

# BUILDING STANDARDS ADVISORY AND APPEALS BOARD

### MINUTES March 25, 2010

### Calistoga Community Center 1307 Washington Street Calistoga, CA

Chairman: Paul Coates
Vice Chairman: David Shaw

Members: Beverly More, Bill Nance, Kate Coates, Michael Wysocki and Shelby Valentine

1. CALL TO ORDER

**Chairman Coates** called the meeting to order at 5:34 PM.

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2. ROLL CALL

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Present: Paul Coates, Dave Shaw, Kate Coates, Shelby Valentine, Bill Nance, Bev More, Michael Wysocki.

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Staff: Brad Cannon, Building Official, Steve Campbell, Fire Chief and Kathleen Guill, Administrative Secretary.

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3. PUBLIC APPEARANCES OR COMMENT

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4. REVIEW AND APPROVE MINUTES of the regular BSAAB meeting of January 28, 2010. There was motion by **Member Shaw**, seconded by **Member Valentine** to approve the Minutes as written. **Motion carried: 7-0-0-0**.

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5. COMMUNICATIONS OR CORRESPONDENCE

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6. PUBLIC MEETING FOR UNREASONABLE HARDSHIP CLAIM (BA 2010-02)

**Member More** recused herself because she is the Architect of record for the project.

submitted based on the disproportionate cost to bring the entrance into compliance.

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a. Property Address: 1237 Lincoln Avenue Business Name: Pacifico's Restaurante

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**Building Official Cannon** reported current ADA law requires all commercial entrances and exterior ground floor exit doors to buildings and facilities are to be made accessible to persons with disabilities. Pacifico's Restaurante was issued a Building Permit (No. 5054) on June 10, 2009 to build a 1,366 square foot addition. As part of this work the restaurant front entrance must meet accessibility requirements pursuant to the CBC Section 1134B.2 & 1134B.2.1. The restaurant and bar has two existing entrances, one entrance is accessible to disabled persons in wheelchairs. However, the primary entrance to the restaurant does not comply with the letter of the California Building Code requirements. An unreasonable hardship claim has been

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**Chairman Coates** invited discussion by the Board.

Page 2 of 8

**Vice-Chairman Shaw** asked if there was a condition included with the original permit approval.

**Building Official Cannon** reported there are two separate projects at the restaurant, sidewalk dining and the banquet room addition; on both of those alterations the entrance was identified not in compliance.

**Bev More**, project Architect reported it was not addressed in the plan check for the banquet room because most assumed the restaurant was already accessible. They didn't concern themselves with entries because the existing access had worked for years.

Member Kate Coates reported she had always gone in the door of the restaurant.

**Bev More** noted it really is accessible, but it is not according to the letter of the law. She reported everything else is accessible, and they believed the cost to meet the requirements with no gain was unreasonable, and they would actually have some considerable loss in dining and circulation inside.

**Member Shaw** asked if they were not addressing the bar entrance.

**Bev More** reported the existing bar entrance has less of a landing.

**Member Shaw** asked if the banquet room has appropriate access with an accessible path if going through the restaurant main entry or from the bar.

**Chairman Coates** asked if the permit provided ADA bathrooms.

Bev More replied the path is accessible and there are two new ADA bathrooms.

**Building Official Cannon** stated the alteration is required to be up to code. He identified the altered area, the primary entrance and primary path of travel to the Board members and asked them to consider if requiring the changes would be a disproportionate cost and was that cost unreasonable when the area has historically been adaptable/useable.

**Member Kate Coates** was agreeable to not requiring further alteration referencing the existing double doors, however she noted it was not easy for an assistant to maneuver two doors instead of one.

**Bev More** stated she understood and thought maybe an automatic door opener could be an option.

Member Kate Coates noted that could be costly too.

**Member Valentine** reported she thought the cost of automatic doors has come down a little and suggested an alternative could be doors with motion sensors.

