# OF CALISTOGA PLANNING COMMISSION REGULAR MEETING MINUTES

Wednesday, November 10, 2010 5:30 PM Calistoga Community Center 1307 Washington St., Calistoga, CA Chairman Jeff Manfredi Vice- Chairman Clayton Creager Commissioner Paul Coates Commissioner Nicholas Kite Commissioner Matthew Moye

# "California Courts have consistently upheld that development is a privilege, not a right."

Among the most cited cases for this proposition are Associated Home Builders, Inc. v. City of Walnut Creek, 4 Cal.3d633 (1971) (no right to subdivide), and Trent Meredith, Inc. v. City of Oxnard, 114 Cal. App. 3d 317 (1981) (development is a privilege).

Chairman Manfredi called the meeting to order at 5:40 PM.

## A. ROLL CALL

**Present:** Chairman Jeff Manfredi, Commissioners Paul Coates Nicholas Kite, and Matthew Moye. **Absent:** Vice-Chairman Clayton Creager. **Staff Present**: Charlene Gallina, Planning and Building Director, Erik Lundquist, Associate Planner, and Kathleen Guill, Planning Commission Secretary. **Absent:** Ken MacNab, Senior Planner.

### **B. PLEDGE OF ALLEGIANCE**

11 None.

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## 12 13 **C. PUBLIC COMMENTS**

## D. ADOPTION OF MEETING AGENDA

There was motion by **Commissioner Moye**, seconded by **Commissioner Kite** to approve the agenda as provided. **Motion carried: 4-0-1-0.** 

#### E. COMMUNICATIONS/CORRESPONDENCE

- The following correspondence received too late to be included in the meeting materials were distributed to the Commissioners by the Secretary.
- 1. Letter from N. Gofman received November 09, 2010 regarding Agenda Item I-1, Conceptual Design Review CDR 2005-05, Roman Spa Hot Springs Resort Redevelopment.
- Letter from George Krevets received November 10, 2010 regarding Agenda Item I-1,
   Conceptual Design Review CDR 2005-05, Roman Spa Hot Springs Resort Redevelopment.

#### F. CONSENT CALENDAR

- 29 Planning Commission regular meeting Minutes of regular Meeting Minutes of October 13, 2010.
- There was motion by **Commissioner Moye**, seconded by **Commissioner Kite** to approve the Consent Calendar as presented. **Motion carried: 4-0-1-0.**

#### G. TOUR OF INSPECTION

34 None.

## 36 H. PUBLIC HEARINGS

1. **Conditional Use Permit Amendment (U 2010-08):** Consideration of an amendment to the previously approved Conditional Use Permit (U 2006-16) eliminating the owner/manager

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residence requirements associated with "The Craftsman Inn", a five (5) unit bed and breakfast facility, located at 1213 Foothill Boulevard (APN 011-310-005) within the "R1-10", Single Family Residential District. The property owners are Nicholas and Gillian Kite.

As the project applicant Commissioner Kite recused himself from discussion and excused himself from his seat.

In response to the applicant's written request there was motion by **Chairman Manfredi**, seconded by **Commissioner Coates** to continue this item to the regular meeting of November 18, 2010. **Motion carried: 3-0-1-1.** 

**Commissioner Kite** resumed his seat on the Planning Commission.

**2. Conditional Use Permit Amendment (U 2010-09):** Consideration of an amendment to the previously approved Conditional Use Permit (U 84-4) eliminating the owner/manager residence requirements associated with "The Chanric Inn", granting an exception to the parking requirements and increasing the number of guest units from a six (6) unit bed and breakfast facility to an eight (8) unit bed and breakfast facility, located at 1805 Foothill Boulevard (APN 011-290-029) within the "R-1-10", Single Family Residential District. The property owner is Richard Pielstick.

In response to the applicant's written request there was motion by **Commissioner Coates**, seconded by **Commissioner Moye** to continue this item to the regular meeting of December 8, 2010. **Motion carried: 4-0-1-0**.

