CITY OF CALISTOGA PLANNING COMMISSION REGULAR MEETING MINUTES

Wednesday, August 12, 2009 3:15 PM Calistoga Community Center 1307 Washington St., Calistoga, CA Chairman Jeff Manfredi Vice-Chairman Clayton Creager Commissioner Carol Bush Commissioner Paul Coates Commissioner Nicholas Kite

"California Courts have consistently upheld that development is a privilege, not a right."

Among the most cited cases for this proposition are Associated Home Builders, Inc. v. City of Walnut Creek, 4 Cal.3d633 (1971) (no right to subdivide), and Trent Meredith, Inc. v. City of Oxnard, 114 Cal. App. 3d 317 (1981) (development is a privilege).

Vice Chairman Creager called the meeting to order 3:15 PM. for conducting a Tour of Inspection.

C. TOUR OF INSPECTION

1 2

3 4

5 6

7 8

9 10

11

12 13

1415

16 17 18

19 20

21

22

23

24

2526

2728

29 30

31

32

33

343536

PA 2009-01, CDR 2009-01: Shortly thereafter, the Planning Commission left the Community Center to inspect the project site for the Enchanted Resorts development proposal to be located at 515 Foothill Boulevard.

The purpose of this inspection was to view the physical characteristics of the site and proposed layout of buildings only. The following City representatives were in attendance on the tour of inspection: Vice Chair Creager, Commissioners Coates, Kite and Bush. Absent: Chairman Manfredi. Members of the project team and the public were also in attendance. Staff member in attendance was Associate Planner, Erik Lundquist.

Vice Chairman Creager reconvened the Regular Planning Commission Meeting at 5:35 P.M.

A. ROLL CALL

Present: Vice-Chairman Clayton Creager, Commissioners Carol Bush, Paul Coates, and Nicholas Kite. Absent: Chairman Jeff Manfredi. **Staff Present**: Director Gallina, Planning and Building Director, Ken MacNab, Senior Planner, Erik Lundquist, Associate Planner, and Cynthia Carpenter, St. Helena Planning Administrative Assistant. **Absent:** Kathleen Guill, Planning Commission Secretary.

B. PLEDGE OF ALLEGIANCE

D. PUBLIC COMMENTS

E. ADOPTION OF MEETING AGENDA

There was motion by **Commissioner Bush**, seconded by **Commissioner Coates** to approve the agenda as submitted. **Motion carried:** 4-0-1-0.

F. COMMUNICATIONS / CORRESPONDENCE

Vice-Chairman Creager announced correspondence that has been passed out tonight regarding the following Agenda Items:

Planning Commission Minutes August 12, 2009 Page 2 of 17

- 39 Design Review 2009-03 Chevron Canopies & Corporate Identity:
 - Dieter Diess
 - Pam Kinzie
 - George Caloyannidis
 - Nick Kite/Wine Way Inn

45 Cond

- Conditional Use Permit Amendment U 2000-06(A):
 - Edward Lantz
 - Jack & Midge Geary
 - Cheryle Stanley
 - Eduardo Yanez
 - Julie Garcia
 - Irais Lopez
 - Marta Caldera
 - Ricardo Vera

H NEW BUSINESS

1. PA 2009-01, CDR 2009-01: Pre-Application Conference/Conceptual Design Review for the Enchanted Resort Project. This project is located within an 88 acre hillside. The applicant proposes to amend a portion of the previously approved 35-lot subdivision to accommodate a resort as well. As presented, the project proposes to accommodate 13 home sites, a resort hotel with 36 cottages featuring 110 hotel units, a restaurant, ballroom, fitness center, and spa facilities. In addition, the applicant proposes a residence club featuring 20 homes which offers buyers an undivided fee-simple interest in a specific property, as well as access to a residence club. The project site is located at 515 Foothill Boulevard, which is within the Rural Residential Hillside General Plan Land Use Designation and Zoning District. (Property APNs 011-310-031 through 011-310-041 & 011-310-044; 011-320-007; 011-320-039 through 011-312-069).

Commissioner Kite recused himself from discussion of this project.

Associate Planner Lundquist provided an overview of the project and issues identified to date, as well as, areas of Commission focus for discussion.

Aaron Harkin, Project Manager for Enchanted Resorts, introduce his project team and presented the Commissioners and attending community members a conceptual overview of the layout and concept of their plan.

Rick Riess of Icon Resorts assured the Commissioners that their intent is to create a resort facility that is sustainable, attractive, understated, and able to fit into the rural character of Calistoga. It is not their intention to create a hard, angular eyesore that runs contrary to the town's rural character.

Bruce Wright of SB Architects provided various examples of their projects around the world, providing examples from both local projects, like the Calistoga Ranch, to resorts in Sonoma and further abroad, in Dubai. They work around the world, but feel most at home in the North Bay.

Planning Commission Minutes August 12, 2009 Page 3 of 17

It was noted that the concepts provided are in the very early stages of development and are not the final project. The intent of the developers and contractors is to give an overview of the ideas and concepts in mind, allowing for community and City input as they shape their vision into more concrete plans and development ideas.

