CITY OF CALISTOGA PLANNING COMMISSION REGULAR MEETING MINUTE EXCERPT

Tuesday, December 09, 2009 5:30 PM Calistoga Community Center 1307 Washington St., Calistoga, CA Chairman Jeff Manfredi Vice-Chairman Clayton Creager Commissioner Carol Bush Commissioner Paul Coates Commissioner Nicholas Kite

"California Courts have consistently upheld that development is a privilege, not a right."

Among the most cited cases for this proposition are Associated Home Builders, Inc. v. City of Walnut Creek, 4 Cal.3d633 (1971) (no right to subdivide), and Trent Meredith, Inc. v. City of Oxnard, 114 Cal. App. 3d 317 (1981) (development is a privilege).

Chairman Manfredi called the meeting to order at 5:35 PM.

A. ROLL CALL

Present: Chairman Jeff Manfredi, Vice-Chairman Clayton Creager, Commissioners Paul Coates Nicholas Kite and Carol Bush. **Staff Present**: Charlene Gallina, Planning and Building Director, Ken MacNab, Senior Planner, Erik Lundquist, Associate Planner, and Kathleen Guill, Planning Commission Secretary.

4. DR 2009-13: Consideration of a Design Review Application to install canopies over the existing fuel pump islands and to change the corporate color scheme of the dispensing pumps and convenience store from yellow and red (Shell) to blue and white (Chevron) at the gas station located at 1108 Lincoln Avenue (APN 011-254-003) within the "DC-DD", Downtown Commercial-Design District Overlay Zoning District. No changes to use or operations are being proposed as part of this application. This proposed action is exempt from the California Environmental Quality Act (CEQA) under Section 15303 of the CEQA Guidelines. (This item was continued from the Planning Commission Meeting of November 10,, 2009.)

Chairman Manfredi and Commissioner Kite recused themselves from discussion due to close proximity of residence/business to the project.

Planner MacNab provided a brief overview of the project located at the corner of Lincoln and Foothill. The initial application involved new structural and landscaping improvements, a change in corporate identity, expansion of corporate signage and improvements to the exterior of the existing building; along with specific improvements including installation of canopy structures, replacement of pump fuel jackets, replacement of Shell overhead fuel pump spanners, the addition of three new Chevron hallmark signs with wordmark (text) on the gabled area of the canopies. Planner MacNab provided review of the changes in colors, materials, lettering, and lighting. He reported due to concerns related to the public sensitivity to design, and the location in a major entry corridor, the Planning Commission appointed a subcommittee (Commissioners Bush and Coates, Dieter Deiss, and George Calyodonis) to work with the applicant to improve on the design of the existing gas station to make it more pleasing. The Committee and applicant met several times and a list of suggestions were identified as follows:

- reduce the scale size of the canopies.
- integration between structures,
- incorporate design elements,
- 37 softening of the site,
 - more landscaping, and

less hardscape.

Planner MacNab provided a pictorial presentation of features of the corporate monument sign, and replacement of existing signage. The canopy was the area of concern and the applicant has pulled the canopy back from property line to reduce the presence of a large structure by right of way. He reviewed the fascia with gabled roof, horizontal material, signage, and pumps. Other treatments recognized for a softening appearance on southern side with brick veneer and proposed vine landscaping in front of blank walls, along with planting beds. Lighting examples were provided to minimize lighting. Noting the applicant was very cooperative to this collaborative approach.

Planner MacNab noted the Commission was provided a memo with a slightly revised proposal for signage which included the following proposed changes.
Replacement of the 3 sqft hallmark logo sign on the west facing gable of the Foothill canopy

with 11 sqft non-illuminated box lettering

Staff is not supporting that and applicant will drop.

 • Existing Food Mart sign, bring back sign larger but dropping the hallmark sign.

Proposed signage does conform to the findings.

 Elimination of the hallmark logo sign on the east facing gable of the Foothill canopy.

Instead replace existing Food Mart sign as long as not internally illuminated.

Planner MacNab stated staff believes the changes were excessive and the applicant should follow the original proposal.

Another proposal that has not been submitted, is requesting blue edging around canopies consistent with the Chevron Corp scene; making the gable face a larger sign and Staff is not supportive of that portion of the applicant's proposal.

A tan or light beige coloring was agreeable to the subcommittee, but the applicant would prefer a white or off white and blue scheme. Staff believes it would take away from the uniqueness designed to Calistoga and is not in support of this request.

Vice-Chairman Creager opened the public portion of the discuss at 6:45 PM.

