 0<br>0  | 7,599<br>6,628 | 22.6%<br>19.7% |
| Solid Waste   | 0                | 0                 | 706     | 706            | 2.1%           |
| Water/Wastewater  | 55               | 266 <sup>14</sup> | 30      | 351            | 1.1%           |
| Totals  | 26,939           | 5,904             | 736     | 33,579         |                |
| Percentage of Total CO <sub>2e</sub>                    | 80.2%            | 17.6%             | 2.2%    |                |                |

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To avoid double counting, Scope 2 Water/Wastewater Sector emissions, which are emissions from electricity consumption by the subsectors located inside the City's boundaries, were subtracted from Scope 2 emissions in the Commercial Sector

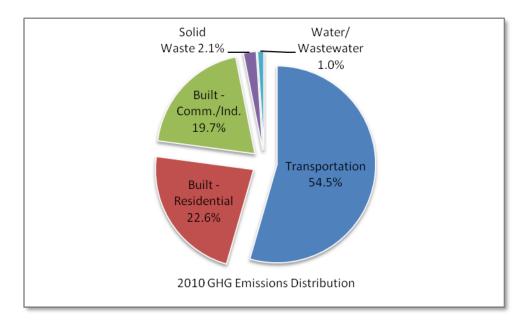


Figure 5 GHG Community-wide Emissions by Sector - 2010

Some of the differences between the 2005 and 2010 community-wide emissions estimates are attributable to revised methodology. Additionally, solid waste emissions estimates for 2010 exclude the Scope 1 emissions included in the base year (2005) estimates, which include fugitive emissions (i.e., not captured by methane recovery facilities) from all decomposing organic waste-in-place since the landfill's opening.

Despite the differences, 2010 emissions related to the transportation, residential and commercial/industrial sectors continued to be the top emissions sources.

Per capita GHG emissions in 2010 were 6.51 metric tons  $CO_2e$ . Due to differences in emission inventory methods, it can be difficult to get a directly comparable per capita emissions number, and one must be cognizant of this margin of error when comparing figures. This number is not the same as the carbon footprint of the average individual living in the city of Calistoga (which would include emissions from production of goods purchased from outside the community, emissions resulting from air travel, etc.).

### 2010 GHG Inventory – Local Government Operations

Analyzing the City government's emissions profile can help it tailor strategies to achieve the most effective GHG emissions reductions within its control. Therefore, in addition to estimating the community-wide emissions in 2010, the Local Government Operations Protocol was used to

estimate emissions from the city's government operations as a subset of the community's emissions<sup>15</sup>.

The City of Calistoga operates buildings, vehicles, street lights, water systems, and wastewater plants; city employees consume resources commuting to work and generate solid waste which is sent for disposal. All of these activities directly or indirectly cause the release of carbon dioxide and other greenhouse gases into the atmosphere.

Local government emissions by sector and scope are summarized in Table 4 and described below. However, they represent only a very small share – four percent – of total community-wide emissions.

Table 4 Government Operations GHG Emissions - 2010

|                          | Metric tons CO₂e |         |         | Share of |       |
|--------------------------|------------------|---------|---------|----------|-------|
| Sector                   | Scope 1          | Scope 2 | Scope 3 | Totals   | Total |
| Wastewater Treatment     | 55               | 204     | 0       | 259      | 29%   |
| Employee Commute         | 0                | 0       | 183     | 183      | 20%   |
| Vehicle Fleet            | 168              | 0       | 0       | 167      | 19%   |
| Buildings/Facilities     | 55               | 86      | 0       | 141      | 16%   |
| Water Treatment/Delivery | <1               | 93      | 0       | 93       | 11%   |
| Public Lighting          | 0                | 28      | 0       | 28       | 3%    |
| Solid Waste              | 0                | 0       | 21      | 21       | 2%    |
| Totals                   | 278              | 411     | 204     | 893      |       |
| Percentage of Total CO₂e | 31.2%            | 46.0%   | 22.8%   |          |       |

### • Wastewater Treatment

Wastewater coming from homes and businesses is rich in organic matter and has a high concentration of carbon and nitrogen (along with other organic elements). As wastewater is collected, treated, and discharged, chemical processes in aerobic and anaerobic conditions lead to the creation and emission of two greenhouse gases: methane and nitrous oxide. The City owns and operates the Dunaweal Wastewater Treatment Plant, which serves residents and businesses of Calistoga. The treatment facility's energy use is responsible for 72 percent of

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<sup>&</sup>lt;sup>15</sup> City of Calistoga 2010 Government Operations Greenhouse Gas Emissions Inventory, produced by Zohreh Khodabandelu and Pacific Gas and Electric Company with assistance from Association of Bay Area Governments and Local Governments for Sustainability USA. September 2012.

emissions in this sector; fugitive nitrous oxide emissions from nitrification and/or denitrification are responsible for 20 percent.

