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CITY OF CALISTOGA PLANNING COMMISSION RESOLUTION PC 2009-22

A RESOLUTION GRANTING A ONE YEAR EXTENSION OF TIME FOR DESIGN REVIEW APPROVAL DR 2008-08 (DR 2008-08(E)) TO ALLOW (1) DEMOLITION OF AN EXISTING RESIDENTIAL STRUCTURE ("YELLOW HOUSE") AND DETACHED SHED LOCATED AT 1409 MYRTLE STREET (APN 011-242-004); (2) DEMOLITION OF AN EXISTING RESIDENTIAL STRUCTURE ("WHITE HOUSE") LOCATED AT 1007 SPRING STREET (APN 011-242-015); (3) DEMOLITION OF THE "HOSPITAL ADDITIONS" TO THE FRANCIS HOUSE LOCATED AT 1403 MYRTLE STREET (APN 011-242-015); AND (4) PERFORMANCE OF **EMERGENCY** STABILIZATION WORK ON THE FRANCIS HOUSE. INCLUDING INTERIOR AND STRUCTURAL STABILIZATION. DECONSTRUCTION REMOVAL DESTROYED INTERIOR MATERIALS, AND INTERIM WEATHERIZATION, AT 1403 MYRTLE STREET (APN 011-242-015). ALL OF THE SUBJECT PROPERTIES ARE LOCATED WITHIN THE "R-3", RESIDENTIAL/PROFESSIONAL OFFICE ZONING DISTRICT.

WHEREAS, an application was submitted by the owner of the subject properties on June 12, 2008, requesting permission to demolish selected structures and perform interior stabilization work on the historic Francis House; and

WHEREAS, Chapter 17.06 <u>Design Review</u> of the City's Zoning Ordinance requires Design Review for alterations to any structure listed or eligible for inclusion on a federal, state or local inventory of historic or cultural resources, or to a structure that is at least 50 years of age or older; and

WHEREAS, a Historic Resources Evaluation has been prepared and submitted by Architectural Resources Group of San Francisco (June, 2008) documenting the history, integrity and condition of the subject structures and assessing their eligibility for inclusion on the National or California Registers of historic places; and

WHEREAS, the Historic Resources Evaluation prepared by Architectural Resources Group of San Francisco (June, 2008) concludes that proposed demolition and stabilization work will not result in the loss of an eligible local, state or national historic resource nor will it effect the listed status of the Francis House on the National Register of Historic Places; and

WHEREAS, on June 25, 2008, the Napa County Landmarks Preservation Action Committee conducted an independent review of the proposed demolition and stabilization work for consistency with the Secretary of the Interior's Standards for Preservation and Guidelines for Preserving Historic Buildings; and

WHEREAS, on July 28, 2008, the City received official correspondence from the Napa County Landmarks Preservation Action Committee stating their concurrence with opinion's and conclusions of the Historic Resources Evaluation prepared by Architectural Resources Group and finding the proposed demolition and stabilization work to be in conformance with the Secretary of the Interior's Standards for Preservation and Guidelines for Preserving Historic Buildings; and

WHEREAS, the Planning Commission considered the request at its regular meeting on August 13, 2008 and passed Planning Commission Resolution PC 2008-37 approving Design Review DR 2008-08, subject to conditions of approval, and

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WHEREAS, due to difficult local and national economic conditions the owner is unable to perform the work authorized by Design Review approval DR 2008-08 prior to expiration of the approval; and

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WHEREAS, a request for a one year extension of time to perform the work authorized by Design Review approval DR 2008-08 was submitted by the owner of the subject properties on July 24, 2009; and

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WHEREAS, the Planning Commission considered the request at its regular meeting on September 9, 2009. Prior to taking action on the application, the Planning Commission received written and oral reports by staff and the owner's representatives, and received public testimony; and

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WHEREAS, this action has been reviewed for compliance with the California Environmental Quality Act (CEQA) and is exempt from the requirements of the CEQA pursuant to Sections 15301(I) and 15331 of the CEQA guidelines; and

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WHEREAS, the Planning Commission has considered Napa County Landmarks Preservation Action Committee's analysis of the proposed demolition and stabilization plan and concurs with the findings below regarding the project's conformance with the Secretary of the Interior's Standards for Preservation and Guidelines for Preserving Historic Buildings;

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A property will be used as it was historically, or be given a new use that maximizes the retention of distinctive materials, features, spaces, and spatial relationships. Where a treatment and use have not been identified, a property will be protected and, if necessary, stabilized until additional work may be undertaken.