Aaron Harkin, the Project Manager for Enchanted Resorts concluded the presentation and stressed that the vision for this property, the housing development, and the resort area, is one that will be intermingled with the natural beauty and wildlife in the area. As was seen in the 3D imaging, their goal is to make the resort complementary to the surrounding vegetation and geography of the land; not the other way around. Mr. Harkin feels certain that any negative impacts can be mitigated and made to be less than significant. He is excited about this project, and he hopes that the City and community members will be excited about the possibilities as well.

Associate Planner Lundquist stressed again that this project could have numerous benefits to the City and community, but it is critical that the project be developed carefully in order to assure it is complimentary to the surroundings, the City, and community members.

He further noted that the General Plan Land Use Designation and Zoning of the property doesn't allow resort-type development. However, he reiterated that the idea of a resort on the property, as well as the need to change the General Plan and Zoning in order to allow resorts, has been entertained in the past.

He urged the Commissioners to carefully consider the various points of possible concern in order for planning staff to provide clearly defined feedback on the project from the Commission.

Vice-Chairman Creager opened discussion and asked for feedback from those who attended the site visit earlier in the day.

Ann Scott, 4281 Scott Way, attended the site visit. She noted that as a small town, there is a need to consider their limited resources, such as water. She was concerned about the impacts on the wildlife, fire safety, and vegetation. She also noted that there are predictions of an El Nino for this coming winter, and the run-off would be significant. She further expressed her reservations regarding the impact all of this new development would have on traffic.

Charles Delimur, 1771 Diamond Mountain Road, has mixed feelings about the project. He is very impressed with the presentation provided by the development team for the project and feels that they provided information on what looks to be a terrific project. That said he still has some reservations. He was nervous about the initial 35 units first proposed, but noted that they would at least be tucked into the vegetation, and not terribly noticeable. However, this new proposal will significantly change the scope of the project and potential negative impacts, especially the impact from development up near the ridgeline. It will impact light, noise, and views.

Richard Swenson, 1309 Diamond Mountain Road, feels the project is a bunch of bull. He doesn't believe this project, nor the developers behind the project, truly plan to be stewards of the land. They're slick. They aren't interested in stewardship. They want to attract travelers of the very highest-end, the people who would use Calistoga as their second residence, not their actual home. The elegant, the rich. What about the common person who lives here? What can this possibly do for the common person in Calistoga?

He noted that employment will be generated, but feels that the folks who generally work in such establishments don't live locally anyhow. He's not heard a thing about providing housing for the local workforce, nothing! He surely couldn't ever visit that kind of resort. It takes over three thousand bucks to get into the gate. He doesn't believe that the developers are being truthful. There will be noise issues, impacts on wildlife, and other areas with negative impacts. What is in this for the folks who call Calistoga their home? He can't see anything in it for them.

Charles Knight, 1296 Diamond Mountain Road heard that this project would be on City water. Is that true? Are there any wells up there? What is the plan for water up there?

Aaron Harkin, project manager, answered the question. He explained that there are actually three wells on-site. Currently, the wells are used for irrigation. They will be using the wells for water for the development, but he isn't certain about the exact amount of water that will be used by the development until more information and research has been done.

Vice-Chairman Creager explained that the 35 units have been approved for hook-up to City water. The wells, if he understands correctly, are to be used for irrigation purposes.

Associate Planner Lundquist concurred, explaining that research and reports with regards to the predicted water-use will be compared to available water in the City's resources, and if there is available water to cover the water and waste water needs of the development, then the Commission will be given proposals for consideration.

Mr. Knight noted to the Commissioners that researchers can make errors, and what looks to be abundant water for this project could possibly be an error, and if that is the case, as sometimes occurs with such research and reporting, could the City impose some kind of clause that would stop water use? He wants to have some kind of assurance that if that happens, and water use is higher and has a worse impact on neighboring wells, that he will be able to maintain his water use, and they will have to find alternative water sources.

Norman, 1520 Diamond Mountain Road, feels his property could very well be the most impacted by this project. He is concerned about noise and water use, and how his view might be impacted by this new development.

Vice-Chairman Creager asked for clarification as to the number of private residences proposed.

Bruce Wright, Project Architect explained that instead of the initial 35 residences proposed, the project now is proposing only 13 residences.

Rudy VonStrasser, 1510 Diamond Mountain Road, noted that ideally, 35 homes would never have been approved for building 30 years ago, but since that is where it stands, he can't really see how a resort added to the development would really create much more impact than the proposed and permitted 35 homes. He explained that he is very concerned about water use, and he wants a condition of approval that the project won't be permitted to use well water for their development. He noted that in his experience, you can find a consultant to tell you what you want them to tell you. Regardless of what a consultant might say, there's only so much water in the ground.

Planning Commission Minutes August 12, 2009 Page 5 of 17

Also of concern are the echo and acoustic properties in the area that really amplify sound. He can hear much more clearly the sounds a quarter of a mile away in his area than if he were down on the valley floor in Calistoga. He can't explain the details as to why sound travels so much more up on Diamond Mountain but it does, and it's been noted before.