### Buildings and Other Facilities

City-operated buildings and facilities generate the largest share of emissions (29%) related to government operations. Such facilities as City Hall, the fire and police stations, corporation yard, community center, Monhoff Recreation Center, community pool, Sharpsteen Museum and Calistoga Library contribute to greenhouse gas emissions in two major ways. Primarily, facilities consume electricity and fuels such as natural gas. In addition, fire suppression, air conditioning and refrigeration equipment in buildings can emit hydrofluorocarbons and other greenhouse gases when these systems leak refrigerants or fire suppressants. Refrigerants and fire suppressants are very potent greenhouse gases, and have a global warming potential many thousand times that of CO<sub>2</sub>. Therefore, even small amounts of leaked refrigerants can have a significant effect on greenhouse gas emissions.

The community pool, which is heated by natural gas, contributes the greatest share of emissions, accounting for more than 45 percent of the 141 metric tons of CO<sub>2</sub>e generated by this sector. Emissions from the Police Department account for approximately 22 percent of the total.

### Employee Commute

Emissions in the Employee Commute Sector represent the second largest source of City operations-related emissions (20 percent), and are due to combustion of fuels in vehicles used by commuting employees. They are considered Scope 3 emissions because the vehicles used are not owned and operated by the City. However, the City can influence these emissions through various programs (e.g., carpools, telecommute options, flex schedule options) despite not having direct control over them. A survey designed by ICLEI and administered by the City revealed that 80 percent of the responding employees drove to work alone. The types of commute vehicles were equally distributed between passenger cars and light trucks/SUVs/pickups/vans.

### Vehicle Fleet and Mobile Equipment

Vehicles associated with the City's daily municipal operations range from maintenance trucks used for parks and recreation, to police cruisers and fire trucks. In 2010, the City operated a vehicle fleet with 38 vehicles, 37 percent of which were used by the Public Works Department. The City also operated mobile equipment, including construction equipment and an assortment

of small equipment such as weed trimmers and other maintenance tools. Fuel burned by vehicles, mostly gasoline, accounts for 93 percent of sector emissions.

In addition to burning fuels such as gasoline and diesel, the vehicle fleet contributes greenhouse gas emissions in the form of fugitive emissions (leakage) of refrigerants used for vehicle air conditioning. Because of data limitations, default refrigerant leakage estimates were used for all vehicles<sup>16</sup>. Fugitive emissions of refrigerants from vehicle air conditioning accounts for the remaining seven percent.

### · Water Treatment and Delivery Facilities

Emissions associated with this sector of government operations are generated by equipment used for the treatment, transport and distribution of water that serves primarily the City's residents and businesses. The City operates a water treatment plant, water pumps and irrigation systems that disperse recycled water. Electricity consumption is a significant source of greenhouse gas emissions from the operation of Calistoga's water treatment and transport system. Water pumps are responsible for 81 percent of this sector's emissions; water treatment is responsible for 19 percent.

### Public Lighting

The City of Calistoga operates public lighting that consumes electricity, including lighting at public facilities, streetlights and a traffic signal.

### Solid Waste

Sources of solid waste in local government operations include paper and food waste from offices and facilities, construction waste and plant debris. Emissions from the Solid Waste Sector are an estimate of methane generation that will result from the anaerobic decomposition of all organic waste sent to the landfill in the base year. It is important to note that although these emissions are attributed to the inventory year in which the waste is generated, the emissions themselves will occur over the 100+ year timeframe that the waste will decompose. Although the data on waste attributed to government operations included a 20-yard trash bin for all the departments; a 10-yard trash bin for the street sweeper, water line breaks, etc.; the trash cans on Lincoln Avenue and Logvy Park; and the waste related to the wastewater treatment plant, only data for the 20-yard bin could be considered government-generated waste, since the community is the main source of all other waste mentioned above.

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This method of estimating leaked refrigerants tends towards a significant overestimate, but is in line with ICLEI's LGO Protocol methods and represents the best methodology available.

### **Emissions Projections**

Business as Usual (BAU) Emissions Projection

As population and the economy grow, the activities that produce GHGs also increase. These activities generally increase at the same rate as population and job growth. Therefore, population and economic growth can be used to estimate the rate at which GHG emissions from each sector will increase in the future, assuming that the emissions per person are the same as they are now.

A "business-as-usual" (BAU) projection estimates how emissions will grow if consumption trends and energy efficiencies remain at their current levels while the numbers of Calistoga residents and jobs continue to increase. It is the status quo scenario before state and local mitigation measures are taken into consideration. Consequently, the BAU forecast is an overestimate of the City's future GHG emissions.

The BAU projection for communitywide emissions in 2020 is based on the growth assumptions in population, housing and employment shown in Table 5.

Table 5 Projected Growth, 2005 – 2020

| Sector     | 2005  | 2020  | Growth<br>Factor |
|------------|-------|-------|------------------|
| Population | 5,056 | 5,403 | 1.07             |
| Dwellings  | 2,267 | 2,419 | 1.07             |
| Jobs       | 2,770 | 3,676 | 1.33             |

Source: Calistoga Planning Department, 2013.