**3. DR 2010-03:** Consideration of a request for Design Review approval by Amar Patel, on behalf of Comfort Property, LLC, to replace the existing "Lodge at Calistoga" monument sign with a "Comfort Inn" monument sign on property located at 1865 Lincoln Avenue (APN 011-062-010) within the "CC-DD" Community Commercial-Design District. This proposed action is exempt from the California Environmental Quality Act (CEQA) under Section 15311 of the CEQA Guidelines.

 **Director Gallina** presented an overview of the sign permit application noting due to comments received this has been brought forward for consideration opposed to the allowable administrative review by staff. Director Gallina provided a brief historic review of previous signage noting the hotel originally opened as a "Comfort Inn" in 1986 which was part of the Choice Hotels family. Since then the City has adopted several regulatory changes related to franchise businesses that made the Comfort Inn a legally non-conforming use. In 2007 the hotel changed from "Comfort Inn" to "The Lodge at Calistoga – A Clarion Collection Hotel" and replaced the sign and did not exhibit any standardized design elements, corporate logos etc., characteristic of other Clarion Collection hotels in the region, even though it was still affiliated with the Choice Hotels family of hotels. This past spring we received notification there was a need to change the "Lodge at Calistoga" sign and restore the "Comfort Inn" sign, in connection with the Clarion Brand to enable them to retain the hotel room reservation system. Based on zoning regulations on signs/formula business, we found the operator has lost the non conforming rights, and the sign elements needs to differentiate it in order to distinguish it from other "Comfort Inn" typical signs. The applicant requests consideration for an alternate proposal instead of traditional blue background with white letters and add Napa Valley Wine Country.

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**Chairman Manfredi** opened the public portion of the hearing at 5:49 PM.

Omar Patel confirmed the proposed changes differentiated from the usual formula business sign.

Chairman Manfredi closed the public portion of discussion at 5:52 PM.

**Commissioner Coates** noted the sign was simple displaying "Comfort Inn" and he had no problem with the proposed colors.

**Commissioner Kite** stated the owners effectively abandoned their legal non conforming rights and as a new application the sign clearly establishes the business as *a* formula business. The proposed sign would still look like any other Comfort Inn and the City ordinances expressly forbid that.

**Commissioner Moye** noted even if they would have remained the Calistoga Lodge everyone still new it as a Comfort Inn, and they did do a good job trying to differentiate.

**Chairman Manfredi** stated he thought this sign needed some work and the applicant should attempt to be more creative and provide something more in character with other existing signs in Calistoga. He asked them to come up with something not so in your face "Comfort Inn", because there is still the question on the legal non-conforming use. He suggested they attempt to have some fun, not believing the Comfort Inn would be so rigid to not allow more leeway.

**Commissioner Coates** stated he had no not a problem with the wording, but it could be said in a more elegant way.

**Commissioner Kite** suggested providing a name such as "Napa Valley Wine Country Inn" and in less bold lettering a tag of "Comfort Inn" below it.

**Commissioner Kite** noted they haven't sold themselves as a Comfort Inn in three years.

**Chairman Manfredi** asked why Calistoga isn't in this name anywhere, instead of Napa.

**Omar Patel** stated he has to work with Choice Hotels and asked what the committee is looking for, the trademarks are very strict and they have provided a lot of variations. He asked what the overall look should include, i.e. different fonts, borders, edges. etc.

**Commissioner Kite** stated the previous sign reflected "Clarion Collection" as the tag line, this is clearly a chain formula hotel. It is logical to think with the company's previous flexibility this could again be worked out.

**Reginald Newsome,** representative of Choice Hotels stated the Clarion Collection brand allowed them to establish their own signage and all that was required was a plaque. It has been decided that brand didn't work, the Comfort Inn brand does not allow that much flexibility.

Commissioner Kite asked why the brand is so important.

