# CITY OF CALISTOGA PLANNING COMMISSION REGULAR MEETING MINUTES

Wednesday, April 28, 2010 5:30 PM Calistoga Community Center 1307 Washington St., Calistoga, CA Chairman Jeff Manfredi Vice- Chairman Clayton Creager Commissioner Paul Coates Commissioner Nicholas Kite Commissioner Matthew Moye

#### "California Courts have consistently upheld that development is a privilege, not a right."

Among the most cited cases for this proposition are Associated Home Builders, Inc. v. City of Walnut Creek, 4 Cal.3d633 (1971) (no right to subdivide), and Trent Meredith, Inc. v. City of Oxnard, 114 Cal. App. 3d 317 (1981) (development is a privilege).

Acting Chairman Kite called the meeting to order at 5:43 PM.

A. ROLL CALL

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**Present:** Acting Chairman Nicholas Kite, Commissioners Paul Coates and Matthew Moye. **Absent:** Chairman Jeff Manfredi and Vice-Chairman Clayton Creager. **Staff Present:** Charlene Gallina, Planning and Building Director, Ken MacNab, Senior Planner, Erik Lundquist, Associate Planner and Kathleen Guill, Planning Commission Secretary.

**B. PLEDGE OF ALLEGIANCE** 

12 C. PUBLIC COMMENTS

13 No comment.

D. ADOPTION OF MEETING AGENDA

There was motion by **Commissioner Coates**, seconded by **Commissioner Moye** to approve the agenda as submitted. **Motion carried: 3-0-2-0.** 

E. COMMUNICATIONS/CORRESPONDENCE

The following writings were distributed to a majority of the Planning Commission during the Planning Commission meeting:

- 1. Letter from Clayton Creager, date 04/26/2010 (Attachment 1)
- 2. Letter from Kristin Casey, date 04/26/2010 (Attachment 2)

F. CONSENT CALENDAR

No action required.

**G. TOUR OF INSPECTION** 

29 None.

H. PUBLIC HEARING

**1. DR 2010-01**. Palmer House Renovation Project – Consideration of a Design Review application requested by Robert Fiddaman and Susan Hoffman, to allow restoration/renovations to an existing structure currently listed on the National Register; including, but not limited to, new perimeter foundation, re-roof, porch repairs and a 72 square foot addition, all on the property located at 1300 Cedar Street within the "DC-DD", Downtown Commercial - Design District (APN 011-223-002).

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In accordance with the California Environmental Quality Act (CEQA), the City of Calistoga, Planning and Building Department has prepared an Initial Study/CEQA Checklist for the above referenced project. The Planning Commission has determined that the proposed project as amended by the included mitigation measures will not have a significant adverse effect on the environment. The City of Calistoga intends to adopt the Mitigated Negative Declaration for the project. Additional comments will be considered at the public hearing.

**Commissioner Moye** advised for the record, that he had visited the project site the week prior to familiarize himself with the site.

Planner Lundquist reported the City was excited to consider the proposed improvements for renovation of the Palmer House retaining the historic character of a property currently listed on the National Historic Landmark Register. He provided a brief summary of the site background and proposed improvements which included a perimeter foundation, reroof, porch repair, exterior and minor interior improvements. He advised Julie Inman, a registered Architect had provided guidance for historic preservation and maintenance and there was not a lot of mitigation warranted. Therefore staff was recommending a Mitigated Negative Declaration and supported the exterior renovations with conditions subject to the nature of the property as a single residential property.

**Julie Inman,** 2133 First Street in Napa, President of Napa County Housing Landmarks, advised due to her close relationship with this project she had recused herself from formal review by the organization. She then provided a brief summary of the proposed work including a foundation retrofit, some interior upgrading and infrastructure work with very careful restoration of exterior features of the house including the railings that have become deteriorated.