Projected GHG emissions for 2020 were forecasted by multiplying the growth factors summarized in Table 5 by the 2005 baseline emissions. For example, emissions generated by the residential building energy use in 2005 were multiplied by 1.07 to obtain emissions in 2020.

The total GHG emissions under the BAU 2020 scenario are 49,211 MTCO<sub>2</sub>e, which is a 31.4 percent increase from the 37,457 MTCO<sub>2</sub>e emitted in 2005.

Table 6 Business as Usual (BAU) Emissions Projections - 2020

|   | CO₂e Metric Tons |                | Increase      |  |
|---|------------------|----------------|---------------|--|
| GHG Emission Sector   | 2005             | 2020           | from<br>2005  |  |
| Transportation  | 18,425           | 26,557         | 44.1%         |  |
| Built Environment     Residential     Commercial/Industrial | 7,758<br>7,062   | 8,278<br>9,372 | 6.7%<br>32.7% |  |
| Equipment – Comm./Ind.                                      | 1,949            | 2,586          | 32.7%         |  |
| Equipment – Garden  | 151              | 161            | 6.7%          |  |
| Solid Waste   | 1,693            | 1,809          | 6.9%          |  |
| Water/Wastewater  | 419              | 447            | 6.9%          |  |
| Total CO₂e Metric Tons                                      | 37,457           | 49,211         | 31.4%         |  |

The greatest emissions increase under the BAU scenario would come in the Transportation Sector, which would grow by more than 44 percent, followed by Commercial/Industrial emissions (both structural and equipment).

### Adjusted Emissions Forecast

However, aggressive State regulations included in the AB32 Climate Change Scoping Plan – which affect vehicle standards, building standards and the renewable energy content of electricity – will significantly reduce future community GHG levels below this forecast.

The State actions summarized below have been incorporated into the city's BAU forecast to create a more realistic estimate of the city's future emissions. The majority of these reductions are from more stringent vehicle emissions standards and the cleaner energy production standards that PG&E is implementing pursuant to the statewide Renewables Portfolio Program.

The adjusted business-as-usual (ABAU) forecast is detailed in Table 7. In comparison to the BAU scenario described above, local GHG emissions in 2020 with the incorporation of the following State reduction measures are 3.3% below baseline 2005 levels, rather than 31.4% above.

Table 7 Adjusted Business-as-Usual (ABAU) 2020 Forecast

|    | State Measure   | Description  | Anticipated Local<br>Reductions <sup>1</sup> |
|----|---|--|--|
| S1 | Emissions Standards<br>for Passenger<br>Vehicles (AB1493) | Vehicle standards that lower GHG emissions from passenger cars and light-duty trucks to the maximum extent technologically feasible, beginning with model year 2009.   | 7,934  |
| S2 | Low-Carbon Fuel<br>Standard (EO S-01-<br>07)              | Requires fuel providers to ensure that the mix of fuel they sell in California meets, on average, a declining standard of carbon intensity; at least 10% by 2020. Potential low carbon fuel technologies include biofuels from waste and cellulosic materials, natural gas, electricity used in plug-in vehicles, and hydrogen used in fuel cell vehicles. | 105  |
| S3 | Other Vehicle<br>Efficiency Measures                      | Proper tire pressure maintenance, low friction engine oils, heavy-duty vehicle aerodynamic/rolling resistance improvements   | 3,080  |
| S4 | Renewables<br>Portfolio Standard<br>(SB1078 & SB107)      | Requires electric utilities to meet 33% of their retail sales with renewable power - like solar, wind, and geothermal - by 2020.   | 432  |
| S5 | CAL Green   | Updates to Title 24 of the California Code of Regulations require electricity, natural gas and water savings for every new home or business built in California.   | 315  |
| S6 | Residential Solar<br>Water Heaters                        | \$25M incentive program to encourage installation of solar water heating systems to offset gas and electricity use   | 19   |
| S7 | Landfill Methane<br>Control                               | Capture of methane escaping from landfill  | 724  |
| S8 | Commercial<br>Recycling                                   | Mandatory recycling of waste generated by businesses; 75% diversion rate by 2020   | 375  |
|    |   | Total State Reductions   | 12,938                                       |
|    |   | Adjusted 2020 Emissions  | 36,228                                       |
|    |   | Reduction from 2005  | -3.3%  |

 $<sup>^{1}\</sup>text{Local GHG}$  Emissions Reductions Associated with State Measures, in CO  $_{2}\text{e}$  Metric Tons

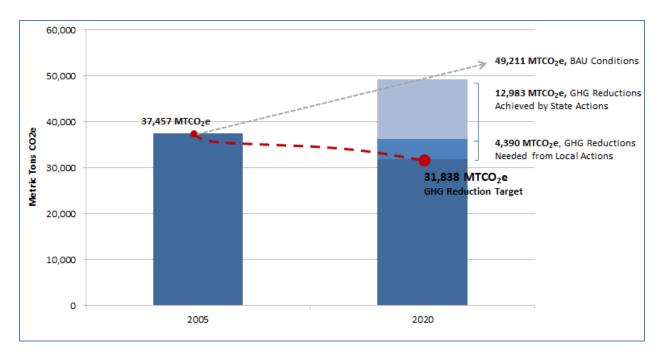


Figure 6

Comparison of 2005 Emissions Levels to 2020 Target, BAU and ABAU Conditions, and Reductions Needed Through Local Actions

In order for the city to reach a target level of GHG emissions in 2020 that is 15 percent below its 2005 level (i.e., 31,838 MTCO<sub>2</sub>e), emissions will have to be reduced by 4,390 MTCO<sub>2</sub>e in addition to the State measures reductions summarized in Table 7.