**Reginald Newsome** said there is flexibility with the logo but "Comfort Inn" needs to stay.

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- **Commissioner Kite** noted objectives seemed to be opposite, Mr. Newsome basically confirms 136 they are a formula business, but the code disallows formula business. In an attempt to work with 137 the applicant he suggested creating a non brand name as the major hotel name for the top, and 138 somewhere in smaller text a tag line identification of Comfort Inn Hotels. The first time the name 139 was established there was not an issue as it was prior to the non formula business ordinance and 140 the hotel has since abandoned the non-legal conforming right.
- **Chairman Manfredi** suggested the applicant could use Calistoga, Hot Springs of the West in the name and limit the proportions of the logo. Resubmit and leave it to the discretion of staff for approval.
  - **Director Gallina** suggested another option would be to continue the item to the December 8 Planning Commission meeting.
  - **Commissioner Coates** stated he could support the "Comfort Inn" name but how it is done was the issue.
    - There was motion by **Chairman Manfredi**, seconded by **Commissioner Coates** directing Staff to work with the applicant using the directives of the commission. They would like the name to contain Calistoga, Hot Springs of the West, assuring the proportions are not overwhelmed by the logo and Comfort Inn. **Motion carried: 4-0-1-0**.

#### H. NEW BUSINESS

- 1. **CDR 2005-05**. Review of conceptual development plans for expansion of the Roman Spa Hot Springs Resort. The proposed expansion includes the following improvements: (1) one reinstituted guest room and three new guest rooms (for a total of 64 guest rooms); (2) an approximately 30,000 square foot spa; (3) re-establishment of two residential units; (4) new and renovated swimming pools; (5) a conference room; and (6) other related site and landscaping improvements. The properties are located at 1300 Washington Street within the "DC-DD" Downtown Commercial Design District Overlay Zoning District and at 1424 Second Street & 1455 First Street within the "CC-DD", Community Commercial Design District Overlay Zoning District (APN 011-204-015 and 011-204-011 & 011-204-003).
- **Chairman Manfredi** opened discussion on the item inviting Mr. Quast to provide an overview of the project.
- **Chairman Manfredi** and **Commissioner Moye** disclosed prior to the meeting they had individually visited the spa to get acclimated to with the project site.
- **Michael Quast**, 1300 Washington Street stated the basic difference from his previous submittal is the addition of another parcel which provides better use of space with an improved design. Previously his proposal was for a two story spa and they couldn't accomplish more than two to five foot setbacks and this proposal also allows creation of a superior level of design. He introduced Adrian Colter, Architect to provide the design presentation.

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**Adrian Colter**, of David Bury and Company provided a complete overview of the proposed project highlighting the additions and upgraded image for the first and second floors. Mr. Colter reviewed the perimeter shape at the street and identified certain area's that have been pushed back. He described a more interesting parking area, 5 – 10 feet off the property line. He further pointed out how the second story pulled back even further and described the new third floor plan with new hotel rooms and upgrades, including a roof garden terrace. He provided elevations, described the trash enclosure, and presented a side view of the spa.

**Planner Lundquist** shared this exciting project that would enable the applicant to meet new trends and desires of clientele, noting the City does appreciate this. He provided a brief history stating the initial project scheme was provided in 2006. Reporting subsequently a Memo of Understanding was prepared for staff to work with the applicant, negotiate a development agreement, and refine plans to come forward for review. The conceptual design has been provided for further consideration to determine if a Planned Development District would make sense and provide appropriate flexibility. Planner Lundquist referenced the staff report, page 2 of 10, starting at line 43, as areas requiring feedback from the Commission:

Is establishing a Planned Development District an appropriate land use alternative to ensure flexibility in the development standards?

Is the overall massing and scale appropriate? Does the massing scale of this project make sense. (something impacting the adjoining view sheds and shadowing effects).

Are the overall heights and the 3-story elements of the Roman Spa and Stella Vista buildings designed to ensure compatibility with the surrounding properties?

Is the current parking configuration sufficient to accommodate the proposed uses? Does a Planned Development District meet the needs of parking. If not, would a Planned Development District and tier one in-lieu fee payment provide adequate mitigation to off set the deficient parking?

Planner Lundquist reviewed the zoning and requested guidance for rezoning of the properties to a Planned Development District, to include specific standards created for each resulting property and the lot line adjustment. He asked if the Planning Commission is willing to consider specific standards not particularly within the norm, to provide design flexibility and create a more pedestrian image. Parking: Mr. Lundquist reported the desire for flexibility in parking, looking at deficiency verses strict application. A planned development scenario would provide flexibility in joint utilization. He reported trends of parking have changed, cities are trying not to design around parking, and don't want to have huge parking lots. Is this deficiency in the planned development (PD) appropriate for this project?