Maxsood Ali, applicant representative thanked the Commission and the subcommittee for their valuable efforts. She apologized the first submittal did not provide complete information and they actually did need a full non illuminated sign. Ms. Ali advised they were not adding additional signage, (there are four existing signs), including the monument sign, but she explained there is a need to replace the existing logo, on each canopy changing to Chevron, the new logo with branding showing in both street directions. No problem to change to the suggested color, also presenting a sample of the stone veneer for viewing. Their only two concerns.

Commissioner Bush reminded they had talked about illumination of the standards.

Maxsood Ali agreed with the low light.

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Commissioner Bush stated she was uncertain if they would consider the illuminating the standards, probably only the monument.

Planner MacNab reported the subcommittee did not get into illumination, and staff was not in support of it due to the compact form of the intersection it is unnecessary for them to be lighted, and there was no question on what type of gasoline was available.

Commissioner Coates said we want to stay away from the Las Vegas strip look and other illumination should be discouraged, and definitely not blue. Keep soft and natural.

Commissioner Bush recommended sticking with the original color scheme.

Maxsood Ali stated non signage will make it difficult to compete.

Commissioner Coates stated with the monument sign he thought it was covered.

Vice-Chairman Creager explained what they were saying is from local experience, and it is immediately apparent of who and what you are. The business is not on a freeway, and if he felt there was a different disadvantage he would give it more consideration.

Commissioner Coates asked Planner MacNab to be sure to make it clear what the recommendation is.

- Planner MacNab provided a recap:
- Discussion for hallmark signs on gable only non illuminated.
 - No support for white blue color scheme, beige tan, supported.
 - Spanners, would also not be illuminated.
 - Monument, illuminated with smaller hallmark sign (no internal illumination)
 - Food sign ok.

Vice-Chairman Creager told the applicant he would prefer to pull into a station that is more unique, and suggested it will actually benefit the business.

Commissioner Coates noted the applicant had come back with a beautiful design.

Maxsood Ali noted their request meets the area requirement and requested approval of one hallmark canopy.

Planner MacNab viewed this request as excessive. He recommended the Commission approve the original proposed hallmark. Commissioners Bush and Coates agreed.

Maxsood Ali advised the name/signage was a Chevron requirement, but if they could get approval for the canopy signage with one logo and the word Chevron they would most likely deal with no blue paint and no illumination. She shared her concern that they will not be able to finalize their contract with Chevron without the branded logo. Maxsood Ali stated they have come so far with the project and have agreed to so many improvements that will be financially a big hit with the budget, she requested reconsideration.

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Director Gallina advised it would be nice if corporate office requirements could be provided, but communities need to stand firm to prevent loss of other amenities. Isn't it a waste of money to put signage when it is doubtful it can be seen.

Planner MacNab stated he didn't want to see the progress lost and he would be available to meet with Chevron and the applicant on the site.

Nick Kite, 1019 Foothill Blvd. stated he would be the one person staring at the sign. In general his comment was the recommended proposal was a brilliant change. He further encouraged the Commission to stand firm with what was agreed upon, although he understood the new changes were driven by a large corporate entity. Mr. Kite provided specific suggestions for consideration:

• Re: large monument sign, this may be an opportunity to do more dressing around the sign, possible with stone or a mini gable.

• Mr. Kite reported an issue with the current business hours of operation and requested a more reasonable set of hours for the station. He reported repeatedly being awoken due to noise generated during their late/early morning hours of operation.

Dieter Deiss stated it could become a green corner with the appropriate landscaping and color scheme and avoidance of fixed arch lines, and word marks. Now at the last minute they want consideration for more logo, branding and color changes that would look horrible, the whole idea is a rustic sensitive structure and that would be destroyed. The more subdued the more appeal. He requested please don't water down what was reached.

Jeff Manfredi, 1021 Foothill, stated he applauded the Staff Report, strictly as a citizen he believed that Chevron should not dictate what they want. Secondly, he reported incidents at 2:30 AM, imagine an enormous semi engine roaring in front of his home and then parks there while the driver walks down the street to Chevron. He reported diplomatically speaking to Noori and Shaw at the store about the issue and they state they cannot go out of the Station during work. Mr. Manfredi requested consideration to take this opportunity to require limiting their business hours from 5 AM to 11 PM. He stated this is the only opportunity – please consider this.

Yasmin Alli, owner -24 hour station, stated he was sorry the hours were inconvenient to the neighbors, but there is a need. There are not many stations in the lower to upper valley. Mr. Ali stated he can help to minimize the noise with better noise control, signage and more effort. He stated many stations post signs for quiet. He was here to serve, going the extra mile, as with the initial discussion regarding design, but it is not realistic to cut down their business and at the same time recommend they spend more money on improvements, especially at this time when everyone's financial situation is tight.