Should the growth projections shown in Table 5 be exceeded, the CAP will need to be reassessed to determine whether the Plan's measures are adequate to keep the City on a path to meet its 2020 emissions reductions goal.

# III. EMISSIONS REDUCTION PLAN

### **Local Reduction Measures**

This section describes the specific actions that are intended to work towards reducing communitywide GHG emissions in addition to statewide measures. The actions also have cobenefits, such as the projects that reduce vehicle emissions and minimize electricity, natural gas, and water usage.

The following GHG mitigation measures are organized into four areas: transportation, energy efficiency and renewable energy, carbon sequestration and community engagement and advocacy.

Some of the mitigation measures support citizen efforts to reduce their GHG emissions by providing information on energy and water savings. Other strategies utilize regulations to influence the actions of Calistoga's residents and businesses. Still others reduce emissions within the City's direct control through choices made in its budget and operations.

The majority of these mitigation measures are already planned or in progress. By promoting walking and cycling, energy efficiency, and water conservation, the City has already reduced community GHG emissions since 2005.

However, the impact of local reduction efforts on the community's emissions is minor compared to other forces affecting emissions. Since GHG inventories measure gross emissions rather than per capita emissions, a rapidly-increasing population can offset mitigation efforts. Fluctuations in the economy can also affect emissions. For instance, during a recession, there are more vacant buildings and less people commuting, resulting in fewer GHG emissions. Weather is another important variable because it affects air conditioning and heating usage as well as the availability of hydroelectric power. State and federal actions also have significant effects on the city's GHG emissions. For example, as noted above, state and federally-mandated improvements in the fuel efficiency of automobiles have significantly lowered the amount of GHG emissions that result from each vehicle mile traveled.

### 1 Transportation Goals, Objectives and Mitigation Measures

Transportation activities generated more than one-half of Calistoga's GHG emissions in 2010, the largest share of any sector. The City can help reduce these emissions through its influence over land uses and transportation infrastructure.

The City's plan for reducing vehicle emissions involves both increasing vehicle fuel efficiency and reducing vehicle miles traveled (VMT). The City plans to increase vehicle fuel efficiency by managing traffic and encouraging the use of alternative-fuel vehicles. To reduce VMT, the City will promote transit, biking, walking, and carpooling options, as well as efficient land use patterns. The City will also buy greener vehicles for its fleet when feasible.

| Goal T-1: Minimize p | ersonal vehicle use by providing alternative transportation modes.  |
|----------------------|---|
| Objective T-1        | Promote a walking- and bicycling-friendly community.  |
| Measure T-1 A        | Maximize bicycle parking at appropriate locations throughout the community.  The City has installed bicycle parking at all of its public facilities and throughout the downtown, funded in part with grants.  |
|                      | The Municipal Code requires one bicycle parking space for every 10 vehicles spaces associated with non-residential projects and for every three dwelling units in multi-family residential projects. The parking must be lockable and located in a clearly-designated, safe and convenient location.  |
| Measure T-1 B        | Implement the Active Transportation Plan, including the provision of multi-use paths, bicycle lanes, bicycle routes and river crossings.  |
|                      | Providing an extensive active transportation network promotes cycling and walking, which reduces personal vehicle use. The Active Transportation Plan includes 6.2 miles of Class I multi-use paths, 3.5 miles of Class II lanes and 2.4 miles of Class III routes. The City has received grant funding in the past for the design and construction of bikeways, and requires bikeway improvements for new development where appropriate.   |
| Objective T-2        | Maximize the availability of local and regional bus service.  |
| Measure T-2 A        | Encourage and support efforts by Napa County Transportation & Planning Agency to provide convenient and affordable transit to and within Calistoga. Providing frequent and comfortable bus transit service reduces personal vehicle use. The County's fixed-route bus system (VINE) provides daily transit service from two stops in Calistoga to locations throughout the county, as well as connections to transit in Solano County, Bay Area Rapid Transit (BART) and the San Francisco Ferry. |
| Measure T-2 B        | Make bus schedules available. Encourage Napa County Transit to keep bus stops clean, attractive and well-lit, preferably with solar lights.   |