**Bob Fiddaman**, 1300 Cedar Street, reported the house is very livable and will end up looking like it has for the last few decades, except they are putting on the shutters that were originally there. He stated as of yet he was not sure how to replace the filigree near the roof. He gave an overview reporting the roof mounted air conditioning system was not visible from the front of the house and provided a color board with nuance white, a lighter shade of white, and trim in black forest or black ebony. Also noting he looked into solar, but it will not be effective due to trees, an energy audit was performed and there are potential opportunities for a huge improvement. Mr. Fiddaman shared his Interest in putting in a measure that will keep the house as a house. Stating there is always economic pressure to make it something else and he is Interested in pursuing a Mills Act resolution to protect the house in ten year increments. In closing he stated he assumed there would be no other notification process required to build the fence.

Acting Chairman Kite asked if the fence would be within the overall guidelines for fences.

**Bob Fiddaman** stated it will be an eight foot fence and he was assuming no additional noticing would be required following this meeting. He directed attention to the existing deck on the rear west side, advising they were now considering it's removal and replacement with brick porches. Mr. Fiddaman also pointed out the renovation of the garage is not part of this application but presumed he would not have to go back for design review for the improvements.

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**Planner Lundquist** confirmed the garage was not part of this application, but advised further plan review was dependent on the scope of the renovations to determine if it would trigger another plan review.

**Commissioner Coates** congratulated the applicants for this endeavor that will give Calistoga an opportunity to hang on to a piece of history. Commissioner Coates asked staff if they could create a condition that would help streamline the process so the applicant could have the garage reviewed administratively and not need to come back to the Commission for review of the garage improvements based on the incredible things they are doing to the property.

**Planner Lundquist** stated staff appreciated the respect of the commission, however without knowing the scope of the work, there are two known matters at hand requiring consideration: the impact of the Napa River which is assessed through CEQA review and the conservation grading within the stream channel requiring Planning Commission approval through a use permit, so he cannot commit that it will be allowed through administrative approval.

**Director Gallina** noted that condition one allows us to do that if it does not have environmental issues.

**Acting Chairman Kite** stated it looks like a great project, and thanked the applicant for taking such pride and effort with the project. His guidance to staff would be to use their discretion to help the project move along.

There was motion by **Commissioner Coates**, seconded by **Acting Chairman Kite** to adopt Planning Commission Resolution PC 2010-06 adopting a Mitigated Negative Declaration based on an Initial Study prepared for the Palmer House Restoration and Addition Project incorporating the findings and mitigation measures as provided in the Resolution. **Motion carried: 3-0-2-0.** 

There was motion by **Commissioner Moye**, seconded by **Acting Chairman Kite** to adopt Resolution 2010-07 approving Design Review (DR 2010-01), to allow restoration/renovations to an existing structure currently listed on the National Register; including but not limited to, new perimeter foundation, re-roof, porch repairs and a 72 square foot addition, all on the property located at 1300 Cedar Street within the "DC-DD" Downtown Commercial – Design District (APN 011-223-002) based on the findings and conditions of approval as provided in the Resolution. **Motion carried: 3-0-2-0.** 

## I. NEW BUSINESS

1. **GPA 2009-01:** Presentation on the Housing Element Update program, including: (1) an overview of the current Housing Element; (2) progress on implementing the current Housing Element; (3) information on housing-related trends and demographics; and (4) emerging issues discussed by the Housing Element Advisory Committee. The Housing Element is a comprehensive assessment of current and projected housing needs for all economic segments of the community. The purpose of the Housing Element Update program is to develop an overall strategy and schedule of actions for the next five years to achieve the City's housing needs.

- Director Gallina directed attention to the two correspondence items presented under Communications regarding the Housing Element Update program. The first was from Commissioner Creager who could not be present during this meeting and provided some comments to think about (Attachment 1). The second is a letter from Kristin Casey (Attachment
- 2). This letter was previously presented to the Housing Element Advisory Committee back in March.

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**Planner MacNab** presented a power point presentation that included the basic background, accomplishments, and demographics and issues that emerged during the analysis for the Housing Element update. Highlights are as follows:

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- Every city in California is required to include a Housing Element in their General Plan.
- A Housing Element is a comprehensive assessment of current and projected housing needs for all segments of the community.
  - All housing elements must be updated every five years.
- Their are four elements that must be included housing needs assessment, regional housing needs allocation, governmental and non-governmental constraints analysis, and housing programs.
- Planner MacNab gave an overview of the trends, conditions and needs; and a breakdown of the RHNA statistics for Napa County.
  - He provided a look at what is in the mix, i.e. contract or deed restricted, and how the city must address how to keep units to address the needs.
  - Regional Housing needs allocations are determined by ABAG with consideration of the numbers and affordability. Calistoga must allocate ninety-four additional units from 2007 to 2014. He noted the city does not have to build those units, but must find opportunities for those units.

