City of Calistoga Staff Report

TO:

Honorable Mayor and City Council

FROM:

Lynn Goldberg, Planning and Building Director

DATE:

November 15, 2016

SUBJECT:

Potential Zoning Code Amendments Related to Administrative

Use and Temporary Use Permits

APPROVAL FOR FORWARDING

Dylan Feik, City Manager

1 <u>ISSUE</u>: Initiation of Zoning Code amendments to revise the applicability of Administrative Use Permits and establish a Temporary Use Permit

- 3 RECOMMENDATION: Direct staff to prepare and process ordinance amendments that
 - revise the requirements for Administrative Use Permits and that establish a Temporary
- 5 Use Permit

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- BACKGROUND: Calistoga Municipal Code Title 17, Zoning, allows or requires the
 approval of "Administrative Use Permits" by Planning Department staff for a wide range of activities and projects, including:
 - 1. Uses that are limited in scope or of a temporary nature, such as holiday or other seasonal events and sales lots for a duration of seven or more consecutive days
 - 2. Temporary uses conducted on private property and not subject to a Special Event permit
 - 3. Outdoor live entertainment with non-amplified instruments in conjunction with an established business operation
 - 4. Outdoor bicycle rentals in conjunction with an established retail sales operation
 - 5. Outdoor and sidewalk dining in conjunction with an established restaurant operation
 - 6. In the Downtown Commercial Zoning District: restaurants, bakeries, cafes and similar uses which are not a formula business or restaurant, and do not include live entertainment, dancing or outdoor seating in a public right-of-way
 - 7. In the Rural Residential–Hillside Zoning District: subdivision sales offices, building additions and new accessory buildings of 400 square feet or more
 - 8. In the Downtown Commercial and Community Commercial Zoning Districts: all "permitted uses" (i.e., those that do not require a Planning Commission-approved

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use permit) that are located within an entry corridor designated in the General Plan

9. Fences, walls and hedges between six and eight feet in height in a required rear or side yard setback area

The processing fee for administrative use permits was recently increased from \$50 to \$850 because staff refers most of these applications to other City departments for review, notifies surrounding property owners of the application, and prepares findings and conditions of approval.

DISCUSSION

Staff recommends several amendments to the Zoning Code in order to streamline the review process for some of the above entitlements and reduce processing costs. There is also a need to add procedures for reviewing administrative use permits, which are not currently included in the Code.

· Create Temporary Use Permit

The recent increase in the processing fee has brought to light the fact that it is an excessive charge for Administrative Use Permits involving special events held at restaurants or wine tasting rooms in commercial areas, since these types of applications are routinely approved by Planning Department staff without the need for input from other departments or nearby property owners. The new fee deters business owners from applying for City approval. Therefore, staff proposes to create a "Temporary Use Permit" for these types of events, with a processing fee of \$150, which would cover roughly one and one-half hours of staff time. The seasonal events listed in #1 above would also be included in this permit category.

Special Event Permits would continue to be used for temporary events on private property that require coordination among other departments and agencies, such as the annual film festival, and processed by Recreation Services.

Remove Administrative Use Permit requirement for restaurants

As noted in #6 above, certain restaurants, bakeries, cafes and similar uses in the Downtown Commercial Zoning District require approval of an Administrative Use Permit. Over the years, City staff has dealt with the opening of many new food establishments, which usually locate in an existing commercial space. Through this experience it has become evident to staff that potential issues that arise are generally the same: parking, water and sewer allocations, bars and live entertainment. While establishments with bars and/or live entertainment do raise issues that warrant discretionary review and public discussion, staff believes that establishments without such uses can be reviewed through established procedures and practices for new businesses, i.e., an occupancy inspection by the Fire Department and approval of a Zoning Clearance by the Planning Department.

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Remove Administrative Use Permit requirement for Entry Corridors

As noted in #8 above, certain properties located at Calistoga's entrances are designated with Entry Corridor Overlays by the Calistoga General Plan (see Attachment 1). The overlays are intended to enhance its small-town, rural character by interweaving elements of the natural and built environments between primarily agricultural lands in the County and developed lands in the City. Appropriate site layouts, architecture and setbacks are to be used to create an understated visual appearance for development visible from the roadway. There are six designated entry corridors, each of which has brief design guidelines for future development.