| Objective T-3        | Provide support facilities to encourage car and van pooling.  |
|----------------------|---|
| Measure T-3 A        | Develop a park-and-ride facility.   |
|                      | Ridesharing reduces personal vehicle use. A number of smartphone applications are available to promote ridesharing, and providing a local parkand-ride lot would give participants a place to meet.   |
| Objective T-4        | Minimize single-person vehicle usage by employees.  |
| Measure T-4 A        | Require proposed projects that will have a large number of employees to submit a comprehensive plan detailing actions to reduce single-person vehicle usage by employees. Such actions may include providing bicycles for commuting, covered bicycle parking, showers and/or lockers, carpool coordination and shuttles to locations where concentrations of employees reside. Ensure implementation of the plan through a condition of approval or mitigation measure. |
| Objective T-5        | Minimize personal vehicle usage by visitors to the community.   |
| Measure T-5 A        | Encourage local visitor accommodations to provide bicycles and shuttle service to guests, and to promote the use of the Calistoga Shuttle.  |
| Goal: Minimize the n | umber of vehicle miles traveled by residents and visitors.  |
| Objective T-6        | Reduce residents' vehicle trips outside the community for goods and services.   |
| Measure T-6 A        | Support local food production, farmers markets and "buy local" campaigns.  The City has adopted a "right to farm" ordinance, allows appropriate agricultural activities within the city limits and provides a site for a local farmers market.  |
| Measure T-6 B        | Support the provision of resident-serving retail and services.  |
|                      | Approving land use entitlements for resident-serving uses would minimize the VMT associated with trips outside the community.   |
| Objective T-7        | Promote opportunities to house local workers to minimize commuting.   |
| Measure T-7 A        | Promote housing types that are desirable to local workers.  Local workers residing in Calistoga avoid emissions associated with commuting. Developing multi-family housing for existing and anticipated workers in the hospitality and service industries will reduce these emissions.  |
| Objective T-8        | Encourage compact development.  |
| Measure T-8 A        | Prevent greenfield development.  Calistoga has multiple existing regulations that prevent sprawl and thus reduce VMT. The City has an adopted urban growth boundary that is coterminous with its Sphere of Influence. The City also collaborates with Napa County, the Local Agency Formation Commission of Napa County, the Napa County Regional Park and Open Space District and other agencies to ensure that unincorporated areas remain primarily non-urban.       |

| Measure T-8 B   | Maintain a compact downtown.  The City's compact downtown encourages visitors and residents to one-stop-shop; that is, park and then walk between shops rather than drive from one destination to the next. Allowing wine tasting rooms in the downtown reduces VMT by avoiding the need to drive to distant locations.  |  |  |
|---|--|--|--|
| Goal: Minimize traffic congestion to reduce fuel use and the generation of emissions. |  |  |  |
| Objective T-9   | Optimize fuel efficiency in the local transportation system.   |  |  |
| Measure T-9 A   | Consider fuel efficiency in the design of the local street network and right-of-way controls at intersections.   |  |  |
|   | Providing a connected street network minimizes VMT; minimizing stop signs and traffic signals reduces emissions from idling vehicles.  |  |  |
| Measure T-9 B   | Encourage Caltrans to monitor and adjust traffic controls as needed to minimize idling.  |  |  |
| Measure T-9 C   | Establish and enforce anti-idling policies for City vehicles and drivers.  |  |  |
| Objective T-10  | Support efforts to provide alternative truck routes to reduce downtown traffic congestion.   |  |  |
| Measure T-10 A  | Work with other agencies to provide an alternative truck route to Lincoln Avenue.  |  |  |
|   | The Circulation Element of the General Plan includes two possible bypass alignments south of the downtown.   |  |  |
| Objective T-11  | Promote adequate and efficient downtown parking to minimize searching for parking.   |  |  |
| Measure T-11 A  | Provide public parking lots throughout the downtown.   |  |  |
|   | There is an opportunity for the development of a formal parking lot along the Fair Way Extension, in addition to other existing and potential parking areas.   |  |  |
| Measure T-11 B  | Install signs that clearly direct visitors to public parking areas.  Existing directional signs are not readily visible.   |  |  |
| Goal: Promote the us  | se of renewable energy-powered vehicles  |  |  |
| Objective T-12  | Provide support facilities for electric and hybrid vehicles.   |  |  |
| Measure T-12 A  | Frovide support facilities for electric and hybrid venicles.   |  |  |
|   | Support the installation of electric vehicle charging stations   |  |  |
| • IviedSure 1-12 A  | Support the installation of electric vehicle charging stations.  The current lack of accessible charging stations is a significant barrier to the widespread adoption of electric vehicles. Shifting vehicle power from gas to electric will reduce GHG emissions because electric power is becoming steadily greener with increasingly strong mandates for electric companies use of renewable energy, and because electric motors are significantly more efficient than internal combustion engines. |  |  |
| Measure T-12 B  | The current lack of accessible charging stations is a significant barrier to the widespread adoption of electric vehicles. Shifting vehicle power from gas to electric will reduce GHG emissions because electric power is becoming steadily greener with increasingly strong mandates for electric companies use of renewable energy, and because electric motors are significantly more efficient  |  |  |

|                  | recently acquired an all-electric utility terrain vehicle that will be used for abandoned vehicle abatement and parking enforcement. The City should phase in the purchase of green vehicles as older vehicles are retired. This is more economically feasible and less wasteful than replacing vehicles that are still functioning well. Also, green vehicle technology is continually improving and purchasing a vehicle is a long-term investment. By converting its fleet in phases, Calistoga can take advantage of future technologies. |  |  |
|------------------|---|--|--|
|                  | Encourage alternatives to City employee use of single-occupancy vehicles  |  |  |
| Objective T-13   | Encourage alternatives to City employee use of single-occupancy vehicles  |  |  |
| • Measure T-13 A | Encourage alternatives to City employee use of single-occupancy vehicles  Provide bicycles for City employees to use for City operations.   |  |  |
|                  |   |  |  |