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FINDING:

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Interim protection and stabilization of the Francis House is necessary to prevent further deterioration of the building. The interior of the Francis House has been decimated by water intrusion from lack of roof maintenance. As a result, the interior plaster has completely failed. During periods of rain, wet fallen plaster has lain on the existing floors, causing structural failure of floor joists. The owner is proposing to dismantle and remove destroyed interior materials. Removal of these materials (plaster, walls and floor) would leave the exterior walls vulnerable to collapse. Therefore, bracing and stabilization is required to protect and preserve the building until permanent improvements can be made.

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2. The historic character of a property will be retained and preserved. The replacement of intact or repairable historic materials or alteration of features, spaces and spatial relationships that characterize a property will be avoided.

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FINDING:

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Removal of intact or repairable historic materials is not proposed, except as required for structural repairs. Historic fabric to be removed will be documented, stored, replaced or replicated as required in the preservation plan.

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3. Each property will be recognized as a physical record of its time, place, and use. Work needed to stabilize, consolidate, and conserve existing historic materials and features PC Resolution 2009-22 Demolition and Stabilization Work at Former Hospital Property Extension of Time (DR 2008-08(E)) Page 3

will be physically and visually compatible, identifiable upon close inspection, and properly documented for future research.

88 FINDING:

The stabilization plan includes an extensive assessment and documentation of existing conditions and materials. Some materials are too damaged to remain, but have been documented for purposes of future replacement or restoration.

4. Changes to properties that have acquired historic significance in their own right will be retained and preserved.

FINDING:

Non-historic additions to the rear of the Francis House will be removed. These additions have no historic significance and do not contribute to the National Register listed property, either in the initial nomination or in the current re-evaluation of significance.

5. Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property will be preserved.

FINDING:

Some interior woodwork will be removed as part of the proposed stabilization work. Since the floor system has failed, these finishes will be documented, stored and either re-installed or replaced using the guidelines.

6. The existing condition of historic features will be evaluated to determine the appropriate level of intervention needed. Where the severity of deterioration requires repair or limited replacement of a distinctive feature, the new material will match the old in composition, design, color and texture.

FINDING:

Documentation of existing materials has been completed. The preservation plan provides for storage or replication of original materials depending on condition during the stabilization work.

7. Chemical or physical treatments, if appropriate, will be undertaken using the gentlest means possible. Treatments that cause damage to historic materials will not be used.

FINDING:

Inappropriate chemical or physical treatments are not proposed as part of the stabilization work.

8. Archeological resources will be protected and preserved in place. If such resources must be disturbed, mitigation measures will be undertaken.

FINDING:

Conditions of project approval require that work be halted upon discovery of any archaeological/historical materials or concentrations of bone of any type be uncovered, until a qualified archaeologist has inspected the discovery and has had the opportunity to assess its significance before a plan for the mitigation of impacts to it can be submitted to the City of Calistoga for approval.

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135	and

WHEREAS, the Planning Commission pursuant to Chapter 17.06.040 has made the following Design Review findings for the project:

A. The extent to which the proposal is compatible with the existing development pattern with regard to massing, scale, setbacks, color, textures, materials, etc.;

<u>FINDING</u>: The proposed project will result in the demolition of vacant dilapidated structures on the subject site and stabilization measures intended to protect and preserve the historic Francis House from further deterioration. No new structures or changes to the facades of the remaining structures are proposed as part of the project.

B. Site layout, orientation, location of structures, relationship to one another, open spaces and topography;

<u>FINDING</u>: No construction is proposed as part of the project. Demolition of the White House, Yellow House and Shed and hospital additions to the Francis House is likely to create a more open feeling in the area, particularly on Myrtle Street (if only temporary). The proposed stabilization work will not change the location or orientation of remaining structures.

C. Harmonious relationship of character and scale with existing and proposed adjoining development, achieving complementary style while avoiding both excessive variety and monotonous repetition;

<u>FINDING</u>: Demolition of existing dilapidated structures on the site will improve the quality of the neighborhood. No change to the relationship, character or scale of the remaining structures is proposed as part of the project.

