

### City of Calistoga Planning Commission

# Agenda Item Summary

DATE January 22, 2020

ITEM Crystal Geyser Water Company –

Use Permit application UP 2019-10 Design Review application DR 2019-7

APPLICANT Crystal Geyser Water Company

PROPERTY ADDRESS 501 Washington Street

ASSSESSOR'S PARCEL NO. 011-260-023

GENERAL PLAN DESIGNATION Light Industrial

**ZONING DISTRICT** I: Light Industrial

STAFF CONTACT Zach Tusinger, Senior Planner

POTENTIAL CONFLICTS Commissioner Coates

**RECOMMENDATION** Approve Use Permit application UP 2019-10

and Design Review application DR 2019-7.

SUGGESTED MOTION "I move that the Planning Commission adopt a

resolution approving Use Permit application UP 2019-10 and Design Review application DR

2019-7."

## CALISTOGA PLANNING COMMISSION STAFF REPORT

To: Calistoga Planning Commission
From: Zach Tusinger, Senior Planner

Meeting Date: January 22, 2020

Subject: Crystal Geyser Water Company Building Expansion

#### **ITEM**

Consideration of use permit (UP 2019-10) and design review (DR 2019-7) applications

- for an 8,900 square foot building expansion and associated on-site improvements at the
- <sup>3</sup> Crystal Geyser Water Company located at 501 Washington Street (APN 011-250-023).

#### 4 KEY ISSUES

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- Expansion of existing water bottling plant on an industrially zoned parcel on lower Washington
  - Clean-up and improvement of appearance of a 41-year old operation
  - Modest reduction in truck traffic through downtown Calistoga

#### 9 BACKGROUND

The project site is located along the south side of lower Washington Street. The 1.8-acre subject parcel is adjacent to a larger, undeveloped 5-acre parcel to the east, which is also owned by Crystal Geyser Water Company. The latter is currently used for parking and storage and is where a number of wells are located. The City's Public Works facility is located to the north across Washington Street. Also across Washington Street, is a similarly-sized, industrially-zoned parcel used for storage. Several residences and offices



Crystal Geyser at 501 Washington Street

are located west across Camp Drive (private) from the subject parcel; the underconstruction facility for Joe Branum Tree Care is located to the south.

Crystal Geyser opened at this location in 1978. In 1985, Crystal Geyser received approval to quadruple the size of the then 6,000 square foot facility to nearly 27,000 square feet (its current size today). While several minor modifications have been made over the ensuing years, the water bottling plant generally remains in the same configuration as was approved in 1985.

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#### PROJECT DESCRIPTION

The project proposes to add two additions to the plant building, one along Washington Street and the other at the rear of the property along Camp Drive. The 5,700-square foot addition along Washington Street would provide space for bottle blow-molding equipment. The 3,100-square foot addition at the rear would provide space for storage, additional equipment, and a maintenance shop. As part of the project, most of the existing outdoor tanks and equipment along Washington Street would be relocated to space along Camp Drive to the south and screened by a ten-foot high sound-attenuating fence and evergreen landscaping. (Administrative Use Permit AUP 2019-1 previously approved the relocation of several tanks to the west side of the property along Camp Drive and included a similar requirement for the construction of a ten-foot high visual and acoustical attenuation wall.)

The bottling plant is currently served by two parking lots with a total of 17 off-street parking spaces. Additional informal parking is found on the adjacent parcel at 505 Washington, which is currently used for truck parking and storage. Only one new staff member would be added as a result of the project, and due to the plant's operating schedule and overlapping office, manufacturing, and warehousing uses, no new off-street parking is planned or anticipated to be needed for this expansion. The loading and unloading docks on the east side of the building would remain.

According to the project description, the addition of the blow-molding equipment will allow for the manufacturing of bottles onsite. The production of the bottles is largely automated. The onsite production will reduce or eliminate the need for empty bottles to be brought in from an offsite manufacturing facility; the applicant expects that this will eliminate an average of six truck trips each day.

The design for the expansions is consistent with the current industrial design of the existing structure. The exterior would consist primarily of insulated metal paneling. A ten-foot high redwood fence is planned for the Camp Drive frontage. All new lighting would be downward facing and shielded to prevent glare on to adjacent properties. No new signage is planned for this project. New landscaping will be subject to final approval by the Planning & Building Department.

#### Interim/Construction Activity

Due to the limited footprint of the project site, Crystal Geyser has developed several additional small equipment requests to facilitate construction of the new additions while maintaining the plan in operation. Crystal Geyser originally applied for four 'interim' items through Administrative Use Permit application AUP 2019-6 in November 2019, anticipating that approvals for the administrative use permit could be procured before the public hearing for the subject application. However, due to revisions to the plans and staff requests for supplemental information, staff has been able to incorporate those items into this project review for relevant approvals.

Two of the items asked for in the administrative permit are now moot as they were requests to begin site and foundation work for some of the permanent equipment

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relocations requested in this use permit and design review. The other two items remain, as they are equipment installations needed during the construction process. The first is the installation of three, 30-foot high water storage tanks in the southeast corner of the project site, near the terminus of Camp Drive. The second is the temporary relocation of the truck unloading station and associated equipment to the current informal truck and equipment storage area in the northwest corner of the neighboring parcel at 505 Washington. According to the applicant, this temporary use would last approximately three months. As with all items proposed with this project, these temporary installations would require building permits.