# 2 Energy Efficiency and Renewable Energy Goals, Objectives and Mitigation Measures

The consumption of electricity for appliances, lighting, heating and cooling, and the combustion of natural gas associated with residential, commercial, and industrial buildings generated more than 40 percent of the community's GHG emissions in 2010.

| Goal: Reduce energy demand through conservation and efficiency |   |  |  |  |
|--|---|--|--|--|
| Objective EE-1   | Maximize energy and water conservation associated with buildings.   |  |  |  |
| Measure EE-1 A   | Facilitate participation in loan programs for energy-efficiency and water conservation improvements in existing buildings.  |  |  |  |
|  | The City has authorized the participation of properties within the city limits in Property-Assessed Clean Energy (PACE) loan programs that allow property owners to finance the installation of energy- and water-efficient improvements. It is estimated that each home that is retrofitted will reduce GHG emissions by $2.6\ CO_2e$ tons annually; the lifetime reduction of the improvements is 45.3 tons per home. |  |  |  |
| Measure EE-1 B   | Discourage the use of decorative exterior lighting.   |  |  |  |
|  | During the design review process, discourage decorative exterior lighting in order to minimize energy use.  |  |  |  |
| Objective EE-2   | Conserve water to minimize the energy needed for water treatment and transmission.  |  |  |  |
| Measure EE-2 A   | Enforce the State's water-efficient landscape standards for new and rehabilitated landscaping.  |  |  |  |
|  | Application of the State standards to larger landscaped areas significantly reduces irrigation water use through the use of plants with relatively low watering needs, minimizing areas of water-intensive turf and installing smart  |  |  |  |

|                   | irrigation systems to avoid excessive water use.   |  |  |
|-------------------|--|--|--|
| Measure EE-2 B    | Promote the use of reclaimed water generated by the local wastewater treatment plant.  |  |  |
|                   | It generally takes less energy to pump and convey water from a local source than to transport water across long distances, such as water sourced from the North Bay Aqueduct. One hundred acres of landscaping are irrigated with more than 130 million gallons of reclaimed water from the City's wastewater plant each year, thereby reducing the energy needed to transport water from other sources. Increasing the use of reclaimed water would save more energy. |  |  |
| Measure EE-2 C    | Install water-efficient landscaping and irrigation where feasible at City facilities. Maintain irrigation systems at municipal facilities for proper watering cycles and to prevent runoff.  |  |  |
| Objective EE-3    | Support local efforts to utilize renewable energy.   |  |  |
| Measure EE-3 A    | Support the use of geothermal energy and heat-exchange technology.   |  |  |
|                   | Geothermal energy is used locally to heat buildings and pools, thereby reducing the need for other energy sources.   |  |  |
| Measure EE-3 B    | Facilitate participation in loan programs for renewable energy generation.   |  |  |
|                   | The City has authorized the participation of properties within the city limits in the HERO PACE loan program, which allows property owners to finance the installation of renewable energy systems.  |  |  |
| Goal: Promote ene | rgy efficiency associated with municipal operations  |  |  |
| Objective EE-4    | Optimize the energy-efficiency of street lighting, water pumping, water treatment and other energy-intensive municipal operations.   |  |  |
| Measure EE-4 A    | Incorporate energy-efficient measures in the replacement and upgrading of municipal facilities.  |  |  |
| Objective EE-5    | Pursue the development of one or more renewable energy projects at Cityowned facilities.   |  |  |
| Measure EE-5 A    | Explore the feasibility of heating the City pool with energy generated by photovoltaic or geothermal resources.  |  |  |
|                   | A 2011 feasibility analysis concluded that approximately 95 kW of power could be produced through solar panels, resulting in the aversion of more than 207 tons of CO2e. The proposal was determined to be financially infeasible at the time, but could be reconsidered as the cost of PV systems continues to drop.  |  |  |

# 3 Carbon Sequestration Goals, Objectives and Mitigation Measures

Trees not only sequester carbon dioxide, but also reduce the urban heat island effect, lower building energy use, contribute to stormwater management, and improve air quality.