Page 3 of 8

**Member Kate Coates** recommended the applicant provide staff training to automatically assist with the door when individuals enter the premises in a wheel chair and enforce that as a standard business practice.

Based on the current design and location of the restaurant the front entrance has historically been an adaptable and working path of travel and consideration has been given to the reported disproportional cost of the project as outlined in the unreasonable hardship application form. There was motion by **Member Kate Coates**, seconded by **Member Valentine** to approve the application BA 2010-02 for an Unreasonable Hardship located at 1237 Lincoln Street, Calistoga. **Motion carried: 6-0-0-1.** 

7. PUBLIC MEETING FOR APPEALS OF DETERMINATION MADE BY THE BUILDING OFFICIAL (BA 2010-03)

a. Property Address: 1237 Lincoln Avenue
 Business Name: Pacifico's Restaurante Re: Ingress/egress to outdoor dining area

**Building Official Cannon** referenced Permit 5201, noting the work included ingress/egress to the outdoor dining area of Pacifico's. Mr. Cannon stated after pavers were in place there were some issues with grade. He reported requirements require all entrances provide a level landing, typically with a 2 % grade. When looking at accessibility the code also provides provisions to consider if an equal or better alternate access is readily achievable. In this case the side gate is available and could be accessible for persons that are disabled. Appropriate signage would be required but there would be no discrimination to consider. Disabled persons would just not be able to enter through the dining room area.

Chairman Coates opened the hearing for discussion purposes.

**Bev More** provided photo's for review stating the way it is now is probably the best way for it to be and the door will primarily be used by servers. She reviewed potential solutions that may also create a hazard rather than avoiding one. Ms. More stated the way it is now is out of the ordinary, but they did a good job feathering for an even slope. The tree is existing and there is a condition that the trees remain. The placement of the door was determined by the location of an existing window.

**Committee Member Valentine** commended the applicant for the pervious materials to prevent water run off and reported she favored leaving the area in the current configuration, not just in terms of wheel chair accessibility, but also for persons with visual impairment.

**Building Official Cannon** reported once it was identified we would not get accessibility at the side door, that is when he considered the use of a signage placard on the gate entrance to go around the dining area, indicating the door is not accessible and is not an exit.

Chairman Coates stated the way it is done is better than most, and it is accessible.

Page 4 of 8

**Members Nance** and **Wysocki** suggested an alternative of going out straight to create a landing and have a 2% slope across the length, parallel to the sidewalk, but the problem is the work is already done.

**Vice-Chairman Shaw** stated it is acceptable, however pre-planning may have been better with a 2% slope and it would not have been that far out of compliance.

**Building Official Cannon** suggested adding a recommendation to require the applicant to change up the brick in the area to a darker or lighter contrasting color.

**Member Valentine** stated she believed that may be a problem with the visually impaired, because it is sloped not a step.

**Chairman Coates** called for a motion to uphold the appeal, amending the approval to include contrasting brick color and appropriate signage directing traffic to the front entry.

There was motion by **Member Valentine**, seconded by **Member Nance**, to uphold the appeal as amended. **Motion carried: 6-0-0-1**.

8. GENERAL

**Building Official Cannon** reported there are new graywater regulations that were passed and approved by the California Building Standards Commission on January 27, 2010. Local governments may enact an ordinance or resolution to restrict or prohibit the use of graywater systems. Staff recommended amending the current gray water codes to require the following to

- 1. All graywater systems including a clothes washer system would require a construction permit.
- 160 2. An approved backflow device would be required on all graywater systems.

further restrict all graywater systems based on local geographical requirements.

a. Amended Chapter 16A Nonpotable Water Reuse Systems

3. An arborist report may be required to determine negative impact to protected trees pursuant to the current City Tree Ordinance.

**Building Official Cannon** directed attention to the recommended treated graywater and treated graywater system provisions provided in the draft amendments page 10 of 10, section 1612A.1. He further drew attention to the Staff Report, page 2 of 2, line 33, correcting the recommendation reference to read "Staff recommends amending current regulations to further restrict all graywater systems based on local climatic requirements.", instead of ".... Based on local geographical requirements."