Dennis McNay, Foothill Blvd. requested clarification if the consideration was for imposing the limitations on just this station or on all stations in Calistoga.

Director Gallina reported just this station only.

Planner MacNab apologized the Staff Report did not cover a history of noise situations/concerns. Regarding parking, loud music and voices, the City/owner could talk about alternatives and work to address those issues, rather than imposing restrictions on their hours of operation.

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Nick Kite stated he was compelled to speak regarding the logic of business with non compliance and when faced with something imposed on them, then now suddenly they get cooperative, the voluntary response too late.

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Jeff Manfredi stated he can only concur with Nick Kite, with their history it does not instigate cooperation. It is because they are open that is where people congregate.

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Vice-Chairman Creager closed the public portion of discussion at 7:15 PM.

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Vice-Chairman Creager drew attention to the design element stating a consensus was reached with one addition of a non-illuminated Food Store sign. Public comment had brought the suggestion for additional landscaping features around the monument sign.

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Commissioner Coates stated they came so far with other changes but we could see it more enhanced, it was a good idea and had merit. He suggested Staff work with the applicant.

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Vice-Chairman Creager directed Staff to explore the possibility of enhancing the monument sign.

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Vice-Chairman Creager referenced the concern with hours of operation noting two options The first, allowing late night business hours and addressing the impact; or adjusting the hours to be more consistent of its kind.

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Commissioner Coates stated we are a unique community and history is something we need to address, noting maybe this is the appropriate time. He further stated he did not think Chevron will walk away from this opportunity due to signage or colors.

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Commissioner Bush asked about the limited hours of the Union 76.

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Staff advised the hours of the Union 76 were self imposed.

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Vice-Chairman Creager discussed exploring possibilities, however he could not conceive a fence etc would help out.

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Planner MacNab stated he did not know where or how you could screen the site effectively to mitigate the noise.

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Planner Lundquist suggested closing down access along Foothill Blvd. with no appearance of access, with the hope more traffic would go toward Lincoln. He further reported the police want the business or neighbors to call regarding noise or loitering situations during late night service so they can be aware. If done over and over and the patrons, would then understand.

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Vice-Chairman Creager stated he believed there are mitigation measures that could minimize or transfer the noise.

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Planner Lundquist suggested giving the applicant the opportunity to address the noise, dictate a trial period and bring Use Permit back for review in the event there are reported issues.

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Nick Kite stated he was sorry but he could attest to unsavory characters, and the thought to train the thugs was unacceptable.

Jeff Manfredi stated there is the simple concept of reducing the hours for the store, and allowing them to sell gas after hours. Sometimes you have to say no.

Commissioner Coates stated it could create an even playing field. We could condition their operation to mirror the Union Station hours, but in this case they can sell gas (electronically at the pump), but the market would not be open.

Commissioner Bush agreed as long as the gas was still available she did not object to limiting store hours.

Vice-Chairman Creager stated he was in agreement, however it was no reflection on the applicant. Late night operations should not be at the expense of the serenity of the community. However we need not condition the use referencing the hours of the Union Station, instead we make our determination based on gas only operations.

Commissioner Coates suggested closing store operations from 11 PM to 4 AM.

Jeff Manfredi suggested store operations close from 12 Midnight to 4 AM, and include an exception to the gas pumps.

There was motion by **Commissioner Bush**, seconded by **Vice-Chairman Creager** to direct Staff to file a Notice of Exemption for the Project pursuant to Section 15303 of the CEQA Guidelines. **Motion carried: 3-0-0 -2.**

There was motion by **Commissioner Coates**, seconded by **Commissioner Bush** to adopt Resolution PC 2009-20 approving Conditional Use Permit (U 2009-13) and Design Review (DR 2009-03) for (1) establishment of operational parameters for the existing gas station and convenience market uses; (2) installation of canopies over the existing fuel pump islands; (3) change to the corporate color scheme of site signage and the fuel dispensing pumps from yellow and red (Shell) to blue and white (Chevron); and (4) installation of new corporate signage at the gas station located at 1108 Lincoln Avenue (APN 011-254-003) within the "DC-DD", Downtown Commercial-Design District Overlay Zoning District, subject to the findings presented in the Staff Report and conditions of approval as provided. **Commissioners Coates and Bush** amended the motion and second to include establishing hours of operation for the store facility, closing between the hours of 12 PM to 4 AM; enhancement of the monument sign and allowing a Food Shop sign. **Motion carried: 3-0-0-2.**

Chairman Manfredi and Commissioner Kite resumed their seats.

<u>Nathleen Guill</u> Kathleen Guill

Secretary to the Planning Commission