| Goal: Protect and increase the amount of vegetation and biomass |   |  |
|---|---|--|
| Objective CS-1  | Establish, enhance and preserve trees to sequester carbon and reduce urbal heating.   |  |
| Measure CS-1 A  | Protect existing trees to the maximum feasible extent.  |  |
|   | The Municipal Code protects trees with a diameter of more than 12 inches. Protecting larger trees is crucial because as trees grow, their value to the environment increases. A mature tree with a thick trunk and lush canopy can provide more environmental benefits than a young, small tree.  |  |
| • Measure CS-1 B  | Require the replacement of trees that are removed by development projects.  |  |
| Measure CS-1 C  | Require the planting of street trees as part of development projects, and plant and replace removed trees along streets.  |  |
| Measure CS-1 D  | Require the planting of parking lot shade trees by development projects and plant shade trees in City-owned parking lots.   |  |
|   | Parking lots act as miniature heat islands; these higher temperatures can be mitigated by tree cover. When cars are shaded, evaporative emissions from fuel and volatilized plastics is greatly reduced. Shade also means less air conditioning energy will be needed to cool the cars when drivers return. Additionally, asphalt in shaded parking lots shrinks and cracks less, requiring less maintenance. |  |
| Objective CS-2  | Preserve open space within the city limits.   |  |
| Measure CS-2 A  | Ensure the preservation of open space through the entitlement review process.   |  |
| Measure CS-1 B  | Seek to establish permanent open space easements over forested areas and significant habitats through such means as the purchase of development rights.   |  |

# 4 Community Engagement and Advocacy Goals, Objectives and Mitigation Measures

Implementing the GHG mitigation measures will require community education and advocacy.

| Goal: Promote community participation in local GHG reduction efforts |  |  |
|--|--|--|
| Objective CE-1   | Conduct public outreach and education efforts that broaden community involvement in reducing greenhouse gas emissions. |  |
| Measure CE-1 A   | Assist in the sponsorship of community events and campaigns that address global warming and promote renewable energy.  |  |

| Measure CE-1 B            | Disseminate City web site postings, correspondence, reports, news releases, brochures, fact sheets, opinion pieces, advertising, etc., to aid in the implementation of GHG reduction measures. |  |  |
|---------------------------|--|--|--|
| Goal: Advocate for levels | Goal: Advocate for collaborative, policy and legislative solutions at regional, state and federal levels   |  |  |
| Objective CE-2            | Participate in and help develop effective regional, state and federal solutions to reduce emissions.   |  |  |
| Measure CE-2 A            | Support improvements to state-owned roads that encourage non-motorized transportation.   |  |  |
| Measure CE-2 B            | Participate in regional climate protection and action initiatives.   |  |  |

### **Plan Implementation**

The following table identifies the City departments or bodies responsible for implementing each of the Plan's GHG reduction strategies. Most of the strategies included in this Plan are already in progress. Implementation of the Plan will therefore focus on monitoring and reporting on these existing activities rather than allocating staff and funding to new projects.

In addition to implementing the mitigation measures, the following actions should be taken:

- Monitor and report on the City's progress towards reducing GHG emissions as part of the annual General Plan implementation report.
- Update the CAP as needed in response to changes in programs, policies and regulations. Also amend the Plan as necessary to add additional reduction strategies.
- Continue and expand public and private partnerships that support implementation of the CAP.

**Table 8 Plan Implementation Responsibility** 

|                         | Mitigation Measure               | Status  | Responsible Depts./<br>Bodies |
|-------------------------|----------------------------------|---------|-------------------------------|
| Transportation Measures |                                  |         |                               |
| Measure T-1 A           | Bicycle Parking                  | Ongoing | Public Works<br>Planning      |
| Measure T-1 B           | Active Transportation Plan       | Ongoing | Public Works<br>Planning      |
| Measure T-2 A           | Public Transit Service           | Ongoing | Public Works                  |
| Measure T-2 B           | Public Transit Service Amenities | Ongoing | Public Works                  |
| Measure T-3 A           | Park-and-Ride Facility           | Planned | Public Works                  |