#### Future Project

In addition to this project, Crystal Geyser is developing plans for a future expansion that would encompass the parcel at 505 Washington and has held several neighborhood meetings to discuss them. That expansion would significantly expand the footprint of the plant, provide additional off-street parking, construct a new façade with streetscaping and landscaping improvements along Washington Street, and incorporate a water 'tasting room' for visitors. While that future project is not part of the considerations for the project under review in this application, it is important to understand in the context of Crystal Geyser's broader plans. It should also be noted that significant off-site improvements will be required for any future expansion projects, and additional studies for California Environmental Quality Act (CEQA) purposes will be required for that project.

#### **CONSISTENCY ANALYSIS**

The project's consistency with the City's plans, policies and codes is evaluated below.

#### Calistoga General Plan

Land use designation

The General Plan's Land Use Map designates the project site as Light Industrial. This land use designation is applied to areas in the city where existing industrial uses occur and where industry can be isolated and screened from residential uses. Uses in the industrial area are intended to be designed to minimize conflicts with adjacent areas. The project is consistent with the following land use objectives and policies:

- Objective LU 1.3: Ensure that commercial and industrial development is designed, located and operated so as to not disturb Calistoga's quality of life, and approved at a rate and scale that retains Calistoga's small-town character.
- Policy 1.3-2: Commercial and industrial land shall be developed in an environmentally sensitive manner and shall be compatible with any adjacent residential and commercial uses.
- Policy 1.3-3 No commercial and industrial uses shall be permitted unless they
  meet noise, air, water and wastewater quality standards and have access to city
  water, wastewater, fire and police services.

#### Character area overlay

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The General Plan pays particular attention to certain groups of properties to ensure that the values and vision of the community are realized and that Calistoga's identity as a unique historic small town is preserved by designating them with a character area overlay. The project site is located within the Lower Washington Character Area, an area comprised of a variety of land uses that encompasses properties along Washington Street east of downtown.

The project is consistent with the land use and design considerations of this character area overlay by:

- Parking standards should minimize the impact of parking requirements on new development and to reduce redundant parking.
- Development along Washington Street shall provide for streetscape improvements, including installation of street trees and effective traffic calming elements.
- Outdoor lighting shall be designed to preserve and protect the nighttime environment.

#### **Zoning Code**

As noted, this project site is zoned I: Light Industrial Zoning District. The intent of this district is to provide a location for warehousing and manufacturing uses. All uses in the Light Industrial District require a use permit. Activities allowed by use permit include production or assembly of food and kindred products, storage and warehousing, wineries and tasting rooms, and geothermal activity, among others. The project is consistent with the intent of the district, and uses allowed by use permit, by expanding the production capabilities of an existing water bottling plant on an already-developed parcel.

With the exception of the maximum height and maximum lot coverage limitations, the development standards in the Light Industrial District are established by use permit. The below table details the relevant development standards, current circumstances, and the anticipated development standards as proposed by the project.

Development Standard		Current	Project
Front yard	By use permit	55 feet	16 feet
Interior side yard	By use permit	90 feet	90 feet
Street side yard	By use permit	31 feet	31 feet
Rear yard	By use permit	41 feet	13 feet
Maximum lot coverage	40%	23%	34%
Maximum building height	30 feet	25 feet	30 feet

#### **ENVIRONMENTAL REVIEW**

The proposed project has been reviewed in accordance with CEQA and the City has determined that CEQA Guidelines Section 15301, the Existing Facilities Exemption

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applies as the project is for the expansion of an existing facility and the total square footage of the building expansion is well under 10,000 square feet.

No environmental impacts are expected from this project. There would not be any new traffic associated with the project. Rather, according to the applicant there would potentially be a reduction in truck traffic averaging six less trucks each day. Additionally, a noise study was prepared for this project (see Attachment 5). The noise study recommended a 10-foot high acoustical barrier along the western and southern sides of the project to mitigate noise, and to monitor noise and engage in future acoustical testing as the project moves forward. The proposed noise barrier was already approved as part of Administrative Use Permit 2019-1 (although it has yet to be constructed). The mitigations and resulting designs have been incorporated into the project description and designs.

#### Flood Plain

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A portion of the proposed building expansion is in the designated flood plain. The smaller expansion along the south side of the property adjacent to Camp Drive must either be floodproofed so that the relevant portions of the structure are watertight, or the applicant must receive a variance from the City Council waiving this requirement (See CMC Section 18.24.020). This will be required to be resolved prior to the issuance of a building permit for this portion of the project.

#### **FINDINGS**

To reduce repetition, the bases for making the required findings to approve the project's use permit and design review applications are contained in the attached draft resolutions.

#### PUBLIC COMMENTS

As of January 15, 2020, no public comments had been received regarding the use permit and design review applications.

#### RECOMMENDATIONS

Based on the information and analysis contained in this report, staff recommends that the Planning Commission adopt a resolution approving use permit application UP 2019-10 and design review application DR 2019-7

#### **ATTACHMENTS**

- Draft Resolution approving use permit application UP 2018-10 and design review application DR 2018-7
- 2. Vicinity Map
- 3. Project Description
- 4. Project Plans
- 5. Noise Analysis