Lastly, he'd like to know if there is any way to get rid of the two run-down houses at the bottom of the hill. He noted that they won't be there in the near future if this is permitted, so why not get rid of them sooner rather than later? It's a real eyesore and one seen immediately upon entering that side of the City of Calistoga.

Nick Kite, 1019 Foothill Blvd., is concerned about permitting this project. He noted that this development is driven by money. He concedes that the estimated Transient Occupancy Tax (TOT) revenue is super, but he wants to see more information about what the City might be able to do with some of that money. Can some of it be used for affordable housing?

He also feels that there is a lot of rural residential hillside. Converting this portion will set a precedent for rural residential hillside property all over town. What if the other owners in the area wish to convert their hillside too? If you will allow it for the big boys (developers), what about some smaller entity who wants to convert as well?

Kristin Casey, who lives at 1132 Denise Drive, is opposed to this proposal because it sets a precedent. If it doesn't set a precedent, then it's unfair. She disagrees with the idea that there are a lot of rural hillside residential areas. She noted only a small area of such land in Calistoga.

She pointed out that large-scale development has not been permitted in the past on residential hillside zoning areas because Calistoga has a historic desire to keep them rural. That said, what does the City want to do? Does the City truly want to get rid of the rural residential hillside designations in favor of a more easily developable designation so as to permit commercial development in those areas? She feels strongly that once the City allows it in one area, it will find more and more property owners asking to change their designations too because of the precedent set by the City. (See Attached Kristin Casey letter dated and received on August 12, 2009)

Rex Albright, Executive Director for the Calistoga Chamber of Commerce recommended that the City move forward with this project as recommended in the staff report. The Chamber of Commerce feels that the project will not be readily visible from the City. They feel that the development group is honest in their desire to maintain the natural beauty of the land and be good stewards.

He explained that it is the intent of the developer to consider the possibility of affordable housing, as well as discussion about other things that this development might be able to provide money for, such as parks and parking areas. He noted that until developers are permitted to move forward, they can't provide funds for community projects that are currently just sitting on the table, unable to be realized because of a lack of funds. He believes that it will benefit the City and the community and have relatively little impact on the surrounding areas or on Calistoga itself.

Vice Chair Creager closed the public comment portion of this item.

Planning Commission Minutes August 12, 2009 Page 6 of 17

David Gilbreth, Project Team Attorney, requested the opportunity to address several of the comments and concerns that were raised by the public. First and foremost, he wanted to address the idea that should the City approve the proposal it would be setting a precedent. He noted that legally, what the City chooses to do to one property or group of properties isn't a guarantee that they will do the same for other similar properties in the future.

Second, he explained that his company and the project representatives have spent a great deal of time, energy, and money identifying residential properties within the area, and he feels that there's no other place that can sustain a project such as this. He also noted that on other pieces of property the environmental impacts can't be mitigated. This property is unique; the only one that can support such a development.

He is asking that the City not prematurely deny this project. He would like to have the opportunity to prove how they can mitigate possible negative impacts of this project, to evaluate it, show the City how it can work and how it's a unique project.

Mr. Gilbreth noted that one community member felt that there was nothing in the project for the City. He doesn't agree. 4.5 million dollars of TOT and other potential benefits are, in his opinion, a definite contribution to the City. There is a lot of good that can come from this project; affordable housing, jobs, money for the City, a spectacular asset to the City. It generates a great deal for the community. He rejects the concept that there's nothing in it for the community. He respects the various points of view but doesn't have to agree with it.

As to the issue of water, he explained that this project has no intention of putting a burden on the City's water or the local wells. He can't possibly know every aspect of this but can say with certainty that until there is more information available from research should they be permitted to move forward, he doesn't anticipate the need, nor is there any intent, to use or unduly tax the City's water resources.

Associate Planner Lundquist noted that now that the applicant has been able to provide a fairly comprehensive overview of their project with enough detail therein, the City can begin the process of fleshing-out potential areas of concerns, and this will take place in part by creating a full EIR, and not an EIR provided by the applicant or their representatives, but an EIR originating from the City. The City's General Plan has historically had overlays in order to protect their most important assets and lands in order to slow down the process, and facilitate the ability to really consider carefully any project approvals for the designated overlay lands. He is confident in this methodology.

Vice-Chairman Creager asked Mr. Lundquist for clarification about obtaining water use through the City.

Associate Planner Lundquist explained that the City is in charge of permitting well-water usage and can deny such use if enough evidence is provided that a given project will unduly tax the supply available. That's the City's call and it is used in this sort of situation to make certain water is available.

Residential areas are permitted to apply for wells, so should it come to that, there is potential that all of the residential lots could, in fact, apply for variances in order to obtain and use a well.

Planning Commission Minutes August 12, 2009 Page 7 of 17

Director Gallina noted that in her planning experience, even though a General Plan identifies numerous policies that need to be implemented, if the City were to so choose. She indicated that no city can possibly implement each and every policy in the General Plan at once. Program implementation usually occurs over a period time. However, it is important to note that as the City reviews this development proposal, staff will go through the General Plan and identify policies and programs that need to be addressed with this project. For example, the City's Municipal Code does not have a hillside regulation as identified in the General Plan. It should be noted that even though the Municipal Code does not specifically provide for hillside regulations, the City will be very sensitive to the concerns surrounding hillside development. Therefore, staff will be all the more vigilant when considering hillside development in order to address concerns about view shed, traffic, water, and so forth.