The Zoning Code requires approval of an Administrative Use Permit for otherwise-permitted uses on properties that are zoned Downtown Commercial (DC) or Community Commercial (CC) and are located within an Entry Corridor. This requirement is unnecessary, because most new construction is subject to design review approval (either by staff or the Planning Commission) and all new construction in the Community Commercial District is subject to a Planning Commission-approved use permit. Therefore, staff recommends that the Administrative Use Permit requirement be deleted for DC- and CC-zoned properties within entry corridors.

Remove Administrative Use Permit requirement for over-height fences

As noted in #9 above, approval of an Administrative Use Permit is required for fences, walls and hedges between six and eight feet in height in a required rear or side yard setback area. Given the ubiquity of eight-foot high fences in order to maintain privacy in residential yards, many of which have not been approved by the City, Staff recommends amending the Zoning Code to allow fences of up to eight feet as a matter of right along rear and interior side property lines, and in street side yards if they are set back five feet from the property line.

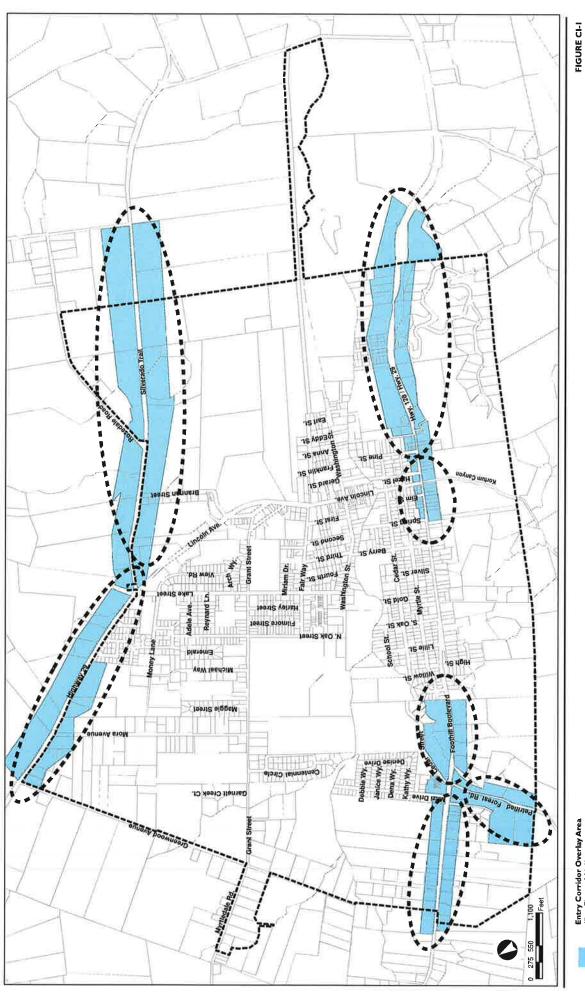
Add Administrative Use Permit review requirements

The Code does not require notification of property owners within 300 feet prior to staff taking action on an Administrative Use Permit (except in the case of over-height fences). It is recommended that this requirement be added in order to inform neighbors of these applications.

FISCAL IMPACTS: Implementation of the recommended amendments would result in a slight reduction in anticipated Planning Department revenue, since the number of Administrative Use Permit applications would be reduced. However, there would be positive fiscal impacts to business and property owners through lower permit fees or the avoidance of such fees. Furthermore, requiring a less-expensive permit for certain temporary events would encourage businesses to comply with Code requirements rather than ignore them.

ATTACHMENT:

1. Entry Corridor excerpt from Calistoga General Plan



ENTRY CORRIDORS

CITY OF CALISTOGA 2003 GENERAL PLAN

Entry Corridor Overlay Area (See Figure LU-6)

Entry Corridor Locations

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City Limit Line