City of Calistoga Staff Report

TO: Honorable Mayor and City Council

FROM: Dylan Feik, City Manager

DATE: July 18, 2017

SUBJECT: Consideration of a Resolution Adopting an Amended and Revised

Standardized Use Table for the Resource Management System to Reduce Water and Wastewater Connection Fees for Multi-Family Residential Units.

APPROVAL FOR FORWARDING

Dylan Feik, City Manager

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ISSUE: Consideration of a Resolution Adopting an Amended and Revised
 Standardized Use Table for the Resource Management System to Reduce Water and
 Wastewater Connection Fees for Multi-Family Residential Units.

4 **RECOMMENDATION**: Following a public hearing, approve the proposed resolution.

BACKGROUND: The City of Calistoga currently has 110 multi-family water/wastewater accounts containing 600 housing units, accounting for 18% of total units in the City. Total multi-family water usage in fiscal year 2016 was 33,536 hundred cubic feet (hcf), or 77 AF. Each new multi-family development must pay a connection fee, which is a valuation of current assets and growth-related capital projects per AF of estimated impact on the water and wastewater systems.

Water and wastewater connection fees were set by Ordinance No. 697 on December 3, 2013. Each year, fees are updated based on the Engineering Construction Index Average of Cities, which is an estimate of inflation specifically related to the construction industry. These fees can be found in Calistoga Municipal Code Chapter 13.18. As of January 2017, these fees have been escalated to \$38,517 per AF consumption for water and \$112,456 per AF consumption for wastewater. Acre foot consumption for

connection fees are determined by a Standard Use Table, established by the City of

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Calistoga by Resolution 2015-029. This table provides an estimation of consumption for each customer class. Estimated consumption is broken down between units containing 1-2 bedrooms and units containing 3 bedrooms.

As part of the rate review, BWA also proposed three options to calculate the connection fee including (1) calculating the capacity fee as a cost per fixture unit, (2) cost per square foot area, and (3) updating the Standard Use Table for a new cost per bedroom per apartment. BWA and City Staff analysis of these options concludes that an updated cost per bedroom based on revised annual AF consumption will have the greatest simplicity of implementation and will apply to all new multi-family units. A BWA memorandum (Attachment 1) presents a recommendation for updated multi-family consumption calculations, which similarly suggest an overall annual AF usage reduction of about 30% for a one-bedroom multi-family unit.

Through this analysis, Staff have concluded that reducing the multi-family usage per bedroom in the Standard Use Table by approximately 30% provides a close estimate of typical multi-family consumption while maintaining a reasonable assurance that new developments will have sufficient baseline allocations to meet projected demands. Furthermore, by establishing a per-bedroom baseline quantity, the connection charges can be applied equitability to projects which have units with variable number of bedrooms. Each additional bedroom would serve as a multiplier for estimated acre feet usage. Creating a 1, 2, and 3 bedroom AF/year estimation allows for a more precise estimation of usage than is currently available in the Standard Use Table.

Both the City and BWA's approach to re-calculating annual AF consumption result in a rounded reduction of 30% from the current Standard Usage Table's estimated annual AF consumption per bedroom. The resulting capacity fees are shown in Attachment 1 (see Table 5 on pg. 6 of the memo).

By updating the City's Standard Use Table to include the recommended 30% reduction per multi-family bedroom, the City will be incorporating the latest data on multi-family consumption. Reducing consumption estimates by 30% will reduce connection fees by up to 67% for 1 bedroom units. Staff believes this connection fee reduction may encourage multi-family housing development in the City. BWA and City Staff also recommend that the Standard Use Table list estimated usage for 1, 2, and 3 bedroom apartments. This will allow for more precise estimation of usage and can be applied equitably to projects with a variable number of bedrooms.

CONSISTENCY WITH COUNCIL GOALS AND OBJECTIVES:

- Goal 1, Objective 1 Encourage, manage and advance key private development and renovation projects to stimulate economic vitality and avoid stagnation
- Goal 7, Objective 2 Expanding housing opportunities, including workforce housing

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FISCAL IMPACTS: The water and wastewater operating enterprise funds may receive less connection fee revenue due. However, reducing connection fees may also provide impetus for future multi-family residential projects which otherwise may not happen, considering current impact fee rates.

ATTACHMENTS

1. Draft Resolution

RESOLUTION NO. 2017-XXX

RESOLUTION OF THE CITY COUNCIL OF THE CITY OF CALISTOGA, COUNTY OF NAPA, STATE OF CALIFORNIA, ADOPTING AN AMENDED STANDARDIZED USE TABLE FOR THE RESOURCE MANAGEMENT SYSTEM

WHEREAS, the City of Calistoga currently has 110 multi-family water/wastewater accounts containing 600 housing units, accounting for 18% of total units in the City; and

. . . – .

WHEREAS, total multi-family water usage in fiscal year 2016 was 33,536 hundred cubic feet (hcf), or 77 acre feet (AF); and

WHEREAS, each new development must pay a connection fee, which is a valuation of current assets and growth-related capital project per AF of estimated impact on the water and wastewater systems; and

WHEREAS, on March 15, 2015, the City Council adopted Resolution 2015-029 revising the Standardized Use Table for the expected demand by various land uses on the City's water and wastewater treatment systems that are used to determine connection fees; and

WHEREAS, a recent water and wastewater demand study recommended an update to the multi-family consumption calculations set forth in the Standardized Use Table, which would result in a reduction to the water and wastewater connection fees for multi-family residential units; and

WHEREAS, the proposed amendments to the Standardized Use Table are exempt from the California Environmental Quality Act (CEQA) under Section 15061(b)(3) of the CEQA Guidelines, the "general rule" exemption, because it can be seen with certainty that there is no possibility that the action in question may have a significant effect on the environment.

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Calistoga that the Standardized Use Table for the resource management system is amended and restated in its entirety as set forth in the attached Exhibit A, incorporated herein by this reference.

PASSED AND ADOPTED by the City Council at a duly noticed regular meeting held the **July 18, 2017**, by the following vote:

AYES: NOES: ABSTAIN: ABSENT:	
ATTEST:	CHRIS CANNING, Mayor
KATHY FLAMSON, City Clerk	

Exhibit A

Standardized Use Table for Resource Management System¹

Use Type	Water		Wastewater		
	Acre feet per year	Gallons per day	Acre feet per year	Gallons per day	
Residential					
Single-family dwelling ²					
1 - 3 bedrooms 4 bedrooms ³	.428 .540	382 482	.224 .319	200 285	
Apartment, condominium 1 bedroom	.124		.073		
2 bedrooms 3 bedrooms	.249 .373		.146 .220		
Mobile home	.149	133	.125	112	
Second dwelling unit	.165	147	.146	130	
Transient lodging - Hotel, motel, resort, B&B – per living or rental unit					
	.170	152	.150	134	
Commercial - Retail, office, personal service – per 1000 sq. ft. of gross floor area					
	.110	98	.099	88	
Bar – per 1000 square feet of gross floor area					
	.220	196	.198	177	
Restaurant - per 1000 square feet of gross floor area					
	.580	518	.524	468	

The Department of Public Works may reduce the expected demand upon approval of an engineered water study demonstrating/ quantifying the site-specific water usage.

The adoption of this resolution amending the Standardized Use Table is not intended to affect the number of bedrooms purchased through the now- defunct Leak Detection Program. All projects which purchased leak detection water shall only be vested for the original number of bedrooms purchased.

 $^{^{3}}$ Each additional bedroom, add 100 gallons of water and 85 gallons of wastewater per day.