With regards to the rate of growth and use of City resources, the City does have a Growth Management System in place that permits 8 acre feet per year of commercial development. Should the Council choose to move forward for this project, the City can create a Memorandum of Understanding that will outline the actual permitted water use for this project (based on future research that will be provided by the applicants as they move forward), and that allotted water will be subtracted from the overall commercial development permitted. This will ensure that water use is accounted for and the City doesn't permit development that goes above the available water stores.

Vice-Chairman Creager stressed that while he has no problem with second-home community developments in general, it is the people who live and work in Calistoga that should be the primary beneficiaries of available water for development, and not part-time residents who don't really have as much of a vested interested in the town. Even though residential development is part of the project, it isn't created or intended for the full-time Calistogan, but visitors and part-time residents. In his mind, that is commercial, and water used for this project ought to come from the allotted amount per year for commercial, not residential, water use as stipulated by the City.

He then noted that the Commission has been charged to address the five main concerns/questions proposed by the Planning Department staff. Moving forward, the Commission discussed the five proposed concerns in order to provide information and recommendations to the City Council. It was also noted that while only five questions were postulated, the Planning Director suggested that there are far more questions and concerns that the Commission may wish to weigh-in on.

It was the Commission's general view that there is great potential for this project to affect the City in both positive and negative ways.

The project would create many positives for the City:

- Providing jobs
- Transient Occupancy Taxes and revenue
- o A world-class attraction in the City that would generate more visitors to the City
- O A resort that benefits the City rather than 35 exclusive mega-homes that would not benefit the City and the residential units proposed having been lowered from the initial 35 to 13.

It was also noted, however, that there is a great potential for negative impacts on the following:

- Water use (citing the possibility that each residential unit could apply for a variance in order to have a well, creating up to 35 wells instead of the proposed three.)
- Traffic not only would the various visitors and residents create traffic, wear and tear on the roadways (causing the City to pay large sums of money for upkeep), and environmental impacts on the air-quality, but also the additional impacts of the numerous people who work full-time running such an establishment. That's a huge impact on traffic.
- View shed for the hillside would certainly be impacted. There is simply no way to completely hide and mitigate the compromising of the views provided currently should the development be approved and built.
 - Noise will be an issue.

 Affordable housing will be needed in order to allow those people who work at this resort to actually afford to live in the City where they work.

Commissioner Coates noted, however, that while all of the above stated impacts have potential negative impacts on the City, a Memorandum of Understanding and the research needed to mitigate these potential issues would allow the City to go through each concern, one by one, and address them publically and fully. That is the biggest way that the City can ensure their citizens that all possible affects are researched fully and mitigated as much as possible before approving such a project. The citizens can feel safe knowing that the City will follow this course of research and public discussion. The citizens will be able to voice their concerns every step of the way.

It was agreed that a comprehensive EIR must be provided and expanded to cover more concerns noted by the public. Also agreed upon was that this project does fit within the guidelines of the City's General Plan.

The Commission was in agreement that the design of the proposed project fits within the nature and ambiance of Calistoga as proposed. Some concern was expressed about the number of visitor accommodations proposed and infrastructure required to sustain the project, but stated that this issue would resolve itself when the project was better defined and environmental issue and appropriate mitigation are identified. It was also agreed upon that this project has the potential to enhance the entrance corridor.

The possible impacts on the environment are much too large a question to answer at this time, but the Commission agreed that a comprehensive EIR will address the concerns voiced by the citizens and staff.

Vice Chairman Creager proposed that the Commission allow the applicants the opportunity to address the various concerns that have been raised by Planning staff, the citizens of Calistoga, and the Planning Commission.

Discussion on this item concluded.

I. PUBLIC HEARINGS

1. **U 2000-06(A):** Consideration of a Conditional use Permit requesting an amendment to a previously approved Use Permit U 2000-06, which would allow amplified music / live entertainment indoors or outdoors any time during business hours by La Prima Pizza, located at 1923 Lake Street (APN 011-535-010) in the "CC-DD" Community Commercial-Design District

Planning Commission Minutes August 12, 2009 Page 9 of 17

overlay Zoning District. This item is exempt from CEQA (California Environmental Quality Act) under Section 15301 of the CEQA Guidelines.

Commissioner Coates recused himself at this time due to the proximity of his home to the project location.

Senior Planner MacNab provided a brief background and historical context of the application for amplified live music by La Prima Pizza Restaurant. La Prima has asked for unconditional permitting of amplified music indoors and outdoors. The basic layout of the proposal staff is recommending was presented. It was noted that while decibel levels are helpful in quantifying how loud a sound is, it is impossible to state with any conviction that there is no possibility for neighboring residences to be able to hear the indoor music. They might be able to hear music in varying levels of decibel measurements depending on the kind of music, the instruments used, the weather, etc.