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**Acting Chairman Kite** asked if ABAG dictates a minimum.

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Planner MacNab stated the numbers projected are the minimum required.

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**Acting Chairman Kite** asked if certain grants will become available to the city if we can satisfy this requirement.

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**Planner MacNab** reported the key test is when the Housing Element is certified. We send our draft to the State, they provide review and comments, and then we adopt it and send it back showing we made the improvements and this opens the opportunity for improvement project grants.

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**Planner MacNab** provided review of the Housing Programs and reported actions to accommodate the production of housing is a big part of what the committee has worked on the last few months. The goals, policies and programs is what the State is most interested in.

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- The current five goals of the Housing Element are:
- Provide adequate sites for the development of housing to meet the City's housing needs.
- Encourage a variety of housing types.
- Provide housing to meet the needs of very-low, low and moderate income households.
- Remove governmental constraints to the maintenance and production of housing.

Enhance and promote quality housing design in new and existing development.

Planner MacNab provided a progress report on accomplishments including rezoning of properties to allow for residential development, completion of the wastewater treatment plant, water main replacement and implementation of a Growth Management System Program. He highlighted collaborations with Calistoga Affordable Housing and Napa County and presented housing production statistics. He noted we have to make sure the system and policies allow for a minimum number of units achievable and we do not anticipate the Growth Management System to create a constraint.

**Planner MacNab** provided demographic trends reporting the population growth by the year 2015 is estimated at less than 1%, with a decline in the senior population and an increase in youth. Data also concluded there is an increase in persons of Hispanic/Latino origin and a decrease of those identified as white and the survey reflects a greater level of lower income levels. This is a statewide trend and the trend is anticipated to continue.

**Acting Chairman Kite** asked if we have produced the very low income housing needed for those people to live.

**Planner MacNab** replied advising we are experiencing a condition of overcrowding, with families living together in overcrowded conditions. We don't have new affordable housing coming on line and we do have a growing population that doesn't have income sufficient for the higher priced housing. Planner MacNab reported the ratio of those that own or rent has stayed very much the same, but the household size living in the homes has changed. The one and two person households have declined and the larger households are starting to increase, this is consistent with the changes in the age in the community.

**Acting Chairman Kite** stated that people bunch up and overcrowd to meet the expense or they have to leave and live outside of Calistoga.

**Planner MacNab** reported that overcrowding is of concern to the State, and this means more than one person per room is overcrowding. He reported the problem is more prominent in rental homes verses ownership. The issue has been recognized as creating health and safety issues as well as impacting physical issues like parking. The city is looking at establishing an annual multifamily unit inspection program.

**Planner Lundquist** asked what the timing was for the results of the census this year.

**Planner MacNab** reported the data will trickle out just as we hope to be getting our housing element adopted.

**Planner MacNab** recapped general observations:

- A slowing population growth trend
- Growing Hispanic/Latino population
- Overpayment for housing
  - Overcrowding in rental units
- Increasing house size, and

• Aging housing stock

**Planner MacNab** reported the Housing Element needs to focus on modifying the programs to address issues such as maintenance and rehabilitation of existing homes, overcrowding programs, the lack of affordable housing for households with income under \$100,000, the lack of programs for moderate income level housing, and possibly more affordable attached townhome development.

The economic outlook does not project incomes to significantly increase and there is no regional job growth anticipated. The city does not currently have a lot of projects coming forward and this limits the cities ability to establish programs. While housing prices have declined, financing is difficult.

**Planner MacNab** gave an overview of emerging policy issues suggesting consideration for stimulating production of moderate income housing, looking at rehabilitation verses new construction of homes and providing more alternatives to developers for flexibility in "inclusionary housing". He reviewed new housing laws including "By-Right" multi-family housing and emergency shelters, as well as "Reasonable Accommodation" requiring jurisdictions to institute procedures for persons with disabilities.