**Member Valentine** asked for an explanation for why the change from geographical to climatic.

We can make local modifications but they have to comply with the findings and climatic conditions to connect the dots in terms of the Climate Action plan. Frankly he advised he had misspoke.

Page 5 of 8

Member Valentine noted the Secretary of State included the option to amend, but there was no requirement to amend, and she questioned the need for requiring a construction permit and asked if they were to agree, what fee would be required for the construction permit.

**Building Official Cannon** stated given the regulations in place there is a minimum fee of \$100 for any permit, this fee is determined by the Building Official. He stated he can't imagine a single closed washer system costing that much to install, including the disposal field or irrigation, so permitting should not be more than the minimum.

**Member Valentine** noted the purpose of the code is to assure health and safety to safely achieve the use of a graywater system and provide a means to facilitate, streamline and make it accessible. The State went to agencies and spoke with professionals, the point was this would inhibit non complying versions and be helpful to prevent hoses out the window. She believed the State got it right and the reasoning for the "may" amend is because there is no compelling reason to amend.

**Building Official Cannon** reported there is no agenda other than to do a good job for the community. Staff recommendations were compiled from personal review and specific recommendations from other departments with consideration of the backflow, the tree ordinance, and fear of potential problems that could occur. If you don't regulate and enforce and have control, it results in code enforcement after the fact. We have strict illicit discharge storm water requirements, the City can be fined, the storm water, tree, and drinking/potable water issue needs to be monitored and addressed. Will it really be a problem, he didn't know,

**Member Valentine** referenced three points included in the original version stating it still requires persons to meet all other local requirements, trees, stormwater, etc. Member Valentine stated she hasn't found an ordinance that says graywater is harmful and the intent of a graywater system is to promote use of non-potable water. In the single household the largest use is laundry. Member Valentine questioned why an arborist report would be required.

**Member Valentine** reported she fully supported the code as written by the State and believed the intent was based on sound reasoning. She further thought a permit fee of \$100 is a hardship and would inhibit the use of graywater.

**Building Official Cannon** noted Public Works strongly recommended requiring a back flow device.

**Member More** asked what the average cost was to install a backflow device.

**Vice-Chairman Shaw** reported a minimum of \$300 for a backflow device.

**Building Official Cannon** stated we need to insure systems are installed the right way. Disposal fields need to be in the right location and we need to monitor potential issues with the systems themselves. It seems \$100 would seem to be a fair price to pay.

Member Valentine questioned if staff thought people needed guidance on where the water should go.

Page 6 of 8

**Building Official Cannon** stated the job is to help with the Green Codes, educating people on what or why, and efficiency.

**Member More** stated she did not have a problem with requiring a permit, it lends support to the installation, provides assurance it is done properly, and forces people to pay attention to guidelines, however she might debate the fee. She asked what documentation would be required with an application.

**Building Official Cannon** stated we would have to have a site plan and application. It could be possible to develop a standardized plan. Essentially a site plan needs to show where the disposal field or irrigation is going.

**Member Valentine** restated she believed the professionals got it right and no additional amendment was needed for our community.

**Member More** stated she understood the desire to track and oversee installation, but would like to see the process limited to just one two pages written, no site drawing, no consultation of another professional, simply provide a method to know who is installing systems. It could be issued over the counter.

**Building Official Cannon** stated if the City requires information at the permit stage, we are the bad guy and holding up process. If we don't and then catch things in the field, again we are holding up the project and possibly costing them more money. It is believed better to do this up front and we are more than happy try to work with people..

**Member More** suggested maybe just requiring an inspection at the beginning.

**Member Valentine** asked if there was any information or feedback from other jurisdictions.

**Building Official Cannon** advised he has communicated with REACO and the Building Official of Sonoma County but he has not received any information on how everyone is doing. He noted Calistoga is in the forefront. As it stands, the State regulations are part of the Plumbing Code unless we make changes.