Vice-Chairman Creager suggested that another method of measuring the sound level of the indoor amplified music would be to take a censes among the neighboring residences periodically as a form of data used when considering whether or not La Prima is within normal levels for noise. He doesn't feel comfortable with the idea of having a specific decibel level as a maximum because it leaves almost no wiggle room to mitigate the situation if the neighborhoods are still inundated with loud music, even while La Prima might be in compliance with a decibel level range approved by the Commission.

Betty Nunez, the applicant, and she addressed the Commissioners, stating that she is concerned about how the application presents itself; she fears that it makes it sound like La Prima is asking to play blasting, loud music and that is not the case. She would like to clarify that they are interested in hosting small group celebrations, say 30 people or so, and want to have a DJ in for a couple of hours. When she can't allow people to use her establishment for such parties, it hurts her business. She wants a fair chance to fight the downturn in the economy, and providing this service to her customers is one way to enhance business.

She also noted that most of these kinds of requests are proposed during the summer months. They also like to host the occasional private event as well. They want to have a local's night, maybe a teen's night with no alcohol and dancing. She feels that they can still have a lot of fun with these events and manage at the same time to keep the noise level within reason.

She proposed that much of the historic complaints are just that historic. They come from the previous establishments that were located there prior to La Prima's establishment of a pizza parlor seven years ago. In fact, it is her belief that it is one or two extremely sensitive neighbors who make the calls to the police, and she provided details about the most recent complaint in early August. She stated that on that particular occasion, the police came out to ask them to be quiet and there wasn't even any kind of live music or DJ present at the birthday celebration. There were only kids and adults celebrating together and the only music was their standard background music, which, she noted, has been played for seven years with no complaints, until now, which she feels is no coincidence but a product of their recent application for amplified music.

Planning Commission Minutes August 12, 2009 Page 10 of 17

Vice-Chairman Creager asked Ms. Nunez to comment on the specifications provided as guidelines for amplified music on the outdoor deck. She noted that generally, most of the outdoor music is during the summer when the weather is good. After that, when it's colder, it's all indoors.

Commissioner Kite asked if Ms. Nunez is happy with the current specifications or is she wanting more leeway?

She explained that yes, she is fine with the specific guidelines laid out to her, however she isn't comfortable with the idea that absolutely zero outdoor music is permitted, ever. She has had to turn away numerous parties wishing to have music outdoors for a celebration, or perhaps a wedding rehearsal supper. This is business she is losing because she can't tell them it's okay just to make sure the music is as low as possible and only for a few hours. She wants to be able to at least allow that kind of party now and then in order to keep the business. It is also her opinion that having live music indoors, at least during the earlier hours when people are eating, is disruptive to their eating experience. It's too loud and distracting inside at those times. But a later time, a later gathering would be okay indoors.

Mr. Nunez explained that he is in total agreement with everything his wife stated. He also wanted to add that it is, in his opinion, absurd that a group can't have a gathering that has been planned for months, on a weekend, early in the evening without somebody complaining! He referenced a recent celebration in Calistoga. He wasn't certain of the date or the occasion for the celebration, but it was a planned celebration with a three-person band in attendance. He was there as well, selling pizza with other vendors.

He watched that band get shut down, on a Saturday, around six in the evening, because one person in the area complained! That's not fair. That's not reasonable. It's a City, on a Saturday, a weekend day, and it's early evening and there can't be any music outside? A person can complain and shut the celebration down? How is that right?

Mr. Nunez assured the Commissioners that it is not the intent of La Prima to have Judas Priest, Iron Maiden, or Metallica-style (and sound-level) music. He proposed that the negative letters received regarding their proposal aren't even aligned with their actual proposal! What they are intending, and asking permission to do, isn't what the numerous letters are referring to; that seems unfair to him, and a misrepresentation.

People come to Calistoga to have fun. If they can't, they'll go elsewhere. Perhaps they ought to if they can't find fun here in town, on a weekend, early in the evening, without the risk of somebody complaining and shutting down the whole thing.

Commissioner Kite asked if what they are asking for is more in keeping with the application, which states indoor, outdoor, amplified, seven days a week; or is it more like the written statement? Mr. Nunez explained it is more like the written statement and that the formal application is a bit more severe sounding.

Vice Chairman Creager opened the public hearing for comment. Numerous citizens wrote letters to the City in support of or opposition of the applicant's request. Several of those citizens also turned out for the Planning Commission meeting and reiterated their feelings both for and against the proposal. The most common theme among those opposed to the idea is the fear that there

Planning Commission Minutes August 12, 2009 Page 11 of 17

will be loud music at any given hour, infringing on their peace, their quiet streets, and no real way to monitor it or regulate it without involving the police, and even then there is a fear it will continue unabated.

It is unfortunate that La Prima is in a poor location for the accommodation of outdoor live music. They are at the edge of the City, right up against residential neighborhoods and some residents in those homes are not willing to deal with even the occasional outdoor music infringing on their rural quiet. Indoor music was acceptable almost entirely across the board for those in opposition of the proposal; however, the outdoor music was steadily opposed.