Calistoga has fortunately been able to identify more than enough area/lands to meet our housing needs, but we are concerned with the State encouraging the "By-Right" discretionary program because it creates awkwardness for getting projects that don't fit and excluding a program the State wants may attract attention.

#### Next steps:

- Release draft update, May, 2010
- Community meeting on draft update, and Planning Commission review of draft, June, 2010
- Transmittal of draft update to State for review, July, 2010

**Commissioner Moye** asked besides "By Right", what were the other serious comments.

**Planner MacNab** stated "By-Right" is one, and the other is a potential County program reserving affordable housing in exchange for transfer of RHNA credit, but there has been no formal proposal. The general question is why do we have to provide more affordable housing. The answer is the State assumes more people, more growth, and there is no choice even if we think it won't happen here. Not to comply could result with loss of grant money and legal implications.

Commissioner Moye asked if the draft Housing Element will go to Council for approval.

**Planner MacNab** stated it has not been determined if the draft will go to the Planning Commission and Council or not, but ultimately final adoption has to go to City Council.

# J. MATTERS INITIATED BY COMMISSIONERS

Nothing to report.

### K. DIRECTOR'S COMMENTS/PROJECT STATUS

- 272 Urban Design Plan Implementation Work Program adopted.
- Director Gallina reported City Council adopted the UDP Implementation Work Program as recommended, with no additions or deletions. Staff is now getting started identifying funding. And it will go back to Council with budget.

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Proposed General Plan Implementation Work Program – Status Update

**Director Gallia** reported working on the plan for implementing the General Plan. She is looking at each element of the General Plan and identifying key projects for review by the Planning Commission.

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Napa County Winery Definition Ordinance

**Director Gallina** provided an update on the Winery Definition Ordinance advising recommendations opposing the ordinance were forwarded to County, unfortunately they recommended approval and it will go forward to Board of Supervisors May 11, 2010.

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Acting Chairman Kite asked if there were any other letters submitted opposing the ordinance.

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**Director Gallina** reported Saint Helena and Yountville were also in opposition to the ordinance.

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**Commissioner Coates** asked if we anticipated there would be live representation from all three cities on May 11, 2010.

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**Director Gallina** reported that County see's this as a way to further clarify the ordinance and believed it was not that big of an issue.

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**Acting Chairman Kite** stated when there is wiggle room around the rule; boundaries tend to arbitrarily move.

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**Commissioner Coates** recommend Commissioner Kite be present at that meeting as a spokesperson.

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Napa County Vacation Rental Ordinance

304 305 306 **Director Gallina** reported that County staff recommended they extend the effective date of the ordinance adopted last December to December 1, 2010 to provide more time to allow additional time to work with the illegal vacation rental stake holders. They will not enforce the new regulations during this period.

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**Acting Chairman Kite** asked how many of current stake holders pay transient occupancy tax (TOT).

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312 **Director Gallina** reported none of those stake holders are paying TOT.

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Acting Chairman Kite suggested he should stop paying TOT and become a stakeholder.

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Director Gallina distributed a letter received from Jeff Bounsall stating they will be going forward with their project. (Attachment 3)

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Planner Lundquist noted he didn't know if the application will be conceptual or a formal application.

**Acting Chairman Kite** stated he was understanding of the cost involved and would be willing to see just a rough sketch by the architect to see the direction they are going without any significant cost to the applicant.

**Acting Chairman Kite** referenced the Urban Design Plan and encouraged if there are funds available the City should take some visible physical action such as providing way-finding signage or something additional to recommended technical changes.

**Director Gallina** reported contacting Winter and Company for examples of other cities way-finding signage and maybe it could be done this next fiscal year.

#### **ADJOURNMENT**

There was motion by **Acting Chairman Kite**, seconded by **Commissioner Coates** to adjourn to the next regular meeting of the Planning Commission, Wednesday, May 12, 2010, at 5:30 PM. **Motion carried: 3-0-2-0.** The meeting adjourned at 7:16 PM.

Kathleen Guill Secretary to the Planning Commission

(3) Attachments