**Chief Campbell** asked if there is any data on violation of regulations.

**Member Nance** stated he had no problem with a permit fee of \$100, maybe the City could consider some sort of rebate.

**Member Wysocki** stated the intent of the State graywater regulations is to encourage conservation, create more potable water by using graywater and anything we add increasing requirements would discourage participation. He wondered what Public Works saw that needed to be regulated without evidence that bad things have happened. Perhaps the intent is generating more revenue and he could not justify that.

Page 7 of 8

Member Kate Coates stated she had no problem with a permit fee of \$100, and agreed there should be some form of tracking. All the ideas have been good but she was unsure what to implement during this meeting.

**Building Official Cannon** stated he was looking for a final answer, do we want to amend our local Plumbing Code. Is the Board in concert not to amend the State Code, if so as a minimum we would send a memo to Council stating such. This would end in a meeting with Public Works and the City Manager.

**Chairman Coates** stated there should be some minimal compensation for permitting (\$50.00) and provide a method of tracking documentation, but he did not see a need for an arborist report or a lot more documentation. Basically they should advise who is doing what and is it done right.

**Building Official Cannon** stated the bigger question is for closed washer systems and not requiring a permit.

**Chairman Coates** suggested giving the program an opportunity to work, go with the State recommendations for a six month trial period.

**Building Official Cannon** inquired if we should ask for notification of installation of graywater systems.

**Member Wysocki** suggested most people would be happy to provide notification they are using graywater systems. People need to be aware of the rules and the City should try to educate them. Most people will follow best practices.

**Member Valentine** recommended we not require a fee or complicated permitting, and agreed with the idea of notification to the city.

**Member More** agreed with requiring a simple permit for tracking, providing the regulations and then one inspection. No drawings should be required for washer system.

**Member Nance** was not against permitting and having a form of tracking.

**Member Wysocki** agreed we should not require permitting. He believed requiring a permit and fee will discourage the participation.

Member Kate Coates stated she did not have a concern with permitting process.

**Vice-Chairman Shaw** stated we definitely need a method to track systems and a small fee would be acceptable. If the applicant attended a graywater workshop the fee could be waived.

**Chairman Coates** stated this provides an opportunity to educate and can benefit our Green Initiative. He agreed with Vice-Chairman Shaw, if the applicant attends a workshop there should be no fee. Chairman Coates recommended staff incorporate those ideas in a draft amendment and bring it back to the Board for approval.

Page 8 of 8

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#### **Building Official Cannon** clarified the direction:

- Issue a permit.
- No inspection fee if an applicant elects to go through certification training or watch a video
- Not in agreement with additional requirements for backflow or arborist reports.
  - Monitor the program and revisit dependent on experience.

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**Building Official Cannon** stated we will basically address how you get a permit.

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**Member Valentine** referenced section 1601.3 General Understanding, and section 1603.01 noting all requirements are there 1-12. She stated we don't need to add further amendments and the State doesn't say we have to. Further noting the issue about backflow doesn't apply because it is going straight out.

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**Chairman Coates** acknowledged the Board has reached a general consensus and provided direction.

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**Building Official Cannon** stated staff will come back with a draft to amend the code requiring a permit with two options, education no fee permit required, option 2, a standard permit may be issued whatever fee required.

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9. NEXT MEETING TOPICS FOR REVIEW

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a. 2009 Energy Standards

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10. ADJOURMENT

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There was motion by **Member Valentine**, seconded by **Member Wysocki** to adjourn to the next regular meeting of May 27, 2010, at <u>4:00 PM</u>. **Motion carried. 7-0-0-0**. The meeting adjourned at 7:40 PM.

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- 345 346
- 347 Brad Cannon
- 348 Secretary

- 350 By Kathleen Guill
- 351 Planning and Building Administrative Secretary