**Planner Lundquist** reviewed the massing, stating that overall the project was remarkable, he questioned what are the significant resources and does it have neighborhood compatibility, would the impact to neighbors be too great. Technical studies and proper environmental analysis would be brought back with discretionary and planning actions.

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Chairman Manfredi reminded there would be no decision during this meeting and the Planning Commission reserves the right to change their mind, but the desire is to give the applicant good feedback.

**Commissioner Coates** asked for clarification asking if this is what was projected in the Memorandum of Understanding.

**Planner Lundquist** stated the primary change is the First Street property, and it their intent to take the MOU back to City Council for guidance and modification.

Commissioner Coates noted one of the letters received had stated it wasn't part of the initial intent.

**Commissioner Kite** stated he was struggling with why it should be a planned development and not given consideration within the current zoning.

**Planner Lundquist** reported the proposal would not meet parking requirements, etc within the current zoning.

Margaret Nicholson, 1707 Michael Way, stated she owned property at 1421 Second Street, right across from the proposed three stories. She stated three stories is a massive spa, and will likely attract younger clients and impose a lack of privacy due to windows and use of the roof. Her renters would have huge exposure at the whims of transient visitors. Ms. Nicholson noted how many persons currently avoid Second Street because it is so narrow. In addition she shared concern that the three story structure would shed more darkness in day or more light in the night due to lighting. The street could become colder and darker in the winter. Ms. Nicholson stated reversing the garbage receptacle would be insignificant. It is her opinion people come here for an old world feel and we need to stay attractive for families, keep our funky-ness and not elaborate. In conclusion Ms. Nicholson requested story poles be provided to see the proposed height, because it appears very massive.

**Susan Baxter** reported current residents come home now with no where to park, and there are current problems with delivery trucks pulling up on my side of the street and with this renovation it will increase. She shared her concern for loosing all her views of hills and trees, and anxiousness of the back balcony's and windows looking down on her property. It won't be quiet and the garbage receptacles will impact all of us. Second Street is a mess and our sewers have a problem there. In closing she stated she is not against renovation, but was concerned with the looming three story buildings staring them in the face.

**Rosie Gofman**, neighbor 1465 First Street, shared a question regarding zoning, asking staff if First Street was rezoned how would it affect her house.

**Planner Lundquist** reported 1455 First Street and her property at 1465 First Street will have no change.

**Rosie Gofman** reported she applauded the Roman Spa expansion/renovation, however she reported their property originally had mineral water and it has suddenly changed, so this change has and does affect them.

**Planner Lundquist** advised he can look into the mineral water issue and will respond.

**Chris Canning**, Calistoga Chamber, provided no commentary as to size, however wanted to say upgrading and improvement of this facility is exactly what this town needs. In order to grow as a community we need to improve the amenities, he assured there is a market for this product and it will only have a positive impact on this community.

**Page Monte** agreed our spa town needs something like this. Page reported having lived on Second Street and stated they are right, there is definitely a lack of parking, however the hope is the town will embrace the idea and this will reinforce that Calistoga is "the" destination.

Chairman Manfredi closed discussion and asked for commissioner comments at 6:50 PM.

**Commissioner Moye** reported he had visited the spa and walked around the perimeter. His concern was the height of the building. He appreciated the architectural scaling the tiering pushing away from Second Street, and liked the project. Referencing the proposed ten year phasing due to cost, he recommended getting the project done sooner for less construction impact to the nearby neighbors.

**Commissioner Coates** asked how many mud baths etc, are provided on a good day, and how many cars does it add.

**Michael Quast** reported 14 to 15 per hour, and with mud bathes increasing to three couples they are looking at 20 to 25 people per hour. Calistoga doesn't have a shared parking component to consider the hotel works 24 hours, with the most occupancy up to 93 percent. He asked they understand some visits are short and intermittent, but it is not an island and there is a lot of overflow available. There is adjoining parking spaces and he should get credit for that.

**Commissioner Coates** agreed it is difficult to quantify, but there is a lack of grip on reality. He questioned how events impact the use, and how does traffic play into it. It is a concern.

