City of Calistoga Staff Report

TO:

Honorable Mayor and City Council

FROM:

James C. McCann, City Manager and

Bill Mushallo, Administrative Services Director

DATE:

October 20, 2009

SUBJECT:

Discussion regarding Fiscal Year 2009/2010 General Fund Budget

Update and Forecast

ISSUE: To consider a brief fall budget update and discuss the process and timing for providing the City Council with recommended alternatives to address the revenue shortfall.

RECOMMENDATION: To review and provide feedback regarding the budget update.

BACKGROUND: In September, 2008 a preliminary budget projection was presented to Council for the 2009/10 fiscal year. On June 29, 2009 that budget was revised and an update was presented to the City Council. At that time Fiscal Year 2009/10 revenues were projected to be approximately 3% higher than forecasted 2008/09 amounts. Property tax valuations were expected to grow slightly during 2009/10. Sales taxes were expected to be lower due to multiple one-time 2008/09 items not recurring in 2009/10. Transient Occupancy Tax revenue was projected to increase slightly during the upcoming fiscal year. Based on development projects that were currently in the pipeline at that time, licenses and permits revenue was projected to grow significantly in

2009/10.

In June a revised operating expense budget was also presented to the City Council. Since the original 2009/10 budget was adopted last September, operating expenditures have been cut by nearly \$800,000 vs. what was originally projected. In order to achieve those savings, vacant positions have not been filled, overtime and part time salaries have been reduced, contract services have been greatly reduced or eliminated, travel and training budgets are being held to minimum levels, and General Fund CIP contributions are being deferred. Total 2009/10 operating expenditures were held virtually flat vs. 2008/09.

DISCUSSION: Since the June 29, 2009 budget presentation 2009/10 revenues and expenditures have been updated through September 30, 2009. We have analyzed the actual revenues to date and have updated projections for the remainder of the fiscal

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year. Based on that analysis and those projections estimates of where we will end the 2009/10 fiscal year have been revised.

Transient Occupancy Tax, the City's largest General Fund revenue source, continues to fall vs. the same periods in 2008/09. You may remember that 2008/09 TOT results were down 5.9% from the prior fiscal year. The first six months of 2008/09 were actually up 2% from the prior year and the second six months were down 15%. That downward trend is continuing into 2009/10. July results were down 12.9% from the prior year and August was down 20.9%. September, on the other hand, appears to be stabilizing. Preliminary information received from 25% of the TOT operators indicate revenues are down only 2% from September 2008. Since this is a small sample actual September results could vary significantly from the preliminary indications. Based on these results, along with an updated projection for the remainder of 2009/10, we are projecting TOT at just under \$3.0 million for 2009/10. This will be approximately a \$0.4 million decline from our original budget projections and a 6% decline from actual 2008/09 results.

Since the June budget presentation we have received our 2009/10 property tax assessed valuation change estimates from Napa County. Back in June preliminary information received indicated that the County as a whole would see assessed valuations increase slightly. It was thought that Calistoga would mirror the county-wide trend and revenues were projected to increase slightly from fiscal year 2008/09. Unfortunately 2009/10 assessed valuations decreased 5% from 2008/09. This was due mainly to both residential and commercial Prop 8 reassessments. Overall property tax revenue is projected to be down \$0.1 million from the original budget projection back in June.

Sales tax results have also been received for the first quarter of 2009/10. Unfortunately, cash receipts for Q1 were down 25% from the same quarter a year ago. Economic activity was down about 17% and the remainder of the shortfall was due to one time payments received during the prior quarter that did not recur. During the remainder of 2009/10 we are forecasting two of our main sales tax categories (restaurants and fuel sales) to be down about 5% from 2008/09. Overall revenue for 2009/10 is expected to approximate \$728,000 which is down 5% from our forecast in June.

During our budget revisions in the spring we worked together with the Planning and Building Department to develop projections for building and planning related revenues. At that time it was anticipated that several new businesses and some expansions would come on line in 2009/10. Those projections have not yet materialized so far this fiscal year. With that in mind we have reduced our revenue projections for building permits and plan check fees to more closely approximate results realized during 2008/09.

On the positive side the City should receive some one time revenues this fiscal year to help offset some of the revenue erosion mentioned above. The Fire Department has

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participated in several strike teams and has accumulated over \$100,000 in outstanding revenues from the State. We also expect to be reimbursed for costs associated with mitigation efforts on the Busk property (we have already received reimbursement for the Karpuk nuisance abatement effort).

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The bottom line is that we are anticipating 2009/10 revenues to be about \$0.4 million less that what was anticipated in June. This equates to a 5.9% reduction in revenues. Total 2009/10 General Fund operating revenues are now projected to approximate \$6.8 million vs. the \$7.2 million originally anticipated in June. The chart below illustrates the revenue changes by category.

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	June Estimate FY 09-10	Fall Estimate FY 09-10	Dollar Change	% Chg
General Fund Operating Revenues:				
Property Taxes	1,601,500	1,480,000	-121,500	-7.6%
Sales Taxes	764,000	728,000	-36,000	-4.7%
ТОТ	3,359,558	2,992,000	-367,558	-10.9%
Other Taxes	318,000	301,250	-16,750	-5.3%

184,000

233,100

747,900

7,208,058

109,000

237,100

936,015

6,783,365

-75,000

188,115

-424,693

4,000

-40.8%

1.7%

25.2%

-5.9%

Total Operating Revenues:

Licenses & Permits

Fines, Forfeits & Other

Charges for Services

We have also analyzed actual expenditures incurred during the first quarter of 2009/10. Departments have done a good job at managing their budgets and have spent approximately 24% of their annual budgets to date. They will be tasked with continuing to manage to budgets that were reduced significantly from the original 2009/10 projections made in September of last year. Since that time those expenditure budgets were reduced approximately \$0.8 million.

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During the next month we will be developing options to address the \$0.4 million dollar revenue shortfall mentioned above. Departments will be evaluating current 2009/10 budgets and looking for ways to cut wherever possible. We will also be looking at project budgets to see where they may be reduced or deferred to subsequent vears. Cost recovery will be also evaluated and recommendations for changes will be considered.

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As Departments work on updates of their expenditure budgets for 2009/10 they have been directed to spend funds for critical items only during the remainder of the current fiscal year. Expenditure reductions will help bridge the \$425,000 revenue shortfall mentioned above. Any current vacant positions will continue to remain un-filled.

Contract services and project expenditures should be closely evaluated and expended for only critical, must do items.

Over the next several months we will be bringing multiple budget updates to the City Council. Here is a list of some of those planned updates:

- November First quarter 2009/10 TOT and other major revenues update & Chamber marketing report
- November Recommendations for closing the revenue gap mentioned above
- February Second quarter 2009/10 TOT and other major revenues update & Chamber marketing report
- February/March Mid-Year 2009/10 budget update and preliminary 2010/11 budget
- April Spring third quarter 2009/10 revenue update

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 May – Third quarter 2009/10 TOT and other major revenues update & Chamber marketing report

We will continue to update our forecasts over the remainder of the fiscal year using fair, realistic revenue assumptions. Expenditures have also been projected conservatively and reasonably reflect what should occur over the remainder of 2009/10. Departments have continued to do a good job maintaining current levels of services after significant budget reductions were integrated in June. We are confident that regular financial updates along with proactive revenue/expenditure management will keep us ahead of any additional unforeseen financial or economic developments.