Also noted as a major concern among several people in attendance is the idea that the restaurant wants to somehow change their business. They're a restaurant. They are permitted to be a restaurant. They are not a nightclub. Neighbors do not want to see this kind of morphing of a business from one use to another.

However, there were also members of local businesses and the Chamber of Commerce who explained that they sometimes need a place to host a party that has both seating and food. Of course in the valley numerous wineries offer this, but at a very hefty price. La Prima's prices are more reasonable, but it's difficult to host a party at a place that isn't permitted to host.

Dennis Gamble, a direct neighbor to the property, provided a list of numerous neighbors who were in agreement with his opposition of the proposal. Mr. Gamble also provided numerous records of police activity due to complaints about La Prima. In one example, it was noted by the responding officer that Mr. Nunez was verbally combative when the officer pointed out that his previous request to turn the music down and the assurance of Mr. Nunez that he would do so and would stop the music at 10:00 p.m. did not happen. Evidently, Mr. Nunez became combative at that point. The Officer goes on to say he feels that the restaurant is simply too close to the residential areas surrounding the parcel. Those police records were submitted for the official record.

Mr. Gamble further stated his agreement with a previous statement made by a citizen that their concerns are just as important as the concerns of the people who lived in the neighboring homes around the pool that was recently opened. The developer had to do a noise study, at their own expense. He believes that the owners of La Prima ought to have to do the same study, at their own expense, in order to corroborate their statements that they won't be making any trouble or upset the neighbors with loud music. He'd love to see what those findings might be.

- Tom Andrews
- 505 Drawsky Franz Valley Road
- 506 Rex Albright
- 507 Sonya Spencer 1901 Lake Street
- 508 Marie Torrigino 1873 Lake Street
- 509 Frank Hawkins 1910 Carli Drive

Vice Chairman Creager closed the public hearing and invited a rebuttal statement from the applicant. Ms. Nunez explained that the incident mentioned by Mr. Gamble, where a permit was not provided to the officer, was lost in communications with the Senior Planner, who granted the permit over the phone and faxed a copy for Ms. Nunez to sign. She signed it and faxed it back

Planning Commission Minutes August 12, 2009 Page 12 of 17

but was told after the fact that the fax was not received. She believed she had a permit; otherwise she would not have permitted the party.

Commissioner Kite questioned if this use proposed for the restaurant is ancillary to the use or if it will be becoming the primary use for La Prima.

Mr. Nunez reiterated that it is ancillary, that it is on occasion, and that it is not their intent to change their venue or become something other than a restaurant. He also explained his version of what took place with the responding officer on the night mentioned by Mr. Gamble. The responding officer at that time was the 4th officer to come by, and Mr. Nunez explained, again, that they had a permit and would turn the music down by 10:00. The permit was granted until 10:00 p.m. As for the accusation of putting a blackberry in the officer's face, he felt there was no way a Mexican guy could do that kind of thing and not get arrested.

He pointed out that there are six bars in town, and they have a bar, but they don't keep the bar open until one a.m. Also, they have been permitted to have live music. La Prima isn't asking to become a bar.

Commissioner Kite asked about karaoke, music, dance, etc., asking if that's what they plan to do.

Mr. Nunez explained that he is trying to do this in the correct way, in a way that is legal and neighborly. They do not want to turn their establishment into La Prima Disco.

Vice-Chairman Creager noted that this has become a much more difficult discussion than he'd imagined it might be. It is a difficult situation. He felt that he heard the need for mediation, for meetings between the neighbors and business, perhaps with a mediator, to explore this situation.

Director Gallina had a conversation with Ms. Nunez prior to the application's submittal, and at that time she had suggested to her to meet with the neighbors prior to the application in order to iron out some of these issues. Evidently, that meeting did not occur. Perhaps it would be best, she suggested, if the project were continued to a future meeting in order to allow Ms. Nunez to have that meeting with the neighbors.

It would be beneficial if the neighbors and Ms. Nunez could agree to work together to experiment with the noise levels. It is within the Commissions rights to ask the applicants and neighbors to meet and discuss this project. While the Commission cannot compel the applicants to meet or discuss this with the neighbors, the Commission can provide enough time for that meeting to take place should both parties choose to do so.

Commissioner Kite feels that there must be a balance between the rights of the businesses and the rights of the neighbors. He also noted that with regards to the music it is important to consider each project on its own merit and not assume that just because one restaurant is permitted live music, doesn't immediately allow all restaurants to have live music.

He feels outdoor music is problematic. However, there are days when Calistoga is celebrating, having music, making noise, and he feels that the neighbors ought to permit La Prima to be a part of that. However, he wants to make sure that whatever is decided, the owners agree to hold up

their end of the bargain. He wants to see music an ancillary use to the restaurant. The Vice-Chairman concurred.

Vice-Chairman Creager suggested that perhaps a sub-committee of two could be formed in order to help create some form of proposal that is easier for both parties to discuss, and to ask for more of or less of something based on what is before them, and stick to what is before them.

Vice-Chairman Creager asked Commissioner Kite if he was willing to craft a draft proposal for consideration. Commissioner Kite agreed.