| Measure T-4 A     | Employee Vehicle Usage                    | Ongoing         | Planning                          |
|-------------------|---|-----------------|-----------------------------------|
| Measure T-5 A     | Visitor Vehicle Usage                     | Ongoing         | Planning                          |
| Measure T-6 A     | Local Food Production                     | Ongoing         | Administration                    |
| Measure T-6 B     | Resident-Serving Retail and Services      | Ongoing         | Planning / Planning<br>Commission |
| Measure T-7 A     | Housing for Local Workers                 | Ongoing         | Planning / Planning<br>Commission |
| Measure T-8 A     | Greenfield Development Avoidance          | Ongoing         | Planning<br>City Council          |
| Measure T-8 B     | Compact Downtown                          | Ongoing         | Planning / Planning<br>Commission |
| Measure T-9 A     | Fuel Efficiency in Street Design          | Ongoing         | Public Works                      |
| Measure T-9 B     | Traffic Controls Monitoring               | Ongoing         | Public Works                      |
| Measure T-9 C     | Anti-Idling of City Vehicles              | Planned         | Public Works                      |
| Measure T-10 A    | Alternative Truck Route                   | Planned         | Public Works                      |
| Measure T-11 A    | Downtown Parking Lots                     | Ongoing/Planned | Public Works                      |
| Measure T-11 B    | Improved Parking Directional Signs        | Planned         | Public Works                      |
| Measure T-12 A    | Electric Vehicle Charging Stations        | Planned         | Public Works                      |
| Measure T-12 B    | City Vehicles with Renewable Energy       | Ongoing         | All departments                   |
| Measure T-13 A    | Bicycles for City Employees               | Ongoing         | Administration                    |
| Measure T-13 B    | Covered Bicycle Parking for Employees     | Planned         | Administration                    |
| Energy Efficiency | Measures                                  |                 |                                   |
| Measure EE-1 A    | Loan Programs for Building Retrofits      | Ongoing         | Administration                    |
| Measure EE-1 B    | Discourage Decorative Exterior Lighting   | Ongoing         | Planning                          |
| Measure EE-2 A    | Water-Efficient Landscape Standards       | Ongoing         | Planning                          |
| Measure EE-2 B    | Reclaimed Water Use                       | Ongoing         | Public Works                      |
| Measure EE-2 C    | Water-Eff. Landscaping at City Facilities | Ongoing         | Public Works                      |
| Measure EE-3 A    | Geothermal Energy & Heat-Exchange         | Ongoing         | Various                           |
| Measure EE-3 B    | Loan Programs for Renewable Energy        | Ongoing         | Administration                    |
| Measure EE-4 A    | Energy Efficiency in City Facilities      | Ongoing         | Administration                    |
| Measure EE-5 A    | Solar Power at City Pool                  | Ongoing         | Public Works                      |

| Carbon Sequestration Measures |   |         |                              |
|-------------------------------|---|---------|------------------------------|
| Measure CS-1 A                | Tree Protection                             | Ongoing | Public Works<br>Planning     |
| Measure CS-1 B                | Tree Replacement                            | Ongoing | Public Works<br>Planning     |
| Measure CS-1 C                | Street Tree Planting                        | Ongoing | Public Works<br>Planning     |
| Measure CS-1 D                | Parking Lot Shade Trees                     | Ongoing | Public Works<br>Planning     |
| Measure CS-2A                 | Preserve Open Space in City                 | Ongoing | Planning                     |
| Measure CS-2B                 | Secure Open Space Easements                 | Ongoing | Planning                     |
| Community Enga                | gement and Advocacy Measures                |         |                              |
| Measure CE-1 A                | Community Events Sponsorship                | Ongoing | Green Committee              |
| Measure CE-1 B                | Information Dissemination                   | Ongoing | Planning<br>Green Committee  |
| Measure CE-2 A                | Regional Alternative Transportation Support | Ongoing | Public Works<br>City Council |
| Measure CE-2 B                | Regional Climate Protection                 | Ongoing | Planning<br>City Council     |

### IV. ADAPTING TO CLIMATE CHANGE

Despite efforts worldwide to reduce GHG emissions, some climate change is already occurring and additional change is inevitable. Even as Calistoga bolsters its mitigation efforts, it is important that the community prepare for the impacts of a changing climate. As discussed earlier in this plan, climate change poses risks for public health, quality of life, the economy and the environment. Through foresight and preparation, Calistoga can reduce vulnerability to these risks and increase its resiliency to change.

Many of the mitigation measures incorporated into the CAP will help the community prepare for the effects of climate change. Reducing water use will ease competition for limited water supplies expected from rising temperatures, while reducing electricity use will help ease demand for diminishing hydroelectric power. Other expected effects from climate change—such as higher temperatures—must be anticipated through adequate public safety, public health and emergency response preparation.

The following actions would help adapt the community to climate change:

- Prepare for water shortages by expanding the City's water storage facilities and improving water use efficiency.
- Prepare for reduced energy supplies by continuing to expand the local solar grid, increase energy efficiency and reduce energy use.
- Prepare for more extreme heat events by:
  - Protecting and increasing urban tree cover
  - Improving household response to heat through air conditioning and weatherization improvements
  - Providing an air-conditioned location during days of high temperatures for residents at risk (e.g., seniors, children) without air-conditioned homes.

# **APPENDIX A**

# **GLOSSARY OF ACRONYMS**

ARB California Air Resources Board

MTCO<sub>2</sub> e Metric tons of carbon dioxide equivalent CAP Calistoga's Climate Change Mitigation Plan

CEQA California Environmental Quality Act

CPC Climate Protection Campaign (Sonoma County)

EPA U.S. Environmental Protection Agency

GHG Greenhouse gas gpd Gallons per day kWh Kilowatt hours

ICLEI International Council for Local Environmental Initiatives

IPCC International Panel on Climate Change

LCFS Low-carbon fuel standard

MMTCO<sub>2</sub> e Millions of metric tons of carbon dioxide equivalents

MPO Metropolitan planning organization

MTC Metropolitan Transportation Commission

MWh Megawatt hours ppm Parts per million

RPS Renewable portfolio standard

SCS Sustainable Communities Strategy

tpd Tons per day

VMT Vehicle miles traveled ZEV Zero emission vehicle

# **APPENDIX B**

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