**Michael Quast** reported Second Street was more manageable years ago, but there is a huge flux with a big change between seasons, and we don't put a lot of pressure on Second Street. There is lot of fluid parking in the general area.

**Commissioner Coates** asked if the developer has had any meetings with persons on Second Street to talk about their concerns.

**Michael Quast** stated he has talked with and provided plans to close neighbors and worked hard to lessen impact toward Second Street.

**Chairman Manfredi** directed attention to the four questions in the Staff Report, page 10 of 10.

1. Is establishing a Planned Development District an appropriate land use alternative to ensure flexibility in the development standards?

**Commissioner Kite** stated the purpose of planned development is to answer some restraints with an exchange.

- **Commissioner Moye** asked what the problem in the area is.
- **Planner Lundquist** reported it is the parking and height limitations.
- **Commissioner Moye** asked if there were no budging room without a planned development.
- Commissioner Coates acknowledged the flexibility of a planned development allows the applicant and the city to resolve issues that could stymie a project.
- Chairman Manfredi stated it also gives the Planning Commission flexibility as well as the applicant for give and take, not just a one way street. Planning Commission consensus is yes, the Planning Commission does support having a planned development.
  - 2. Is the overall massing and scale appropriate? If not, what modifications should be done to achieve a more desirable mass and scale?
- Chairman Manfredi stated he loved the project and the staggered elevations and balconies.
  - **Commissioner Kite** believed it will provide a boom to the neighborhood. While some neighbors may not like change and he understands the neighbors concerns, there has been a lot done to make a very large building fit in a tasteful way, and the mass seems doable.
  - **Commissioner Coates** stated with only a few reservations, he concurred with Commissioner Kite; the applicant has done a beautiful job. We do need to change, but we need to do it tastefully.
  - **Commissioner Moye** agreed and believed the Quasts have worked hard on this project, and it has a lot of potential.
  - 3. Are the overall heights and the 3-story elements of the Roman Spa and Stella Vista buildings designed to ensure compatibility with the surrounding properties?
  - **Commissioner Coates** stated the variation of the elevations stepping back is good. He could only say they should work with the neighbors to address the concern with height.
  - 4. Is the current parking configuration sufficient to accommodate the proposed uses?
  - Commissioner Moye said the way it looks now, in lieu fees may be appropriate, but he questioned where the parking will be built.
  - **Chairman Manfredi** stated this points to what came out in the Urban Design Plan, hopefully the in lieu money would go there.
- Commissioner Kite suggested we should not go by the current parking maximum load, and the Quasts should have a parking plan in place for busy situations.
- Michael Quast noted if the footprints of envelopes are good, they are able to go forward and he thanked the Commissioners and public for their input.

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#### J. MATTERS INITIATED BY COMMISSIONERS

Commissioner Coates announced there would be a Veterans Day service at 11:00 AM, to be held at Logvy Park and everyone was invited.

Chairman Manfredi reported working with staff on unregulated vacation rentals situations. He was horrified if persons were found in violation with a vacation rental they are only fined \$100. He stated this doesn't prevent anyone from doing it. He asked staff to look at these penalties to implement a real prevention method.

## K. DIRECTOR'S COMMENTS/PROJECT STATUS

Director Gallina advised Commissioners of an opportunity to attend the Sustainable Napa County Policymakers Summit, event for public officials in Napa County to talk about sustainability. She stated it will be a day long event 7:30 to 3 PM and RSVP are required.

**Director Gallina** reminded the next regular meeting will be held on Thursday November 18.

**Commissioner Moye** inquired if there had been any activity on the Chevron Station project.

Director Gallina reported City Council did not approve the previous design and had directed staff to work with the applicant. Planner MacNab has made several attempts to contact the applicant but as yet has not been able to get them back in.

#### **ADJOURNMENT**

There was motion by Chairman Manfredi, seconded by Commissioner Kite to adjourn to the next regular Planning Commission meeting of Thursday, November 18, 2010, at 5:30 PM. **Motion carried: 4-0-1-0.** The meeting adjourned at 7:20 PM.

Kathleen Guill

402 403 Secretary to the Planning Commission

405 Attachments