It was moved by **Commissioner Kite**, seconded by **Vice-Chairman Creager**, to continue this item to the first or second regularly scheduled meeting, and in the interim form a sub committee consisting of Vice-Chairman Creager and Commissioner Kite to create a draft proposal for the accepted parameters of music at La Prima Pizza. This will be made available to both the owners and public. Furthermore, it was moved that the Planning Department issue one special-event permit allowing La Prima a one-time event with live music both indoors and outdoors in order for both the owners and the public to better understand the sound level relative to their respective locations. **Motion carried: 3-0-1-1.**

2. DR 2009-03: Consideration of a Design Review application to install two 24' x 34' fueling canopies (each approximately 16 feet in height) over the existing fuel dispensing pumps and to change the corporate color scheme of the dispensing pumps and convenience store from yellow and red (Shell) to blue and white (Chevron) at the gas station located at 1108 Lincoln Avenue (APN 011-254-003) within the "DC-DD", Downtown Commercial-Design District Overlay Zoning District. No changes to use or operations are being proposed as part of this application. This proposed action is exempt from the California Environmental Quality Act (CEQA) under Section 15303 of the CEQA Guidelines.

Commissioner Kite recused himself from the discussion of the project.

Senior Planner MacNab provided an overview of the project and explained that there are only portions of the Design Review that are ready for consideration this evening, so the Commission is being asked to consider the signage proposed and pump markings. If after that the Commission wishes to provide feedback regarding the canopies, that would be fine, and members of the public may have comments as well.

Vice Chairman Creager asked how this particular application was different from previous applications by other similar entities, other gas stations, and how is it similar?

Senior Planner MacNab explained that due to the previous applications the tone and specifications were set for future applicants and the regulations that were created prior now dictate the current applications. The applicant is willing to work with the City to keep the heights and sizes of the structures lower than what they'd prefer, and they also agreed to create the canopies in such a way as to structurally support photo-voltaic panels in the future. However, there are no calls for a complete redo because this application is simply a modification of what is already permitted or has already been permitted.

Vice Chairman Creager opened the discussion by inviting a statement from the applicant.

Planning Commission Minutes August 12, 2009 Page 14 of 17

Aslam Ali, representing the applicant, noted that the applicant is working hard with the Planning
Department in order to comply with regulations and still obtain permits for new signs and the
canopies. As of yesterday, Mr. Ali believed that both the canopies and the signs were permitted,
however this afternoon he discovered that there were reservations with regards to the canopies,
and he isn't quite clear as to why.

He proposed that what the applicant is asking for is no different than what the gas station across the street has; the same kind of canopy, the same kind of changes. The applicant is willing to settle for smaller signs, to make changes to the sizes of the canopy, etc. The applicant would like the Commission to look into the possibility of having the canopies.

It was explained to the Commissioners that the need for a canopy is important for the environment in order to lower the issue of contaminants in water run-off, both primary and secondary. He stressed that their company is very willing to make any changes in order to comply.

Senior Planner MacNab clarified that the applicants are requesting that the request for the canopies be considered only under Design Review, and not require a Use Permit.

The Vice Chairman opened the public hearing for comment.

Dieter Diess, a resident of Calistoga, asked that the Commission look at this proposal not as just another gas station on a corner in some town, but as the gateway to the historic heart of Calistoga. That gateway is important and ought to be protected and enhanced, not detracted from. He notes that the canopy design of the station already present, and feels that to then add the proposed canopies for this station will in effect make the entrance to the historic areas of Calistoga two gas stations. He'd like to see the gas stations try to design and modify the typical feel and look of the gas station.

Christopher Layton, 1010 Foothill Blvd., expressed concerned about the engineer's statement because he's not certain that there is a real need for the canopies, however the **Vice Chairman** noted that installation of the canopies to prevent tainted water run-off is indeed a required mitigation,

Christopher Layton provided examples of tasteful options that address the needs of the stations, but still maintain a natural beauty for the entrance to the City. He noted the "old time" feel of the proposed ideas he has provided.

Nick Kite, 1213 Foothill Blvd and as a very close neighbor to the gas station, noted numerous concerns he has with this proposal as is. He provided a letter to the Commissioners as well, which was included in the staff report. Specifically, he noted that he feels that the applicant's requests are simply being made in order to boost their business and use large, ugly signage to announce to people as far away as possible the location of their gas station. It's corporate ugliness at its worst. As for the lighting at night, while the Commission requests in their conditions that the lights be turned off, this station is open all day, every day of the year. When will they turn off their lights? He is opposed to the station being open all night because of the nuisance it causes to the neighbors who must deal with idling trucks, noisy conversations, loud music and such issues in the middle of the night. Not only must he hear it, but his paying guests are subject

to it as well. He is wholeheartedly against the proposal as is and hopes that the Commission will not accept this monstrosity of signage proposed by the applicant.