D. Building design, materials, colors and textures that are compatible and appropriate to Calistoga. Whether the architectural design of structures and their materials and colors are appropriate to the function of the project;

<u>FINDING</u>: No new buildings are proposed as part of the project. No change to the materials, colors and textures of the remaining structures is being proposed as part of this project.

173 E. Harmony of materials, colors, and composition of those sides of a structure, which are visible simultaneously;

<u>FINDING</u>: See previous finding under "D" above.

F. Consistency of composition and treatment;

<u>FINDING</u>: The proposed demolition and stabilization work is compatible with the surrounding neighborhood.

- 183 G. Location and type of planting with regard to valley conditions. Preservation of specimen 184 and landmark trees upon a site, with proper irrigation to insure water conservation and 185 maintenance of all plant materials;
 - <u>FINDING</u>: No installation of landscaping is proposed and no trees will be removed as part of the project. A condition of approval requiring a Tree Protection Plan be prepared and implemented during work activities is being recommended to ensure the protection of existing trees on the site.
- 192 H. Whether exterior lighting, design signs and graphics are compatible with the overall design approach and appropriate for the setting;
 - <u>FINDING</u>: No new permanent exterior lighting or signage is proposed to be installed as part of this project.
 - I. The need for improvement of existing site conditions including but not limited to signage, landscaping, lighting, etc., to achieve closer compliance with current standards;
 - FINDING: No construction is proposed as part of this project.
- 203 J. Whether the design promotes a high design standard and utilizes quality materials compatible with the surrounding development consistent with and appropriate for the nature of the proposed use;

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 - <u>FINDING</u>: The proposed demolition and stabilization plan will retain the historic integrity, significance and condition of the hospital property and is consistent with the *Secretary of the Interior's Standards for Preservation and Guidelines for Preserving Historic Buildings*.
 - K. Responsible use of natural and reclaimed resources.
 - <u>FINDING</u>: No new construction is proposed. Some undamaged materials will be removed from the Francis House, stored, refurbished (if/as necessary), and re-installed at the time of rehabilitation.
 - **NOW, THEREFORE, BE IT RESOLVED** by the City of Calistoga Planning Commission that based on the above Findings and Conditions contained herein, the Planning Commission approves the proposed project, subject to the above Findings and the following Conditions of Approval:
 - 1. This approval is for a one-year extension of time to perform limited demolition and emergency stabilization work authorized under Design Review DR 2008-08, including: (1) demolition of an existing residential structure ("Yellow House") and detached shed located at 1409 Myrtle Street (APN 011-242-004); (2) demolition of an existing residential structure ("White House") located at 1007 Spring Street (APN 011-242-015); (3) demolition of the "hospital additions" to the Francis House located at 1403 Myrtle Street (APN 011-242-015); and (4) performance of emergency interior stabilization work on the Francis House, including interior deconstruction and structural stabilization, removal of destroyed interior materials, and interim weatherization, at 1403 Myrtle Street (APN 011-242-015).

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- 233 2. Demolition and stabilization work shall be completed as shown on the dismantling and stabilization plans submitted on July 22, 2008 and shall comply with all required conditions approved by Planning Commission Resolution 2008-37.
- 237 3. This approval shall be null and void if not used by August 13, 2010.

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- 4. Prior to October 31, 2009, the owner shall replace and/or install new weatherization measures to adequately protect the Francis House from further rain damage. The owner shall consult with a historic architect to determine the most appropriate and cost effective measures to be carried out. A letter from the historic architect supporting the proposed weatherization measures shall be provided to the City in advance of installation.
 - 5. Prior to October 31, 2009, the owner shall install and maintain measures to prevent unauthorized access into the Francis House building. The owner shall consult with the Calistoga Police Department to determine the most appropriate and effective measures prior to installation.

PASSED, APPROVED AND ADOPTED on September 9, 2009, by the following vote of the Calistoga Planning Commission:

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253	AYES:	
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255	NOES:	
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257	ABSENT/ABSTAIN:	
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260		Jeff Manfredi, Chairman
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263	ATTEST:	
264	Kathleen Guill	
265	Secretary to the Planning Commission	