Mr. Kite also asked if the addition of the canopies and signage isn't an intensification of use of the permit that is already in place. If they were proposing additional, larger signage, etc. then that would trigger the need for Design Review and Conditional Use Permit. He noted that it is possible to see the illumination of the new signs as constituting an intensification of use. In fact, he would urge the Commission to carefully question the applicant about their plans for the inside of the store. Do they plan to offer further food options than they currently have? That's an intensification of use, and they should not be permitted to make that kind of change, regardless of whether or not the signage is approved. He urges they deny the application. Should the Commission approve the application, he would urge them to make certain that the new spanner not be any larger than the current one, and only signage changes made. He believes that making the spanner larger would be an intensification of use and would trigger Design Review and Conditional Use Permit applications. Last of all, he would ask that the signs not be permitted to be illuminated.

In conclusion, he feels the comments by the applicants about how the neighbors don't mind, or that it's just a canopy, underlines his belief that they are not sympathetic to the actual needs and wishes of the neighbors as well as the City as a whole, and ought to alert the Commissioners to what their attitude is in general as they apply.

Yazmin Ali, 20 Oak of Pleasanton, owns the property in question. She wanted to explain that the proposal to install the canopy is driven by the change from Shell to Chevron, as well as the mitigation of impact on the environment. She also stated that during the rainy season, it is good for the community. She feels the canopy will add to the look of the City.

She explained that in response to concerns about changes inside, she isn't planning on making any changes in the store. She isn't planning on choosing Chevron's option to have a store that would be designated as "extra mile" which would make changes inside. They do not wish to participate and will be keeping their current offerings in the store.

Ms. Ali also stressed that they are very wiling to work with the staff and City to make whatever changes or arrangements needed in order to have the necessary canopy and still comply with the needs and desires of the City.

Lastly, **Ms. Ali** explained that the spanners are brand-specific and Shell's spanners are different than Chevron spanners, however she isn't aware of the spanners being larger in any way. Mr. Ali explained that they are choosing the smaller version of the spanners in order to keep the sizes comparable to what they currently have.

The **Commissioners** generally agreed that the proposed color changes and signage are permissible and are of a design that could be approved. However, they also were in general agreement that the canopy design must be considered separately for a Use Permit in order to further discuss and consider the design elements. Furthermore, they were not in support of lighting the signs.

Vice Chairman Creager suggested adding to the proposal on the table that the Commissioners ask somebody local to help the applicants to design a new canopy plan. He noted that some time

ago, there was a church proposed that was, in his mind, hideous and a local architect offered his services pro-bono in order to create a new design that was agreeable to the church members as well as the City. He asked if all parties were agreeable to allowing local architects to work with the applicants to create a new proposal to resubmit to the Planning Commission.

Director Gallina expressed her belief that the signage ought to be included in this new design process because perhaps they will be changed in order to better fit in with the new design.

Senior Planner MacNab also clarified that the addition of the canopies, when considered with relation to the code, could be considered an intensification of use if the canopies are considered as adding additional floor area to the existing building. That is debatable. However, he further stated that it is his belief that the location of this gas station at the entrance to the historical portion of Calistoga should provide ample reason for these changes to be considered under both Design Review and Conditional Use Permit. He concurred that Mr. Kite's statement that this constitutes an intensification of use, but he also noted that this is based on just one staff member's interpretation. Lastly, the Commission consideration during Design Review as well as Conditional Use Permit would lengthen the process for the applicants.

Director Gallina agreed that as Commissioner Coates noted, the applicants are working hard to work with the City and it would be good to have a member of the Planning Commission meet with both the applicants and the architects in order to represent the City and be able to report back to the City.

It was moved by **Vice-Chairman Creager**, seconded by **Commissioner Coates**, to continue consideration of the Design Review application to approve installation of two fueling canopies over two existing fueling pumps, and to change the corporate color scheme of the dispensing pumps and the convenience store from yellow and read to blue and white, and consideration of an alternative canopy cover for the station located at 1108 Lincoln Avenue to the Meeting of September 23, 2009 and to establish a Committee made up of Commissioner Bush, George Caloyannidis, Dieter Diess, and Christopher Layton to work with the applicant to consider, during an interim period, an integrated design scheme for the canopy and corporate coloration. **Motion carried: 3-0-1-1**

J. NEW BUSINESS (Continued)

1. GMA 2010. Provide a recommendation to the City Council regarding the General Development Objectives for the 2010 Growth management System Allocation process.

It was moved by **Vice-Chairman Creager**, seconded by **Commissioner Coates** to continue this item to the regularly scheduled meeting of August 26th, 2009.

- K. MATTERS INITIATED BY COMMISSIONERS None
- L. DIRECTOR'S COMMENTS / PROJECT STATUS None
- M. ADJOURNMENT

Planning Commission Minutes August 12, 2009 Page 17 of 17

There was motion by **Vice Chairman Creager**, seconded by **Commissioner Coates** to adjourn the meeting to the next regularly scheduled meeting of the Planning Commission on August 26, 2009, at 5:30 PM. **Motion carried: 4-0-1-0.** The meeting adjourned at 10:15 p.m.

756

757 758

Charlene Gallina, Acting Secretary to the Planning Commission
 Prepared By Cynthia Carpenter, St. Helena Planning Administrative Assistant